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**Service Director – Legal, Governance and
Commissioning**

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Monday 18 January 2021

Notice of Meeting

Dear Member

Cabinet

A meeting of the **Cabinet** will take place remotely at **3.00 pm** on **Tuesday 26 January 2021**.

This meeting will be live webcast. To access the webcast please go to the Council's website at the time of the meeting and follow the instructions on the page.

The items which will be discussed are described in the agenda and there are reports attached which give more details.

A handwritten signature in black ink, appearing to read "Julie Muscroft".

Julie Muscroft

Service Director – Legal, Governance and Commissioning

Kirklees Council advocates openness and transparency as part of its democratic processes. Anyone wishing to record (film or audio) the public parts of the meeting should inform the Chair/Clerk of their intentions prior to the meeting.

Cabinet Members:-

Member	Responsible For:
Councillor Shabir Pandor	Leader of the Council
Councillor Paul Davis	Culture and Greener Kirklees
Councillor Viv Kendrick	Children (Statutory responsibility for Children)
Councillor Musarrat Khan	Health and Social Care
Councillor Naheed Mather	Environment
Councillor Peter McBride	(Deputy Leader) Regeneration
Councillor Carole Pattison	Learning, Aspiration and Communities
Councillor Cathy Scott	Housing and Democracy
Councillor Graham Turner	Corporate

Emergency Cabinet Portfolio Responsibilities During Covid-19

Cllr Shabir Pandor	Leading the immediate response to the pandemic Leading recovery strategy Public Health
Cllr Peter McBride	Immediate support to business Planning the post-pandemic inclusive economy
Cllr Viv Kendrick	Statutory responsibility for children's social care Safeguarding our most vulnerable children throughout the pandemic
Cllr Musarrat Khan	Statutory responsibility for vulnerable adults Responsible for vulnerable adult social care, and safeguarding our most vulnerable adults throughout the pandemic
Cllr Carole Pattison	Working with schools to maintain services Planning for return to school
Cllr Graham Turner	Financial oversight Resources
Cllr Naheed Mather	Council staff, including staff wellbeing
Cllr Cathy Scott	Engaging and supporting voluntary sector capacity for immediate responses to the pandemic Strengthening place-based working for the future (North Kirklees)
Cllr Paul Davies	Engaging and supporting voluntary sector capacity for immediate responses to the pandemic Strengthening place-based working for the future (South Kirklees)

Agenda

Reports or Explanatory Notes Attached

Pages

1: Membership of Cabinet

To receive apologies for absence from Cabinet Members who are unable to attend this meeting.

2: Declarations of Interest

1 - 2

Cabinet Members will be asked to advise if there are any items on the Agenda in which they have a Disclosable Pecuniary Interest, which would prevent them from participating in any discussion or vote upon the item, or any other interests.

3: Admission of the Public

Most agenda items will be considered in public session, however, it shall be advised whether Cabinet will consider any matters in private, by virtue of the reports containing information which falls within a category of exempt information as contained at Schedule 12A of the Local Government Act 1972.

4: Deputations/Petitions

The Cabinet will receive any petitions and hear any deputations from members of the public. A deputation is where up to five people can attend the meeting and make a presentation on some particular issue of concern. A member of the public can also hand in a petition at the meeting but that petition should relate to something on which the body has powers and responsibilities.

In accordance with Council Procedure Rule 10 (2), Members of the Public should provide at least 24 hours' notice of presenting a deputation.

5: Questions by Members of the Public

Due to current Covid-19 restrictions, Members of the Public may submit written questions to the Leader and/or Cabinet Members. Any questions should be emailed to executive.governance@kirklees.gov.uk no later than 10am on Monday 25th January 2021.

In accordance with Council Procedure Rule 11(5), the period allowed for the asking and answering of public questions shall not exceed 15 minutes. A maximum of 4 questions per person may be submitted.

6: Questions by Elected Members (Oral Questions)

Cabinet will receive any questions from Elected Members (via remote access).

In accordance with Executive Procedure Rule 2.3 (2.3.1.6) a period of up to 30 minutes will be allocated.

7: Kirklees School Funding Arrangements - Financial Year 2021-2022 3 - 24

To consider Kirklees Schools Funding Arrangements for 2021 – 2022.

Wards affected: All

Contact: David Gearing, Finance (Schools)

8: Calculation of Council Tax Base 2021-2022 25 - 36

To consider the 2021/22 Council Tax base for the whole of the Kirklees area.

Wards affected: All

Contact: Steve Bird, Welfare and Exchequer Services

9: Council Annual Budget Report 2021-2022 and following years; incorporating Capital Treasury Management, General Fund, Revenue and Housing Revenue Account

37 - 198

To recommend a budget to Council for Capital, General Fund Revenue and Housing Revenue Account (HRA), and approve the Council Treasury Management Strategy.

Wards affected: All

Contact: Eamonn Croston, Service Director – Finance

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KIRKLEES COUNCIL			
COUNCIL/CABINET/COMMITTEE MEETINGS ETC			
DECLARATION OF INTERESTS			
Name of Councillor			
Item in which you have an interest	Type of interest (eg a disclosable pecuniary interest or an "Other Interest")	Does the nature of the interest require you to withdraw from the meeting while the item in which you have an interest is under consideration? [Y/N]	Brief description of your interest

Signed: Dated:

NOTES

Disclosable Pecuniary Interests

If you have any of the following pecuniary interests, they are your disclosable pecuniary interests under the new national rules. Any reference to spouse or civil partner includes any person with whom you are living as husband or wife, or as if they were your civil partner.

Any employment, office, trade, profession or vocation carried on for profit or gain, which you, or your spouse or civil partner, undertakes.

Any payment or provision of any other financial benefit (other than from your council or authority) made or provided within the relevant period in respect of any expenses incurred by you in carrying out duties as a member, or towards your election expenses.

Any contract which is made between you, or your spouse or your civil partner (or a body in which you, or your spouse or your civil partner, has a beneficial interest) and your council or authority -

- under which goods or services are to be provided or works are to be executed; and
- which has not been fully discharged.

Any beneficial interest in land which you, or your spouse or your civil partner, have and which is within the area of your council or authority.

Any licence (alone or jointly with others) which you, or your spouse or your civil partner, holds to occupy land in the area of your council or authority for a month or longer.

Any tenancy where (to your knowledge) - the landlord is your council or authority; and the tenant is a body in which you, or your spouse or your civil partner, has a beneficial interest.

Any beneficial interest which you, or your spouse or your civil partner has in securities of a body where -

(a) that body (to your knowledge) has a place of business or land in the area of your council or authority; and

(b) either -

the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body; or

if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you, or your spouse or your civil partner, has a beneficial interest exceeds one hundredth of the total issued share capital of that class.



Name of meeting: Cabinet
Date: 26 January 2021
Title of report: Report seeking approval for Kirklees' School Funding arrangements for financial year 2021-22

Purpose of the Report

- To set out the Kirklees schools funding arrangements for 2021-22 in terms of:
 - a. Specific funding factors to be used and the relative weightings and values of the funding factors.
 - b. Exceptions applications to the Education & Skills Funding Agency (ESFA) and approvals given.
 - c. Central budget provision within the Dedicated Schools Grant Schools Block of funding, the Central School Services Block and the Early Years Block.
 - d. De-delegation arrangements for mainstream maintained schools
- To request that the Cabinet approve the outline details of the Kirklees school funding formula for 2021-22 submitted to the Education & Skills Funding Agency (ESFA) by their deadline of 21st January 2021.

Key decision - Is it likely to result in spending or saving £250k or more, or to have a significant effect on two or more electoral wards?	Yes, the schools funding distribution affects all schools in every ward in Kirklees
Key decision - is it in the Council's Forward Plan (key decisions and private reports)?	Yes Private report/appendix: No
The decision - is it eligible for "call in" by Scrutiny?	Yes
Date signed off by Strategic Director & name	Mel Meggs 14 th January 2021
Is it also signed off by the Service Director for Finance?	Eamonn Croston 13 th January 2021
Is it also signed off by the Service Director – Legal, Governance & Commissioning Support?	Julie Muscroft 13 th January 2021
Cabinet member portfolio • Children's Services	Cllr Carole Pattison Cllr Viv Kendrick

Electoral [wards](#) affected: All Wards

Ward councillors consulted: None

Public or private: Public

GDPR: There is no personal data contained within this report.

1. Summary

This report sets out the arrangements that have been consulted upon for the funding of local schools and academies for the funding year 2021-22. The main elements which require Cabinet approval are: -

- The specific funding factors to be used and the relative weightings and values of the funding factors.
- To note any exceptions applications to the Education & Skills Funding Agency (ESFA) and approvals given.
- Central budget provision within the Dedicated Schools Grant Schools Block of funding, the Central School Services Block and the Early Years Block.
- De-delegation arrangements for mainstream maintained schools

2. Information required to take a decision

2.1 BACKGROUND

Dedicated Schools Grant

2.1.1 Dedicated Schools Grant (DSG) is the funding that is provided to Councils to fund statutory school age education (4-16 year olds). DSG funding is also provided in respect of children and young adults from birth to age 25 having Special Education Needs & Disability (SEND). The DSG also provides funding for free early education and childcare provision for 3 and 4 year-olds and for disadvantaged 2 year olds. Councils are also allocated some DSG funding to pay for some of the statutory and regulatory duties they have for all pupils educated within the borough.

2.1.2 All four funding blocks within the Dedicated Schools Grant – Schools, High Needs, Early Years and Central School Services – are now largely determined by National Funding Formula (NFF) calculations. With the exception of Early Years funding, the NFF outcomes are each being phased in over different timescales.

Schools Forum and Council responsibilities for DSG

2.1.3 Every local authority is required to have a Schools Forum to act as the main consultative group on revenue funding issues affecting local schools and related providers. The Schools Forums (England) Regulations determine the role, powers and responsibilities of the Forum. The local authority proposes and decides upon the shape and effect of school funding arrangements on an annual basis but must consult with the Schools Forum about changes to be made. There is also a requirement to consult annually with the Forum on both High Needs and Early Years funding arrangements.

2.1.4 The Schools Forum also has some decision-making powers enshrined by regulation. The local authority makes an annual proposal, ahead of the new financial year, setting out the central expenditures it plans to make from the Schools Block, the Early Years Block and the Central Schools Services Block. (Central expenditure from the High Needs Block is formally a Council decision – the Forum is not required to be consulted but it is good practice to keep them regularly informed of developments). The Forum then decides, through consultation with constituent groups, whether to accept, amend or reject proposals. Similarly, the local authority makes an annual proposal to the Forum, for the schools it maintains, to de-delegate funding from maintained mainstream primary and secondary schools to operate a number of central budget arrangements.

2.1.5 The maintained primary and secondary school representatives to the Forum decide on the arrangements that will apply for their phase (having consulted their constituencies). In cases where the LA and the Forum cannot reach an agreement on central retention and de-delegation issues the Secretary of State for Education would adjudicate.

Formal submissions to the Education & Skills Funding Agency

2.1.6 Any exceptions requests seeking permission to make minor variations to the operation of the schools funding formula were made before the ESFA deadline of 20th November 2021 (see Section 2.4 below for more details).

2.1.7 The structure of the local 2021-22 schools funding arrangements and factor values used are required to be submitted to the ESFA by 21st January 2021, based upon a pupil dataset provided by the ESFA which is derived largely from October 2020 pupil census information. The return to the ESFA is required to show that political approval has been or will be secured for the funding allocations reported. The submission of the funding figures to the ESFA by 21st January must be regarded as an indicative return until political sign-off is achieved. If amendments are required a second submission would have to be made.

Schools revenue funding issues for 2021-22 discussed with Schools Forum and constituent groups

2.1.8 These included the following: -

- The changes made to the National Funding Formula for schools for 2021-22
- An adjustment to the local schools funding allocation that has become necessary in 2021-22 as a result of a double-counted funding issue that has been identified.
- An exception application to the Education & Skills Funding Agency to make variations to how the formula operates at one Kirklees school
- Central budget provision within the Dedicated Schools Grant funding blocks
- De-delegation arrangements for mainstream maintained schools
- High Needs Block funding
- Early Years Block funding

These topics are covered in more detail in sections 2.2 to 2.9 below, with the Forum's recommendations to Cabinet shown at section 2.10 below.

2.2 MOVEMENT TOWARDS A NATIONAL FUNDING FORMULA IN THE 'SOFT' NFF YEARS OF 2018-19 TO 2021-22

2.2.1 The National Funding Formula for Schools began to influence Dedicated Schools Grant Schools Block funding allocations with effect from financial year 2018-19. The NFF formula factors and common values have been used to determine DSG Schools Block allocations to local authorities in England since 2018-19. Financial years 2018-19 and 2019-20 were described by the Education & Skills Funding Agency (ESFA) as 'soft' NFF years – the NFF would calculate the overall allocation to Councils but how that funding was to then be distributed amongst local schools and academies remained a matter for local consultation and decision.

- 2.2.2 This 'soft' NFF period has been subsequently extended by another two years. [The 'hard' National Funding Formula, where local decision-making over the funding distribution largely ceases, is now indicated to start in April 2022].
- 2.2.3 The government also decided upon a gentle implementation of the redistributive effects of the National Funding Formula calculation. Whilst those local authorities and their schools gaining from the change to the NFF are being allowed to benefit from significant increases to their funding levels, this has not so far been at the expense of those areas of the country where the NFF would deliver a lower level of funding than before.
- 2.2.4 Instead, minimum cash floor increases have applied in the last three funding years to ensure that all schools receive at least some level of increase in funding per pupil over that period. By 2020-21 this protection led to Kirklees Council receiving a Schools Block funding settlement which was significantly higher (£10.62m) than the figure determined by the pure application of the NFF calculation. For 2021-22 NFF factor values increase by an average of 3% in comparison to 2020-21 and this should see the overall amount of cash protection for local schools reduce again.
- 2.2.5 Following a period of detailed consultation with schools on how, whether and to what extent to move to the National Funding Formula factors and values, it was decided to adopt the NFF in Kirklees with effect from 2018-19. Making this move, it was felt, would make transparent the level of any temporary cash protection included within the Budget Share allocation to each school and would help schools to consider what the potential implications of a hard NFF allocation could eventually mean for them.
- 2.2.6 It should be acknowledged that a growing number of Kirklees schools, expected to be around 20% in 2021-22, are receiving an increase in their funding level from the move to the NFF in comparison to previous allocations and are therefore not in receipt of temporary cash protection.
- 2.2.7 Having taken the decision to adopt the National Funding Formula factors and values from 2018-19, the Council will once again largely use the declared NFF factor values in distributing budget shares to school for funding year 2021-22. There are some changes to note though -
- i) The basic entitlement (Age-Weighted Pupil Unit) funding amounts per pupil to apply in 2021-22 show significant increases in comparison to 2020-21. The Primary AWPU rises from £2,857 to £3,123, the KS3 AWPU from £4,018 to £4,404 and the KS4 AWPU from £4,561 to £4,963. The Primary AWPU rise includes £180 and the Secondary AWPU values £265 to build the former Teachers Pay and Pension Grants into the national funding formula. The underlying increase in the AWPU values for 2021-22 is 3%.
 - ii) The 2020-21 allocations to schools from the Teachers Pay & Pension Grants have been built into each school's 2020-21 funding baseline in order that the transferred former grant money in 2021-22 does not dilute the support provided to many schools under the minimum funding guarantee calculation.

- iii) The minimum per pupil funding checks within the formula will increase in 2021-22 to £4,180 (from £3,750 in 2020-21) for primary schools and to £5,415 (from £5,000) for secondary schools. £180 of the increase for primary schools and £265 of the increase for secondary schools again relates to the transfer into the Schools Block of former Teachers Pay and Pension Grant monies. It is a statutory requirement that these minimum per pupil amounts are met within the local schools funding formula distribution.
- iv) From 2021-22 the Education & Skills Funding Agency has moved to adopt a new updated set of national socio-economic deprivation statistics. As a result there have been some significant changes to the operation of the IDACI (Income Deprivation Affecting Children Index) funding factor within the national funding formula. To avoid the turbulence experienced the last time the national deprivation statistics were updated, the deprivation funding bands have been reworked by the ESFA for 2021-22 and that has added around £2m more to Kirklees' IDACI allocation within the NFF.

2.2.8 Other funding factor values for 2021-22 will rise by an average of 3% in comparison to 2020-21 values.

[Please see Annex A for a comparison of how the funding factors and values have changed over the four-year period starting from 2018-19]

2.3 OTHER FUNDING ADJUSTMENT

- 2.3.1 The Council has hitherto added its own funds to the DSG Schools Block funding distribution to pay for the affordability gap in the PPP1 facilities management contract which covers 16 mainstream schools and academies. An annual sum of around £2m has been added to fund the affected schools for the difference between their annual unitary contribution fees and the overall cost of operating the PPP1 contract.
- 2.3.2 The affordability gap factor was introduced from funding year 2013-14 in response to the Department for Education's instruction that PFI (Private Finance Initiative) schools and academies should pay, and be funded for, the true cost of their membership of a PFI scheme. In advance of effecting the change and adding Council funds to the DSG Schools Block amended schools agreements were negotiated with all the schools concerned to ensure that they became contractually obliged to pay back within their monthly contribution fee the specific amount of affordability gap funding they receive.
- 2.3.3 A change to the school funding regulations in February 2020 has meant that Councils can no longer choose to add their own funds into the Dedicated Schools Grant account without a specific directive from the Secretary of State. During officer discussions with the Education & Skills Funding Agency about the implications of the regulation change, the ESFA clarified retrospectively that there had been a high level ESFA funding amendment in respect of the 2019-20 DSG settlement calculation. This meant that from

2019-20 the Schools Block effectively factored in funding responsibility for the PFI affordability gap previously funded by the Council. ESFA guidance regarding the 2019-20 funding settlement at the time included no specific reference to an element of the overall funding calculation being adjusted to compensate for the PFI affordability gap.

- 2.3.4 As the above has only recently come to light, in effect it means there has been an inadvertent double-count of the affordability gap funding by the local authority and the Department for Education both in 2019-20 and in 2020-21, from which schools have benefitted. The double-count will be corrected from 2021-22 through a one-off adjustment to the overall level of funds to be distributed to the mainstream school sector.
- 2.3.5 Kirklees' DSG Schools Block funding increase, had it continued to include the Council affordability gap contribution, would have been £22.36m in 2021-22 (see section 2.9 below for more details) but the required adjustment to correct the double-count reduces the increase to £20.31m in comparison to 2020-21.
- 2.3.6 Options for how to achieve the £2m adjustment have been discussed at Schools Forum. The double-count of funds in the last two years has benefitted every mainstream school as Kirklees' declared lump sum amount has been set at a higher level than the nationally-determined value in both years. Those schools where the National Funding Formula (NFF) provides a lower level of funding in comparison to the local funding formula it replaced have received enhanced transitional protection in both years, particularly in funding year 2020-21.
- 2.3.7 All local mainstream schools were consulted last month about this issue and how it is proposed to adjust the 2021-22 funding allocation to correct the double-count. There are three elements to that correction – set a lump sum value of £117,800 per school to match the NFF value (this is a reduction of £3,014 per school, a total reduction of £512,380); the new IDACI statistics and adjusted deprivation bands supply just over £2m of new funds in the 2021-22 DSG settlement. Up to £1.2m of this new money will be assigned to the required correction adjustment – most schools will still experience an increase in IDACI support next year, the ones that see reduced IDACI funding should see an offsetting rise in transitional cash protection provided under the Minimum Funding Guarantee (MFG) mechanism; the final part of the adjustment is secured by setting a lower MFG percentage increase for 2021-22 to balance off to available funds.
- 2.3.8 The combination of these three elements was felt by the Schools Forum to be the fairest approach in the circumstances and this approach provided the largest degree of protection for the smallest and most vulnerable local schools.

2.4 EXCEPTIONS APPLICATIONS MADE TO THE EDUCATION & SKILLS FUNDING AGENCY:

Adjustment to one School's Minimum Funding Guarantee baseline to address an historic element of overfunding

- 2.4.1 A disapplication request has been submitted in connection with the ongoing process of removing an identified element of over-funding at a maintained primary school. Ashbrow School was formed from the technical closure of Ashbrow Junior School and the expansion of the age range of Ashbrow Infant & Nursery School to then admit the displaced pupils of the Junior School. The amalgamation took place at September 2012.
- 2.4.2 This was before the ESFA introduced a mechanism to transition to a single school lump sum payment in cases of a school amalgamation. The timing meant that the school's baseline funding effectively continued to include the effect of two lump sum payments ever since and this over-stated position has been made worse by growth in the School's roll number from 261 pupils in 2012 to 410 pupils in 2020.
- 2.4.3 The Schools Forum requested at the close of financial year 2018-19 that further investigation of Ashbrow School's funding level be undertaken, given the School's exceptional level of accumulated cash reserves. As a result of that investigation and subsequent discussions with the head teacher and chair of governors of the school, disapplication requests were submitted for both 2019-20 and 2020-21 seeking permission to amend the School's funding baseline.
- 2.4.4 To give the school time to adjust its expenditure plans it was proposed to adjust the baseline to produce a funding outcome which removes one quarter (approx. £64,000) of the identified element of overfunding over each year of a four-year phasing period. The disapplication request for 2021-22 seeks permission to make another reduction to the School's funding as the third step of four in the process of returning the School's funding to a more customary level.

[At the time of writing this report the Education & Skills Funding Agency has yet to indicate a decision on this particular disapplication request].

2.5 CENTRAL BUDGET PROVISION WITHIN THE DEDICATED SCHOOLS GRANT FUNDING BLOCKS (see Annex B)

- 2.5.1 The **Central School Services Block** within the DSG allocates funding to Councils for a range of statutory and regulatory duties relating to all pupils within the authority no matter what type of school they attend. Although this funding comes directly to the Council, Schools Forum has the responsibility for making an annual decision about the budget provision in response to local authority proposals.

- 2.5.2 The only retained central funding **within the DSG Schools Block** is related to (pre-16) pupil growth. Local authorities can propose to operate both a **Pupil Growth Fund** and a **Falling Rolls Fund** and can also propose to retain funding to deal with the consequences of pupil growth. The Schools Block settlement includes a formula-based assessment of growth funding for each local authority. The Forum again has an annual decision to make about the operation of these funding elements and the level of funding set aside for them.
- 2.5.3 The Pupil Growth Fund meets pre-opening costs for any new schools opened in response to a basic need for places; supports schools experiencing a mid-year growth in pupil numbers that is of sufficient scale to trigger a new class arrangement and the Fund can also support primary schools struggling to meet the requirements of the KS1 class size regulation. Growth Fund support is only ever given where a school cannot afford to meet the additional costs concerned from its own resources. [From 2019-20 the Forum agreed to discontinue the operation of a Falling Rolls Fund].
- 2.5.4 Central budget provision can also be retained within the **Early Years funding block** up to a maximum of 5% of the annual Early Years block total. Kirklees' level of retention is well below this at around 2.5%. The majority of the retained amount funds the Free Early Education & Childcare Sufficiency and the Early Years Outcomes teams who ensure that the right funding reaches schools and other providers, contribute to sufficiency place planning and to supporting the attainment of good standards among providers.
- 2.5.5 Decisions about central spend within the **High Needs funding block** rest with the local authority. The Schools Forum has no formal role in that process.
- 2.5.6 The detail of Central School Services Block budgets and growth provision within the Schools funding block were agreed with Schools Forum, at their meeting on 8th January 2021. Central retention within the Early Years Block budget for 2021-22 will be the subject of consultation with all providers over the next few weeks and is scheduled for consideration at the Forum meeting on 5th February 2021. [Please refer to Annex B below for details of the retained budgets].

2.6 DE-DELEGATION ARRANGEMENTS FOR MAINSTREAM MAINTAINED SCHOOLS (see Annex C)

- 2.6.1 Annual proposals on de-delegation are made by the local authority to maintained primary and secondary schools. The ESFA only permits de-delegation against a number of specified headings. The maintained primary and secondary schools representatives to the Forum formally decide on de-delegation issues on behalf of their phase.
- 2.6.2 The de-delegated budget arrangements proposed for 2021-22 are: -

- Schools contingency
- Free school meals eligibility checks
- Maternity, paternity and adoptive leave costs
- Trade union facilities time *

- Public duties
- International new arrivals service *
- School Improvement Commissioning *

[* Schools Forum receives additional, regular monitoring reports in prioritised areas].

2.6.3 De-delegation arrangements for 2021-22 for the primary sector were agreed with the maintained primary and secondary school representatives to Schools Forum at their meeting on 8th January 2021. [Please refer to Annex C below for details of the 2021-22 de-delegation deductions].

2.7 HIGH NEEDS BLOCK FUNDING 2021-22

2.7.1 When the new national funding formula for High Needs was introduced, Kirklees' original outcome showed a projected funding increase by nearly 22%, equating to an eventual gain of £7m. The annual funding increase was capped to only feed through at a maximum gain of 3% (roughly £1m) per annum. Since that original outcome the government has acknowledged mounting High Needs costs pressures faced by Councils by providing more and more funding to the national High Needs Block but an annual gains cap mechanism is still in place.

2.7.2 The cap on funding gains has not been helpful to Kirklees' situation given the mounting pressures within its High Needs account. If the High Needs national funding formula provides an objective measure of the local need to spend then any hold-back against that identified outcome creates an affordability problem. It should also be noted that a significant portion of the High Needs NFF funding method still uses the pre-2018/19 level of high needs funding to each local authority. A pure High Needs NFF allocation would see Kirklees receive even larger funding increases.

2.7.3 Most local authorities continue to experience significant financial pressure within their High Needs account. The situation has again been acknowledged by the ESFA with a revised higher level of funding resources to be delivered to local authorities via the High Needs NFF in 2021-22. The settlement for 2020-21 delivered a £6.1m increase to Kirklees' High Needs funding block in comparison to the year before and 2021-22 provides another increase of £5.65m. The eventual NFF outcome for Kirklees under the High Needs funding formula is now indicated to be a further £6.42m rise beyond the level of funding provided in 2021-22. However, this amount has still to be formally confirmed and there is no indication as to how quickly the money would be released.

2.7.4 Kirklees maintained schools and academies have recently been consulted about options for changing the way top-up funding allocations are made to support children in school having an Education Health & Care Plan (EHCP). The current top-up funding bands have not been updated since 2013-14. Details of the consultation proposals and recommendations will be provided in a subsequent report to Cabinet in February.

2.8 EARLY YEARS BLOCK FUNDING 2021-22

Early Years Funding: 3-4 year olds:

- 2.8.1 All 3 and 4 year olds are eligible for 15 hours per week of free early education up to a maximum of five school terms (until they are eligible to start Reception). This is a universal entitlement for all children. A new entitlement to '30 hours of childcare' was introduced from September 2017. This is an additional 15 hours of free childcare for children that are eligible. The additional 15 hours is available subject to application (to HM Revenue and Customs) to families where both parents are working (or the sole parent is working in a lone parent family), and each parent earns, on average, a weekly minimum equivalent to 16 hours at national minimum wage or national living wage and less than £100,000 per year.
- 2.8.2 The hourly rate used in the Early Years National Funding Formula calculation for 2021-22 is £4.44, an increase of £0.06 from the 2020-21 funding rate. It is proposed that this increase is passed through to early years providers in the new funding year.

Supplements and additional factors

- 2.8.3 There have been no changes to the permitted supplements, therefore it is proposed to continue with just the mandatory deprivation supplement. The amount allocated to Kirklees from the Early Years Pupil Premium has reduced from £338k to £322.5k and this will be allocated in support of disadvantaged early years children.

Early Years funding for disadvantaged 2 year olds

- 2.8.4 The hourly rate for disadvantaged two year olds within the Early Years National Funding Formula has increased by £0.08 to £5.36 for 2021-22. It is also proposed that this increase be passed through to relevant providers.
- 2.8.5 The formal Early Years Block settlement figure is finalised from the January pupil census data. It remains to be seen whether this funding block will also include a transfer in of former Teachers Pay and Pension Contribution Grant funding to match what has happened with the other DSG blocks. Schools with formal nursery provision will have received an allocation from these grants prior to 2021-22 in support of their teacher costs. The Schools Block grant funding transfer does not acknowledge pre-school age children.

2.9 DEDICATED SCHOOLS GRANT FUNDING SETTLEMENT 2021-22

DSG Schools Block

- 2.9.1 The 2021-22 per pupil units of funding (PUF) for the DSG Schools Block settlement are £4,573.93 per primary pupil and £5,856.52 per secondary pupil. These rates represent a 7.75% increase on 2020-21 but the majority of this (4.5%) is due to the transfer into the Schools Block of former Teachers Pay and Pension Grant funding which schools will need to meet the full cost of employing their teaching staff. The ESFA requires that at least 80% of this funding block is allocated via pupil-led factors. In Kirklees

90.43% of the available total was pupil-led in the 2020-21 funding allocation to schools.

- 2.9.2** The confirmed Schools Block allocation for Kirklees for 2021-22 has increased by £22.36m (£303.78m in 2020-21 to £326.14m for 2021-22). The increase is a combination of the transfer in of former Teachers Pay and Pension Grant monies (£13.58m) and an average 3% increase in the national funding formula factor values.
- 2.9.3** The base Schools Block cash increase, ignoring the grant funding transfer, in comparison to 2020-21 amounts to 2.89%. However, the double-funding adjustments described at C above mean that the funding outcome for many schools will be a lower increase per pupil than the headline uplift in the DSG Schools Block. Around 20% of Kirklees mainstream schools will benefit next year from the increased protection provided by the minimum funding per pupil factor and see funding increases higher than the rest of the system.
- 2.9.4** For the remaining 80%, the Minimum Funding Guarantee mechanism is expected to provide at least an increase in per pupil funding of around 1.2% next year, with average increases of around 1.6% per pupil in the primary sector and 1.8% in the secondary sector.
- 2.9.5** The Schools Block funding factors to be used in the 2021-22 funding allocation to schools will largely be those prescribed by the National Funding Formula (see Annex A below for a list of these funding factors and values).

Central School Services Block

- 2.9.6** Kirklees has been allocated £33.02 for every 4 to 16 year old pupil attending schools and academies in the borough (a reduction from the £33.14 rate received in 2020-21). A sum of £170,400 has then been added to reflect historic annual pension commitments charged to the DSG. A sum of £36,320 has also been added in respect of former Teachers Pay & Pension Grant funding for centrally-employed teachers.
- 2.9.7** A breakdown of budget provision supported by the CSSB can be found at Annex B below. A significant portion of the CSSB relates to funding for the range of statutory and regulatory duties (which used to be supported by Education Services Grant) the Council has for all local pupils whether educated in maintained schools or academies.

DSG High Needs Block

- 2.9.8** Ongoing revisions to the national budget for the High Needs National Funding Formula have resulted in Kirklees being allocated £48.82m for High Needs in 2021-22 – a £5.65m increase on 2020-21. Kirklees' gain is the maximum permissible (12%) and is much needed given the substantial demand pressures on the High Needs account. Although expenditure levels are still expected to run ahead of even this enhanced funding level for the foreseeable future.
- 2.9.9** The 2021-22 High Needs allocation also includes a transfer in of former Teachers Pay & Pension Grant funding to pass on to special schools and other specialist providers. £565k is the basic grant funding addition with £163k included as a supplementary addition to be able to boost some

individual provider allocations where the original grant amount did not cover their actual teacher pay bill.

2.9.10 The uncapped level of Kirklees' revised high needs NFF outcome is indicated to be £55.24m so, potentially, more funding is waiting in the wings to help. However, it should be recognised that the Treasury has made no firm commitments yet to departmental budgets beyond 2021-22. There is also no detail available as to how long the path to the eventual outcome will take should the funding be confirmed.

DSG Early Years Block

2.9.11 The Early Years' National Funding Formula values have increased in comparison to 2020-21 – the hourly funding rate for 3 & 4 year olds has risen from £4.38 to £4.44 and the hourly funding rate for disadvantaged 2 year olds has also increased from £5.28 to £5.36. Within the draft 2021-22 Early Years Block allocation there are some variations associated with changes to overall numbers of children.

2.9.12 Funding for the universal (base) 15 hours free nursery offer, looks at this stage to be stable with total numbers of children very similar to this time last year but the number of disadvantaged 2 year olds has reduced by just over 100 part-time equivalent pupils in comparison to year. However, the funding for the extended 15 hours entitlement for children of eligible working families has again increased, this time by around 231 pte children. The total draft allocation of the Early Years block for 2021-22 is £29.31m (in 2020-21 the allocation was £28.64m).

2.10 RECOMMENDATIONS FOR THE 2021-22 DSG SCHOOLS FUNDING FORMULA FROM KIRKLEES SCHOOLS FORUM

- i) To note the ESFA-approved exceptions application.
- ii) To note the consultative process undertaken in collaboration with head teachers through the Kirklees Schools Forum to agree the details of the Kirklees funding formula.
- iii) To support the decisions, in principle, relating to central budgets and de-delegated budgets for 2021-22 and acknowledge the systematic monitoring of the expenditure and impact by Schools Forum.
- iv) To approve, in principle, the final details of the Kirklees' school funding formula for 2021-22 submitted to the Education & Skills Funding Agency by the 21st January 2021 deadline.

3. Implications for the Council

- **Working with people**

The Schools Forum continues to support schools working collaboratively to effectively manage resources, particularly focussing on early intervention and prevention, reducing inequalities and overcoming barriers to learning for children in their communities.

- **Working with Partners**

Through Schools Forum the Council works in partnership with local maintained schools, academies and other providers to try to ensure the optimum distribution of dedicated schools grant within Kirklees. The Schools Forum includes representation from the Private, Voluntary and Independent nursery and childcare sector and post-16 provider representation.

- **Place-based working**

The schools funding allocation recognises that the needs of different communities within Kirklees vary widely. The allocation contains additional need funding factors to target support towards children from particularly disadvantaged backgrounds and also directs additional funds to support children in their first three years in the school system who have English as a second language.

- **Climate Change and Air Quality**

There are no direct implications for climate change and air quality.

- **Improving outcomes for children**

Schools Forum seeks to ensure that the fairest approach to funding across the schools system is in place, particularly at a time when financial pressures for schools are increasing. Maximising resources for teaching and learning, alongside the role that schools play in supporting children and their families and the wider community is crucial in ensuring that children have the best start in life.

- **Other (eg Legal/Financial or Human Resources) Consultees and their opinions**

The schools system is funded by the Council's annual Dedicated Schools Grant funding allocation and is managed in accordance with the Schools Finance (England) regulations and the terms and conditions of the grant.

4. Consultees and their opinions

The Education and Learning Partnership Board sits alongside Schools Forum as a 'sister' consultative group. The two operate together in a complementary approach to work in partnership with our schools and settings. The Forum Chair is a member of the Education and Learning Partnership Board. The work of each body is supportive of a single strategic oversight of the system.

Schools Forum consults with school groups through Kirklees High School Head teachers, Primary Head teacher groups and School briefings. Non-school members from the early years' private, voluntary and independent sectors, trade unions, and the Post 16 sector ensure consultation and feedback from their representative groups. Current discussions are focussed on the decisions required by the ESFA for the funding year 2021-22.

The Early Years Reference group consists of representatives from all sectors of the childcare market. This group consider proposals for the Early Years Funding Formula and monitors spending of the Early Years Block. The views of this group are reported to Schools Forum.

Updates for the Portfolio Holders for Children's Services are provided regularly.

5. Next steps and timelines

Schools Forum will continue to help shape schools funding arrangements at their meeting on 8th January 2021, prior to the deadline for submission of the school funding allocations for 2021-22 to the ESFA on 21st January 2021.

Based on the ESFA funding timeline, it is expected that the local authority will inform maintained schools of their 2021-22 budget shares by 28th February 2021. The ESFA will inform academies of their budget allocations for the academic year 2021/22 by the 31st March 2021.

6. Officer recommendations and reasons

Members are asked to...

- Note the consultative process undertaken in collaboration with head teachers, through Schools Forum, to determine the ongoing local approach to the distribution of DSG Schools Block funding for 2021-22, the fourth year of a 'soft' National Funding Formula approach and the adjustment that needs to be made to correct the identified double-funding issue.
- Note the exceptions application made to the ESFA and subsequently approved.
- Approve the submission of the schools funding formula to the ESFA for 2021-22.

7. Cabinet portfolio holder's recommendations

- To note the changes to schools funding arrangements for 2021-22, the fourth year of 'soft' application of the National Funding Formula, leading up to the full introduction of the National Funding Formula for Schools from April 2022.
- To note the ongoing local consultation with schools and other providers to ensure an appropriate local response to national funding formula developments.
- To note also the corrective adjustment made to the funding distribution in respect of the identified double-funding issue
- To support the officer recommendations above, and to thank Schools Forum members for their work.

8. Contact officer:

David Gearing
Finance Manager (Schools)
01484 221000
david.gearing@kirklees.gov.uk

9. Background papers and history of decisions See Annex E below

10. Service Directors responsible

Jo-Anne Sanders
Service Director - Learning & Early Support
Directorate for Children and Young People
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ANNEX A: How the National Funding Formula factor values have changed since their adoption in 2018-19

Funding factor	NFF values per pupil 18-19	NFF values per pupil 19-20	NFF values per pupil 20-21	NFF values per pupil 21-22	Notes re 21-22
Primary basic per pupil	£2,747	£2,747	£2,857	£3,123	Incl £180 former Pay & Pension grant funds
Key Stage 3 per pupil	£3,863	£3,863	£4,018	£4,404	Incl £265 former Pay & Pension grant funds
Key Stage 4 per pupil	£4,386	£4,386	£4,561	£4,963	
Primary Free School Meals Ever 6	£540	£540	£560	£575	
Sec'y Free School Meals Ever 6	£785	£785	£815	£840	
Primary current FSM	£440	£440	£450	£460	
Secondary current FSM	£440	£440	£450	£460	
Prim IDACI Band F	£200	£200	£210	£215	IDACI banding rate values have changed for 2021-22 as a result of the latest set of national deprivation statistics being adopted by the ESFA.
Prim IDACI Band E	£240	£240	£250	£260	
Prim IDACI Band D	£360	£360	£375	£410	
Prim IDACI Band C	£390	£390	£405	£445	
Prim IDACI Band B	£420	£420	£435	£475	
Prim IDACI Band A	£575	£575	£600	£620	
Sec'y IDACI Band F	£290	£290	£300	£310	
Sec'y IDACI Band E	£390	£390	£405	£415	
Sec'y IDACI Band D	£515	£515	£535	£580	
Sec'y IDACI Band C	£560	£560	£580	£630	
Sec'y IDACI Band B	£600	£600	£625	£680	
Sec'y IDACI Band A	£810	£810	£840	£865	
Primary Pupil Mobility			£875	£900	
Sec'y Pupil Mobility			£1,250	£1,290	
Primary English as an Additional Language	£515	£515	£535	£550	
Sec'y English as an Additional Language	£1,385	£1,385	£1,440	£1,485	
Primary low prior attainment	£1,050	£1,022	£1,065	£1,095	
Secondary low prior attainment	£1,550	£1,550	£1,610	£1,660	
Minimum per pupil check Primary	£3,300	£3,500	£3,750	£4,180	Incl £180 former Pay & Pension grant funds
Minimum per pupil check Secondary	£4,600	£4,800	£5,000	£5,415	Incl £265 former Pay & Pension grant funds
School Lump Sum *	£110,000	£110,000	£114,400	£117,800	

*In the last three funding years Kirklees' locally-set lump sum amount has been set slightly higher than the NFF value (£123,282 in 2018-19 and £120,814 in both 2019-20 and 2020-21). This was the only way available to allocate the cash protection funds remaining after the required funding floor increases had been satisfied.

ANNEX B: DEDICATED SCHOOLS GRANT: CENTRAL BUDGET RETENTION 2021-22 [for mainstream maintained schools and academies]

1) Growth funding within the Schools Block

Budget provision	£	Notes
Pupil Growth Fund	600,000	Supports mid-year basic need pupil growth of sufficient scale to trigger a new class arrangement. Also supports schools struggling to meet the KS1 class size regulation. PGF is only allocated where a school cannot address the issue from its own budget resources
Future pupil growth	600,000	The Schools Block allocation includes an element of funding towards the cost of future pupil growth within the system. For 2021-22 this has been calculated from a comparison of the October 2020 and October 2019 pupil census returns to provide a proxy measure of future growth for individual local authorities. This allocation pays for the Pupil Growth Fund provision above. The balance of the growth funding needs to be retained by the LA to support those schools in the system affected by planned changes to address demand for pupil places in the area, eg new schools growing by one year group per annum, schools asked to vary their admission number to take in additional pupils in a 'bulge' class arrangement. This amount is £137,500 lower than in 2020-21. Retention has been scaled back to make a contribution to the £2m adjustment to schools funding in 2021-22.
TOTAL	£1,200,000	

2) The Central School Services Block

Budget provision	£	Notes
Servicing of Schools Forum	31,000	
Pupil Admissions Service	401,900	
School Organisation & Planning	139,600	
School Reorganisation Support	292,000	
Historic DSG pension commitments	170,400	Fixed historic commitment, the budget cannot be increased
Former Teachers Pay & Pension Grant funding in respect of centrally-employed teachers	36,300	New element
National Copyright Licence charge	330,900	Forum approval is not required
(Former Education Service Grant retained duties) Per pupil allocation to the Council in respect of statutory and regulatory duties for all children in Kirklees	872,400	
TOTAL	£2,274,500	

In comparison to 2019-20, the national copyright licence charge has changed from £331,100 to £330,900 due to the effect of price inflation offset by a reduction of 194 pupils in the 2021-22 pupil data set; the former-ESG retained duties element in 2020-21 was £886,200 – the decrease for 2021-22 reflects the next phased step towards a lower CSSB level provided by this particular national funding formula.

3) Funding retained within the Early Years Block

Budget provision	Proposed £	Notes
Early Learning and Childcare	585,000	Free Early Education, Childcare Sufficiency and Early Years Outcomes Teams – funding to providers, free entitlement place sufficiency, supporting standards of delivery
Back office / management costs	71,200	Finance, payroll, HR, Legal, IT etc
Inclusion Support	40,400	Contribution to the Inclusion Officer team
Miscellaneous	12,000	Contribution to admissions, maternity, union duties etc
TOTAL	£708,600	

The proposed Early Years Block retention is 2.5%, well within the 5% level permitted by the government.

Consultation about 2021-22 Early Years funding and the retention arrangements is due to be held with the Early Years Reference group on 20th January 2021. The proposals will be considered by Schools Forum on 5th February 2021.

ANNEX C: DE-DELEGATION 2021-22 [Maintained Mainstream Schools only]

Budget	Primary per pupil	Secondary per pupil	Notes
School Contingency	-£13.29	-£16.65	Used to correct funding errors, support schools facing emergencies, pick up costs it would be unfair to ask schools to meet, one-off financial interventions in schools in financial difficulty to help them secure necessary savings.
Free school meals eligibility checks	-£1.03	-£1.29	Customer & Exchequer service checks to identify children eligible to claim free school meals – helps schools maximise their deprivation-related funding
Maternity, paternity and adoptive leave	-£29.32	-£29.32	Central payment of salary costs during these leave periods so the school only pays the replacement costs
Trade union facilities time	-£5.72	£0.00	Pays for the release from schools of local TU officials to manage casework (competence, attendance, disciplinary etc) involving school staff
Public duties	-£0.16	-£0.20	School cover costs re staff on jury service, appearing as witnesses in court proceedings, serving as magistrates, serving as governors at another school etc
International new arrivals	-£1.58	-£1.98	Support to schools dealing with language-related issues of children admitted from different parts of the world
School Improvement Commissioning	-£4.50	-£12.01	Supports improvement interventions in schools – appropriate support to schools for the cost of implementing improvement action plans, brokering school-to-school support by meeting the cost of releasing staff from other schools to work with the school in need of support.
TOTALS	-£55.60	-£61.45	

The above picture of per pupil de-delegation is unchanged from financial year 2020-21. The pattern of de-delegation for the primary sector shown in the above table was agreed by the maintained school representatives to the Schools Forum on 8th January 2021.

ANNEX D: Meeting Schedule

Consultation meetings with Schools Forum, Headteacher groups and Early Years Providers

Schedule

Consultation focus	Meetings	Meeting date	ESFA response date
Schools block and Central schools services block Implications of National Funding Formula for the Council and schools from 2021-22	Consultation by email with schools	w/c 7 th December 2020	21 st January 2021
	Schools Forum	11 th December 2020 and 8 th January 2021	
	Schools Funding paper to Cabinet	26 th January 2021	
	Early Years Reference group	20 th January 2021	
	Schools Forum	22 nd January and 5 th February 2021	
Early years block			26 th February 2021

ANNEX E: KEY REFERENCE DOCUMENTATION

The following key reference documents are available on the GOV.UK website. Other, related documentation is also available on these web links.

1. Schools Funding 2021-22

[Pre-16 schools funding: local authority guidance for 2021 to 2022 - GOV.UK](#)

2. Early Years Funding 2021-22

[Early years funding: 2021-2022 - GOV.UK](#)

3. High Needs funding 2021-22

[High needs funding arrangements: 2021 to 2022 - GOV.UK](#)

4. A link to the Cabinet report on the Kirklees Schools funding formula for the previous year, 2020-21 is provided below.

[Agenda for Cabinet on Tuesday 14th January 2020, 4.00 pm | Kirklees Council](#)

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Name of meeting: Cabinet 26 January 2021/Council 10 February 2021
Title of report: Calculation of Council Tax Base 2021/22

Purpose of report: To seek approval of the Council for the various tax bases, this will apply to the Kirklees area for the financial year 2021/22 in connection with the Council Tax.

Key Decision - Is it likely to result in spending or saving £250k or more, or to have a significant effect on two or more electoral wards?	Yes: The calculation of the Council Tax base affects all wards in the Kirklees area.
Key Decision - Is it in the <u>Council's Forward Plan</u> (key decisions and private reports?)	Yes 09 June 2020
The Decision - Is it eligible for call in by Scrutiny?	No – Full Council decision
Date signed off by <u>Strategic Director</u> & name Is it also signed off by the Service Director for Finance IT and Transactional Services? Is it also signed off by the Service Director for Legal Governance and Commissioning Support?	Rachel Spencer-Henshall , Strategic Director, Corporate Strategy, Commissioning and Public Health – 14 January 2021 Eamonn Croston Service Director, Finance – 14 January 2021 Julie Muscroft , Service Director – Legal, Governance and Commissioning – 14 January 2021
Cabinet member portfolio	Cllr Graham Turner

Electoral wards affected: All

Ward councillors consulted: N/A

Public or private: Public

Have you considered GDPR: Yes - there is no personal data within the Council Tax base report or calculation.

1. Summary

Section 67(2) of the Local Government Finance Act 1992 requires that the tax base for Council Tax should be approved by the Authority (i.e. the Council). The regulations covering setting the tax base are covered and updated under Local Authorities (Calculation of Council Tax Base) (England) Regulations 2012 (as amended).

1.1 Members should be aware of the provisions of Section 106 of the Local Government Finance Act 1992, which applies to members where –

- (a) they are present at a meeting of the Council, the Cabinet or a Committee and at the time of the meeting an amount of Council Tax is payable by them and has remained unpaid for at least two months; and
- (b) any budget or Council Tax calculation, or recommendation or decision which might affect the making of any such calculation, is the subject of consideration at the meeting.

In these circumstances, any such members shall at the meeting and as soon as practicable after its commencement disclose the fact that Section 106 applies to them and shall not vote on any question concerning the matter in (b) above. It should be noted that such members are not debarred from speaking on these matters.

Failure to comply with these requirements constitutes a criminal offence, unless any such members can prove they did not know that Section 106 applied to them at the time of the meeting or that the matter in question was the subject of consideration at the meeting.

2. Information required to take a decision

- 2.1 In determining the level of local taxation, each local authority calculates a tax base annually so that, once the level of expenditure has been approved, the determinations of the level of location taxation becomes an arithmetical exercise.
- 2.2 The Council Tax base for an authority is the amount of income which would be received by levying a Council Tax of £1.00 on band D properties and taking into account the differential rates which would be applied to properties in the other bands.

In view of the fact that there are Parish and Town precepts, it is necessary to calculate a tax base for:

- a) the whole of Kirklees; and
- b) each parish and town council area

The valuation listing received from the Inland Revenue (valuation office) places each domestic property in Kirklees into one of eight valuation bands.

- 2.3 In order to calculate the tax base, the following factors must be taken into account and applied to the valuation bandings:
 - a) Fixed ratios between valuation banding.
 - b) Number of exempt properties.
 - c) Number of properties eligible for a discount.

- d) Properties subject to the Empty Homes premiums (long term empty properties, empty over 2 years, over 5 years and over 10 years) subject to premium charge(s). For the purposes of this report it is assumed there is no change to empty property premium, although the Council may review the effect of the policy in 2021.
 - e) Number of appeals against bandings which will be successful.
 - f) Number of new properties which will be added to the list during the year; and
 - g) Council Tax Reduction Scheme (CTR) – continuing the local scheme as in 2020/21 at 20%.
 - h) An allowance for losses on collection.
- 2.4 For the purpose of calculating the council tax base, it should be noted that this year there will be an overall reduction on the level of the tax base; due in large part to the forecast impact of COVID-19 on the economy and consequential impact on housing growth, income collection rates and the increase in number of eligible Council Tax Reduction claimants.
- 2.5 The tax base figure based on 30th November 2020 figures is 122,558.94. A collective adjustment has been made to the current Council Tax base (CTB) as at 30th November 2020 to reflect the calculated tax base for 2021/22
- 2.6 Allowing for the factors above the overall collective adjustment for 2021/22 has been calculated at 2.759%. The Council Tax base as set out in the report will be used to inform the demand on the collection fund amount to be considered at full budget Council on 10 February 2021.
- 2.7 It is recommended that the 2021/22 tax base for the whole of Kirklees area, and the tax bases for the five Parish and Town Council areas be approved as follows:

Whole of Kirklees	119,177.54
Denby Dale	5,784.34
Holme Valley	10,092.94
Kirkburton	8,936.65
Meltham	2,834.30
Mirfield	6,611.24

In order to demonstrate the methodology used in the calculation, the Appendices show the current number of properties in each band, the current effect of discounts, exemptions and the collective adjustment referred to earlier in the report. This is broken down into the Whole of Kirklees and the five Parish and Town council areas above.

Council Tax Reduction Parish Grant

- 2.8 A Council grant had been distributed to Parish Councils to supplement the Parish precept, so as to provide top-up funding to mitigate the effect of the Localisation legislation introduced in 2013/14. The effect of Localisation was to reduce individual Parish tax bases, resulting in a consequential loss in their income. This grant had been maintained at the 2013/14 level, over successive years. However, over this period, Parish (CTB's) had grown to the extent where the original purpose of the grant was no longer justified.

As part of previous year's approved CTB, Council approved the phasing out of the grant, the phasing dependent on the extent of individual Parish CTB growth over the intervening period. However, it is acknowledged that in light of COVID-19 impact on Council local tax revenues, 2021/22 represents a highly untypical year. Based on the tax bases recommended in this report, the parish grants payable in 2021/22 will be:

Denby Dale: £503.89
Kirkburton: £1,687.83
Meltham: £419.77
Mirfield: £3,873.60

3 Implications for the Council

3.1 Working with People

The setting of the tax base is related to all domestic properties in Kirklees and is not based on individual circumstances. It applies to every property.

The Local Government Finance Act 1992 requires each authority to devise a Local Council Tax Reduction Scheme it does not specify the extent of any such reduction.

By providing a scheme that reduces liability to an affordable level, it prevents the need to take unnecessary and costly recovery action that would inevitably result in courts finding the customer did not have the means to pay.

3.2 Working with Partners

N/A

3.2 Placed based working

N/A

3.3 Climate Change & Air Quality

N/A

3.4 Improving Outcomes for Children

N/A

3.5 Reducing demand of services

N/A

3.6 Other (e.g. Legal/Financial or Human Resources)

The setting of the tax base is related to the annual budget process. Setting a budget specifically to meet Council Tax liability of those that would otherwise be unable to pay, means we have greater clarity as to the amount of Council Tax we might collect. That in turn allows the Council to plan more accurately based on anticipated revenue from the collection of Council Tax.

The decision to agree the tax base determines the levels of income received by the Council through the levy of Council Tax for residents of Kirklees.

The Council must consider any legislative changes as part of the Council Tax base setting process, as any changes will materially affect the Council Tax base. There are no legislative changes that materially impact on the CTB for 2021/22.

The parish grants payable in 2021/22 will be funded from general fund central budget contingencies.

4. Consultees and their opinions

Councillor Graham Turner - supports the calculations and judgments made in determining the proposed Council Tax base.

5. Next steps

- Cabinet to agree Council Tax base for recommendation to Budget Council on 10 February 2021
- The Council Tax Base forms part of agreeing the level of Council Tax for 2021/22- Budget Council on 10 February 2021
- The Council Tax base recommendation to be incorporated into the overall annual budget report 2021/22 presented at Budget Council - 10 February 2021

6. Officer recommendations and reasons

It is recommended that the 2021/22 Council Tax base for the whole of the Kirklees area, and the Council Tax bases for the five Parish and Town council areas as set out in this report be approved by Cabinet.

7. Cabinet portfolio holder's recommendations

The Cabinet Portfolio Holder recommends that Cabinet approve the Council Tax base for the whole of the Kirklees area, and the Council Tax bases for the five Parish and Town Councils for 2021/22 as set out in this report.

8. Contact officer

Steve Bird – Head of Welfare and Exchequer Services
Victoria Brook - Senior Manager, Welfare & Exchequer Services
Mark Stanley – Senior Manager Welfare and Exchequer Services

9. Background Papers and History of Decisions

N/A

10. Service Director responsible

Eamonn Croston – Service Director, Finance

Council Tax Base Calculation for whole of Kirklees 2021/2022 - APPENDIX A

										Less: collective adjustment
Tax Band	Number of Properties	Number of Exempt Properties	Number of Taxable Properties	Number of Properties with Discounts Equated to 25% Discount	Reduction in Tax Base due to Council Tax Reduction	Number of Properties with Empty premium Equated to 100% 200% extra charge	Family Annex	Effect of Discounts & Empty premium on Number of Taxable Properties	Fixed Ratio (9ths)	Band 'D' Equivalent
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
A Disabled	109	0	109	8.75	27.92	0.00	0.00	72.33	5	40.18
A	85,443	2,840	82,603	10,314.75	18,780.62	580.00	5.38	54,082.25	6	36,054.83
B	34,983	579	34,404	3,089.00	3,445.54	188.00	0.50	28,056.96	7	21,822.08
C	32,067	401	31,666	2,206.25	1,764.07	87.00	0.50	27,782.18	8	24,695.27
D	17,080	268	16,812	936.75	564.94	26.00	0.00	15,336.31	9	15,336.31
E	11,967	100	11,867	505.25	239.40	24.00	0.00	11,146.35	11	13,623.32
F	5,405	42	5,363	222.25	68.57	12.00	0.00	5,084.18	13	7,343.82
G	2,175	20	2,155	87.50	27.12	15.00	0.00	2,055.38	15	3,425.63
H	120	1	119	11.25	0.00	1.00	0.00	108.75	18	217.50
	189,349	4,251	185,098	17,381.75	24,918.18	933.00	6.38	143,724.69		122,558.94
								Less : collective adjustment	2.759%	3381.40
									Council Tax Base for KMC - Chargeable Dwellings Band 'D' Equivalent	119,177.54

Council Tax Base Calculation for area of Denby Dale Parish Council 2021/2022 - APPENDIX B

Tax Band	Number of Properties	Number of Exempt Properties	Number of Taxable Properties	Number of Properties with Discounts Equated to 25% Discount	Reduction in Tax Base due to Council Tax Reduction	Number of Properties with Empty premium Equated to 100% 200% extra charge	Family Annex	Effect of Discounts & Empty premium on Number of Taxable Properties	Fixed Ratio (9ths)	Less: collective adjustment Band 'D' Equivalent
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
A Disabled	6	0	6	0.25	1.41	0.00	0.00	4.34	5	2.41
A	1,942	34	1,908	232.75	351.37	7.00	0.00	1,330.88	6	887.25
B	1,247	14	1,233	122.25	96.19	9.00	0.00	1,023.56	7	796.10
C	1,223	17	1,206	92.25	49.37	1.00	0.00	1,065.38	8	947.00
D	1,434	9	1,425	78.75	30.57	1.00	0.00	1,316.68	9	1,316.68
E	978	5	973	39.75	12.11	0.00	0.00	921.14	11	1,125.84
F	420	3	417	20.25	3.32	2.00	0.00	395.43	13	571.18
G	175	2	173	6.25	1.75	0.00	0.00	165.00	15	275.00
H	14	0	14	0.50	0.00	0.00	0.00	13.50	18	27.00
	7,439	84	7,355	593.00	546.09	20.00	0.00	6,235.91		5,948.46
								Less : collective adjustment	2.759%	164.12
									Council Tax Base for Denby Dale Parish Council - Chargeable Dwellings Band 'D' Equivalent	5,784.34

Council Tax Base Calculation for area of Holme Valley Parish Council 2021/2022 - APPENDIX C

Tax Band	Number of Properties	Number of Exempt Properties	Number of Taxable Properties	Number of Properties with Discounts Equated to 25% Discount	Reduction in Tax Base due to Council Tax Reduction	Number of Properties with Empty premium Equated to 100% 200% extra charge	Family Annex	Effect of Discounts & Empty premium on Number of Taxable Properties	Fixed Ratio (9ths)	Less : collective adjustment Band 'D' Equivalent
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
A Disabled	5	0	5	0.50	2.35	0.00	0.00	2.15	5	1.19
A	2,713	52	2,661	350.25	475.78	25.00	0.76	1,859.21	6	1,239.47
B	2,170	29	2,141	219.75	136.95	18.00	0.00	1,802.30	7	1,401.79
C	2,677	24	2,653	214.75	101.88	14.00	0.00	2,350.37	8	2,089.22
D	1,700	14	1,686	105.50	37.63	5.00	0.00	1,547.87	9	1,547.87
E	1,734	15	1,719	75.00	24.80	4.00	0.00	1,623.20	11	1,983.91
F	1,009	5	1,004	33.75	5.43	1.00	0.00	965.82	13	1,395.07
G	434	3	431	13.25	4.98	2.00	0.00	414.77	15	691.28
H	15	0	15	0.25	0.00	0.00	0.00	14.75	18	29.50
	12,457	142	12,315	1,013.00	789.80	69.00	0.76	10,580.44		10,379.30
								Less : collective adjustment	2.759%	286.36
									Council Tax Base for Holme Valley Parish Council - Chargeable Dwellings Band 'D' Equivalent	10,092.94

Council Tax Base Calculation for area of Kirkburton Parish Council 2021/2022 - APPENDIX D

Tax Band	Number of Properties	Number of Exempt Properties	Number of Taxable Properties	Number of Properties with Discounts Equated to 25% Discount	Reduction in Tax Base due to Council Tax Reduction	Number of Properties with Empty premium Equated to 100% 200% extra charge	Family Annex	Effect of Discounts & Empty premium on Number of Taxable Properties	Fixed Ratio (9ths)	Less : collective adjustment Band 'D' Equivalent
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
A Disabled	2	0	2	0.25	0.64	0.00	0.00	1.11	5	0.62
A	2,333	148	2,185	269.25	381.70	14.00	0.00	1,548.05	6	1,032.03
B	2,027	29	1,998	210.25	148.68	9.00	0.00	1,648.07	7	1,281.83
C	2,522	26	2,496	177.50	89.54	4.00	0.00	2,232.96	8	1,984.85
D	1,777	116	1,661	94.00	31.38	4.00	0.00	1,539.62	9	1,539.62
E	1,480	8	1,472	59.50	16.21	1.00	0.00	1,397.29	11	1,707.80
F	746	3	743	28.00	6.82	0.00	0.00	708.18	13	1,022.93
G	369	3	366	11.75	1.13	0.00	0.00	353.12	15	588.53
H	17	0	17	1.00	0.00	0.00	0.00	16.00	18	32.00
	11,273	333	10,940	851.50	676.10	32.00	0.00	9,444.40		9,190.21
								Less : collective adjustment	2.759%	253.56
									Council Tax Base for Kirkburton Parish Council - Chargeable Dwellings Band 'D' Equivalent	8,936.65

Council Tax Base Calculation for area of Meltham Parish Council 2021/2022 - APPENDIX E

Tax Band	Number of Properties	Number of Exempt Properties	Number of Taxable Properties	Number of Properties with Discounts Equated to 25% Discount	Reduction in Tax Base due to Council Tax Reduction	Number of Properties with Empty premium Equated to 100% 200% extra charge	Family Annex	Effect of Discounts & Empty premium on Number of Taxable Properties	Fixed Ratio (9ths)	Less : collective adjustment Band 'D' Equivalent
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
A Disabled	2	0	2	0.25	0.55	0.00	0.00	1.20	5	0.67
A	1,260	23	1,237	160.25	265.18	13.00	0.00	824.57	6	549.71
B	523	5	518	53.50	29.65	3.00	0.00	437.85	7	340.55
C	983	12	971	75.50	29.25	0.00	0.50	865.75	8	769.56
D	441	2	439	25.25	9.76	1.00	0.00	404.99	9	404.99
E	464	3	461	17.00	7.35	1.00	0.00	437.65	11	534.91
F	156	0	156	6.75	1.33	0.00	0.00	147.92	13	213.66
G	56	0	56	1.00	0.00	0.00	0.00	55.00	15	91.67
H	5	0	5	0.50	0.00	0.00	0.00	4.50	18	9.00
	3,890	45	3,845	340.00	343.07	18.00	0.50	3,179.43		2,914.72
								Less : collective adjustment	2.759%	80.42
									Council Tax Base for Meltham Parish Council - Chargeable Dwellings Band 'D' Equivalent	2,834.30

Council Tax Base Calculation for area of Mirfield Parish Council 2021/2022 - APPENDIX F

Tax Band	Number of Properties	Number of Exempt Properties	Number of Taxable Properties	Number of Properties with Discounts Equated to 25% Discount	Reduction in Tax Base due to Council Tax Reduction	Number of Properties with Empty premium Equated to 100% 200% extra charge	Family Annex	Effect of Discounts & Empty premium on Number of Taxable Properties	Less : collective adjustment	
									Fixed Ratio (9ths)	Band 'D' Equivalent
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
A Disabled	3	0	3	0.00	0.00	0.00	0.00	3.00	5	1.67
A	2,572	47	2,525	350.50	575.12	20.00	0.38	1,619.00	6	1,079.33
B	1,452	17	1,435	150.75	110.70	6.00	0.00	1,179.55	7	917.43
C	2,613	26	2,587	190.00	101.94	1.00	0.00	2,296.06	8	2,040.94
D	1,155	13	1,142	65.75	26.16	0.00	0.00	1,050.09	9	1,050.09
E	817	4	813	42.75	14.85	0.00	0.00	755.40	11	923.27
F	371	2	369	11.25	3.62	0.00	0.00	354.13	13	511.52
G	159	0	159	6.00	1.46	0.00	0.00	151.54	15	252.57
H	13	1	12	2.00	0.00	1.00	0.00	11.00	18	22.00
	9,155	110	9,045	819.00	833.85	28.00	0.38	7,419.77		6,798.82
								Less : collective adjustment	2.759%	187.58
									Council Tax Base for Mirfield Parish Council - Chargeable Dwellings Band 'D' Equivalent	6,611.24

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Name of meeting: Cabinet
Date: 26 January 2021

Title of report: Council Budget Report 2021/22 and future years; incorporating Capital, Treasury Management, General Fund Revenue and Housing Revenue Account

Purpose of the report

The purpose of this report is for Cabinet to receive information to enable them to recommend a budget to Council for Capital, General Fund revenue and Housing Revenue Account (HRA), and approve the Council Treasury Management strategy.

Key decision - Is it likely to result in spending or saving £250k or more, or to have a significant effect on two or more electoral wards?	Yes
Key decision - Is it in the Council's Forward Plan (key decisions and forward reports) ?	Yes
Is it eligible for "call in" by Scrutiny?	No
Date signed off by Strategic Director and name	Jacqui Gedman – 18 January 2021
Is it also signed off by the Service Director for Finance?	Eamonn Croston – 18 January 2021
Is it also signed off by the Service Director – Legal, Governance & Commissioning?	Julie Muscroft – 18 January 2021
Cabinet member portfolio - Corporate	Cllr Graham Turner

Electoral [wards](#) affected: All

Ward Councillors consulted: All

Public or private: Public

Have you considered GDPR: Yes – there is no personal data within the budget details and calculations set out in this report and accompanying Appendices

RESTRICTIONS ON VOTING

Members should be aware of the provisions of Section 106 of the Local Government Finance Act 1992, which applies to members where –

- (a) they are present at a meeting of the Council, the Cabinet or a Committee and at the time of the meeting an amount of council tax is payable by them and has remained unpaid for at least two months, and
- (b) any budget or council tax calculation, or recommendation or decision which might affect the making of any such calculation, is the subject of consideration at the meeting.

In these circumstances, any such members shall at the meeting and as soon as practicable after its commencement disclose the fact that Section 106 applies to them and shall not vote on any question concerning the matter in (b) above. It should be noted that such members are not debarred from speaking on these matters.

Failure to comply with these requirements constitutes a criminal offence, unless any such members can prove they did not know that Section 106 applied to them at the time of the meeting or that the matter in question was the subject of consideration at the meeting.

1. Summary

- 1.1 The structure of this report begins with an executive summary, followed by a range of Appendices. The reader will need to review these collectively in order to be informed of the overall consequences and implications.

The Appendices are as follows:

A	General Fund & HRA Medium Term Financial Plan 2021/22 and future years - Revenue and Capital Budget Book
B	Revenue Tables
C	General Fund Revenue Sensitivity Analysis
D	Corporate Risk Register Summary
E	Capital Strategy
F	Flexible Capital Receipts Strategy
G	Motion to Council
H	Budget Consultation exercise – summary
I	Treasury Management Strategy 2021/22 (appended report)

Integrated Impact Assessments

- 1.2 Members' attention is drawn to the information and advice in paragraph 3.3.25 of this report which makes reference to the Council's Public Sector Equality Duty.
- 1.3 The report will:-
 - (i) review the general fund revenue budget strategies over the medium term financial plan (MTFP), and budget proposals to achieve a balanced general fund revenue budget in 2021/22, and indicative revenue budget forecasts for the following four years;

- (ii) incorporate the Government's announcement on the Local Government Finance Settlement for 2021/22, and consider the level of general fund revenue budget needed for Treasury Management and Central Contingencies;
- (iii) review the current levels of general fund revenue reserves and balances and make recommendations on the level of reserves;
- (iv) incorporate Housing Revenue Account (HRA) budget proposals to achieve a balanced HRA in 2021/22, and indicative revenue budget plan for the following four years, informed by the HRA 30 year business plan;
- (v) review the current levels of Housing Revenue Account reserves, and make recommendations on the level of reserves;
- (vi) review the multi-year plan for Capital Investment. The Cabinet is required under Financial Procedure Rules to recommend to the Council a multi-year Plan for Capital Investment;
- (vii) review and approve the 2021/22 Treasury Management Strategy, Investment Strategy and Capital Strategy, which the Council must consider before the start of the financial year to comply both with the Chartered Institute of Public Finance & Accountancy (CIPFA) Prudential Code and Treasury Management Code, and with the Ministry of Housing & Local Government (MHCLG) statutory guidance;
- (viii) make recommendations on the Council tax requirement for 2021/22; and
- (ix) incorporate a statement of assurance from the Council's statutory s151 officer in relation to the robustness of budget estimates and adequacy of General fund and HRA reserves.

2. Information required to make a decision

2.1 SUMMARY GENERAL FUND BUDGET PLANS

Financial Planning context – October 2020 Budget strategy Update report

2.1.1 The approved Budget Strategy Update report presented to Council on 23 October 2020 provides the overarching financial planning framework for the subsequent budget proposals set out in this annual budget report to effectively give the Council more time, and ensure some degree of short term stability and resilience over the next 12 months, pending more clarity through the other side of the current COVID-19 crisis.

The relevant link to the October report is set out below for reference:

[Council Budget Strategy Update report ; 2021/22 and future years ; 21st October 2020, \(ITEM 6\)](#)

Our Council Plan

2.1.2 The October report also made reference to 'Our Council Plan' which was on the same Council agenda, and updated the existing 2018-20 Council Plan. The Plan provides the Council's policy framework for the annual planning cycle. It rolls forward the Administration's 3 key priorities from last year's budget round, and also makes reference to COVID-19 impacts and the Council's response (see also section 2.10 of this report)

[Our Council Plan ; 21st October 2020 \(ITEM 7\)](#)

2.1.3 On the basis of the financial planning framework principles set out in the October report, baseline funding and spending multi-year plans were updated at the time; in particular factoring in COVID-19 impacts on the economy and consequential impact on forecast local tax and discretionary service income over the medium term.

2.1.4 Overall, the October 2020 report indicated an updated general fund revenue budget gap of £1.9m in 2021/22, increasing to £13.1m in 2022/23. These budget gaps were also based on presumed additional Government funding of £11m per annum over each of the next 2 years and beyond, to meet rising Adults growth and cost pressures over the period.

2.1.5 The above budget gaps were also acknowledged to be particularly volatile, and the inclusion of high level sensitivity analysis in the report reflected the potential extent of this volatility and challenges for effective and meaningful financial planning over a multi-year context.

Spending Review 2020

2.1.6 The Chancellor announced on 23 September 2020 that the planned Autumn Budget 2020 had been put on hold until 2021, given the current economic uncertainty, to enable Government to deal with the 'here and now' COVID-19 crisis. Alongside this challenge, Government was also continuing to make preparations for UK's withdrawal from the EU Customs Union and Single Market on 1 January 2021.

2.1.7 Subsequent to the above announcement, the Spending Review 2020 (SR20) was announced on 25 November 2020. This was largely a one-year Review announcement. For reference, the key Government link to the SR20 announcement is included below:

[Spending Review 2020 - GOV.UK](#)

Office of Budget Responsibility (OBR) economic outlook

2.1.8 SR20 announcement on 25 November 2020 was also accompanied by an updated economic forecast for the UK from the Office of Budget Responsibility (OBR). The OBR forecasts reinforce the unprecedented scale of the economic challenge over the medium term from the impact of COVID-19. This included ranged forecasts on Gross Domestic Product (GDP) output falls in 2020 between 10.6% and 12%, and subsequent recovery of GDP output to pre-pandemic levels between the end of 2021 and quarter 3 2024. The latter range depending on vaccines becoming widely available and being sufficiently effective, set against periodic re-imposition of health restrictions.

2.1.9 OBR updated forecasts also expected unemployment rates to be 4.4% across 2020, rising to 7.5% at its peak in quarter 2 2021, then projected to fall to 4.4% by 2025; compared to the pre-pandemic peak of 3.8% in 2019.

2.1.10 In conjunction with the above, the OBR fiscal outlook acknowledges the unprecedented fiscal support by Government to mitigate the economic impacts, which have led to significant increases in borrowing and debt. In terms of the outlook for public finances, OBR predicts peak Government borrowing at £394 billion for 2020; equivalent to 19% of GDP; the highest peacetime level on record.

Provisional financial settlement 2021/22

2.1.11 Government subsequently released the detail of the 2021/22 provisional local government financial settlement on 17 December 2020, with a consultation period that runs to 16 January 2021. At the time of writing this report, we are still awaiting confirmation of the finalised settlement, but in broad terms the headline provisional settlement figures mirror those the headlines for local government set out in SR20. The final settlement is expected late January 2021. The link to the Government 2021/22 financial settlement website is shown below:

[Provisional local government finance settlement 2021 to 2022 - GOV.UK](#)

2.1.12 The Government provisional financial settlement release includes the following following introduction setting out the rationale for a largely one-year settlement only:

“...On 25 November 2020, the Government announced the outcome of Spending Review 2020. The Spending Review and settlement have been drawn up in unique circumstances. The Government’s primary aim, in this challenging period, has been to continue to support councils in dealing with the immediate impacts of the pandemic, to promote recovery and renewal at local level, and support and maintain critical mainstream services....

Once the pandemic is over, we will continue to work with local government to understand the lasting impact it has had on both service demands and revenue raising. We will then revisit the priorities for reform of the local government finance system, taking account of wider work on the future of the business rates tax and on the Adult Social Care system. Final decisions will be taken in the context of next year’s Spending Review. In the meantime, there will be no reset of accumulated business rates growth in 2021/22. “

2.1.13 The Council’s detailed funding allocations included in the provisional financial settlement 2021/22 are incorporated as appropriate into this report, including more detailed explanations in relevant subsequent sections of this report.

UK Exit from EU

2.1.14 The UK ceased its EU member status from 1 February 2020, and there was a subsequent transition period to allow time for a new agreement to be set with the EU, effective from 1 January 2021. The UK Government has now reached a ‘Trade and Co-operation Agreement’ with the EU. The relevant web link is included below for reference:

[Agreements reached between the United Kingdom of Great Britain and Northern Ireland and the European Union - GOV.UK](#)

2.1.15 The impact of this will continue to be monitored. Alongside the COVID-19 impact on vulnerable households, residents, communities, businesses and national and local public finances, the nature of UK's relationship with the EU from 1 January 2021 has equally been a significant factor in the continuous development of the Council's Corporate Risk Register. Both agendas remain a work in progress and the updated Corporate Risk Register included at Appendix D reflects this.

Updated budget plans 2021/22 and future years

2.1.16 The Council's updated revenue budget plans for 2021/22 and future years, and updated capital plans 2020-26 roll forward existing approved investment in the Administration's political priorities; namely the delivery of outstanding children's services, tackling climate change and investing in our Places, as well as effective and efficient corporate capacity and capability to support the overall approach and Council ambition for the borough's residents. In addition, they also reflect opportunities for prioritisation of existing budgets to support the Administration's inclusive investment ambition through the COVID-19 recovery plan.

2.1.17 At the same time, this continues to be balanced against medium term budget risks and ensuring the Council can continue to deliver within its means for the foreseeable future. The financial planning framework for 2021/22 in particular gives the Council continued financial stability over the next 12 months, in light of continuing COVID-19 impact and volatility on the Council's overall financial position.

2.1.18 In the above context, Table 1 below sets out the updated summary general fund revenue budget plans for 2021-26, which incorporate key funding and spending changes and existing savings proposals rolled forward:

Table 1 – Summary General Fund budget plans 2021-26:

	21/22	22/23	23/24	24/25	25/26
	£m	£m	£m	£m	£m
Budget Gap (MTFP 20-23)	12.1	22.0	24.0	24.0	24.0
Funding and Reserves Changes	(9.7)	2.2	(6.2)	(16.9)	(24.4)
Spending Changes (excluding MRP)	11.3	4.1	12.9	17.2	21.4
Updated Budget Gap before MRP flexibility	13.7	28.3	30.7	24.3	21.0
Apply MRP Flexibility to Offset Budget Gap	(13.7)	(13.7)	(13.6)	-	-
Updated Budget Gap (MTFP 21-26)	-	14.6	17.1	24.3	21.0

2.1.19 Appendix A sets out overall proposed revenue resource allocations in 2021/22 to deliver a balanced general fund revenue budget, and indicative resource allocations over the following 4 years across Strategic Director Portfolios and Central Budgets.

A detailed reconciliation of funding and spend adjustments, as summarised in Table 1 above, is also included at Appendix B for information.

- 2.1.20 Updated budget forecasts for the following 4 years reflect an updated budget gap of **£14.6m in 2022/23** increasing to **£17.1m in 2023/24, £24.3m in 2024/25 and £21.0m in 2025/26**. This position would need addressing in order to deliver a balanced budget in these years.
- 2.1.21 The budget sensitivity analysis included in Section 2.14 later in this report highlights the range of potential budget forecast variations and risks relative to Council baseline forecast assumptions underpinning 2021-26 budget plans; in particular over the 2022-26 period to illustrate the current level of budget risk post 2021/22.
- 2.1.22 Key baseline funding and spend assumptions underpinning Council 2021/22 budget proposals to deliver a balanced budget, and indicative budget forecasts for the following 4 years, are described in more detail in the following sections in this report.

FUNDING ASSUMPTIONS

2.2 Business Rates

- 2.2.1 It is anticipated also that the ongoing economic impact on local tax revenues will continue for a number of years while global, national and local economies recover. Updated budget plans assume a reduction in local share of Business Rates income of 5% in 2021/22, equating to a £3m loss in income, gradually recovering to pre-COVID-19 levels by 2024/25.
- 2.2.2 Government has expanded Business Rate reliefs in 2020/21, due to the specific economic and national and local lockdown impacts of COVID-19 on specific business sectors. This includes the expansion of 100% Business Rate reliefs for all businesses with a rateable value of up to £51k, and for specific businesses in retail, hospitality and leisure above £51k rateable value.
- 2.2.3 For Kirklees, this equates to approximately £50m of eligible reliefs compared to only £2.5m under the original retail relief scheme. The Council's 50% share of these reliefs will be funded via s31 grant payments. At this stage, Government has not committed to extending these expanded reliefs beyond 2020/21, and updated budget plans assume that they will be in place for 2020/21 only.
- 2.2.4 Updated budget plans also include an assumed reduction in the Business Rates collection rate. At this stage it is assumed that the collection rate for 2021/22 will be 95.6%; recovering to pre-COVID-19 levels of 98.6% by 2024/25. The budgetary impact of this is £1.5m in 2021/22, reducing to £1.0m in 2022/23 and £0.5m in 2023/24.
- 2.2.5 The SR20 announcement included confirmation of 0.55% uplift in Settlement Funding Assessment (SFA) for 2021/22. This releases £0.6m of additional revenue funding compared to existing plans, where a cash flat settlement had been assumed. Updated budget plans also include estimated SFA uplifts of 1.0% per annum over the future years, equating to a further £1.0m each year from 2022/23.

2.3 Business Rates Pool

- 2.3.1 The existing pool will cease at current year end. Government invited new Pool applications for 2021/22 with a Government deadline of 23 October 2020. Subsequent to the Budget Strategy Update report in October 2020, the Chief Executive and Service Director – Finance, in consultation with the Leader and Corporate Portfolio

holder endorsed the Council's preferred option, which was to be part of a Leeds City Region (LCR) Pool bid for 2021/22 ; includes all West Yorkshire Councils plus Harrogate and York. If approved, the 2021/22 Pool would have the same benefits and risks as the 2020/21 Pool and would similarly be a 50% Pool as the current one.

- 2.3.2 Following the provisional 2021/22 financial settlement release on 17 December 2020, no LCR Pool member has indicated that they want to withdraw from the Pool. Had any individual Council member withdrawn, the Pool application itself would have been revoked.
- 2.3.3 Despite the underlying difficult economic circumstances it is anticipated that none of the Pool Members are likely to fall below their Business Rates safety net thresholds for 2021/22. The significance of this is that it is the responsibility of the Pool to underwrite safety net thresholds, should a member go below theirs, rather than Government.
- 2.3.4 This is the risk element of being a Pool member; the reward element being the additional levy contributions that can be retained by the Pool that would otherwise be paid over to Government (the 50% share of additional levies). Specific proposals for the allocation of retained levies will be considered through the Business Rates Joint Committee for the start of the new financial year. A further report on the governance arrangements for the 2021/22 LCR Pool will be brought to Cabinet in March for member consideration.

2.4 Council Tax

- 2.4.1 Council budget plans incorporate the 2021/22 Council Tax Base (CTB) which is a separate item on this Cabinet agenda.
- 2.4.2 Existing multi-year budget plans assumed Council Tax Base (CTB) growth of 1,100 Band D equivalents per annum. This was largely in line with the local plan (2013 to 2031) which proposes an additional 31,000 properties over the 18 years of the plan, equating to an average of 1,730 properties each year. Based on historical trends, 1,730 properties converts to a Band D equivalent of about 1,100 for tax base purposes, due to adjustments such as Single Person Discounts, Student Exemptions and the Council Tax Reduction Scheme, noting that 81% of Kirklees domestic properties (hereditaments) are actually banded at below Band D.
- 2.4.3 Given the wider economic uncertainty at present, housing growth projections have been reviewed in the updated budget plans. Growth of 500 Band D equivalents is now assumed in 2021/22; in part a re-base to reflect some growth slowdown in 2020/21 as well. This is then forecast to be followed by a growth of 1,000 Band D equivalents from 2022/23 onwards.
- 2.4.4 The local Council Tax Reduction (CTR) scheme supports some of the borough's households on low incomes, is means tested and eligible claimants receive up to 80% discount from their full council tax liability. The local scheme only applies to those of working age. The national pension age scheme means there is no such minimum payment and eligible pensioners can receive up to 100% discount.
- 2.4.5 COVID-19 has resulted in more residents experiencing a reduction in disposable income. Existing budget plans assumed approximately 23,000 working age CTR claimants in the baseline calculations, however in-year monitoring indicates a

significant increase in claimants to 26,000; equivalent to a 13% rise. These numbers are anticipated to rise further over time as Government support for businesses tapers and prevailing economic conditions, at least over the short to medium term, it is likely to mean increased unemployment rates and further growth in households eligible for CTR.

- 2.4.6 Reflecting the above, updated budget plans assume a further increase in CTR claimants to 27,000, equating to an estimated £2m impact on Council Tax income. This is anticipated to reduce by £0.5m per annum over the remainder of the MTFP.
- 2.4.7 Future year CTB figures will be subject to regular review given the relative high level of volatility and sensitivity linked to the short to medium term impact of both COVID-19 and other longer-term structural impacts on the UK and local economy. The assumed CTB bad debt requirement for 2021/22 is 2.76%, compared to 1.43% in 2020/21; influenced also by the above factors.

Council Tax Referendum Principles

- 2.4.8 Government Council tax referendum principles are set out in the 2021/22 provisional finance settlement, and allow Councils to apply up to a 2% council tax uplift without requiring a local referendum. Council updated budget plans reflect a proposed 1.99% Council Tax uplift in 2021/22 (excluding precepts); equivalent to £3.7m additional funding. It is assumed at this stage that Government Council tax referendum principles will remain at 2% from 2022/23 onwards, and that the Council tax uplift will be 1.99% in these years.

Adult Social Care precept

- 2.4.9 In addition to allowable Council Tax uplifts within referendum principles, Government also granted Councils with Social Care responsibilities local discretion to uplift Council tax in 2021/22 up to a maximum of a further 3%. This can be taken in its entirety in 2021/22, or the 3% can be split over 2021/22 and 2022/23. Council updated budget plans reflect the maximum allowable uplift of 3% for Adult Social Care (ASC) precept in 2021/22, equivalent to £5.6m and this will be entirely ring-fenced to support adult social care base budget spend requirements in 2021/22.
- 2.4.10 Taking into account both the basic council tax uplift and the ASC precept, the total council tax increase for 2021/22 will be 4.99%. To put the proposed 2021/22 4.99% overall Council tax uplift into context, this equates to an equivalent £1.00 per week band A uplift, and £1.50 per week band D uplift.
- 2.4.11 Updated budget plans beyond 2021/22 assume that future annual adult social care funding will come from increased grant allocations. However, it is acknowledged Government could choose to fund adult social care beyond 2021/22 from local taxation and/or national revenue sources.

Collection Fund deficits/surpluses

- 2.4.12 Charges to the general fund each year from the Council (the billing authority) for council tax and Business Rates, and to the major precepting authorities (Fire & Rescue Authority, Office of Police & Crime Commissioner) are based on estimates of CTB. Actual income collected year on year will vary. These timing differences result in actual surpluses or deficits which are rolled forward year on year through the collection fund,

and 'settled' over following years, through relevant payment adjustments to the general fund/major precepting authorities.

- 2.4.13 In response to the impacts of COVID-19 on local tax income in 2020/21, Government announced in July 2020 that Local Authorities would be able to spread exceptional Collection Fund deficits as at 31 March 2021 over the following three years, to 2023/24. The estimated deficit for Kirklees as at 31 March 2021 is £7.5m; net of additional Government grant compensation for the additional retail reliefs awarded in 2020/21. Updated budget plans reflect the repayment of this over the three-year period from 2021/22 to 2023/24.
- 2.4.14 SR20 confirmed that the Government will compensate Local Authorities for 75% of irrecoverable losses in Council Tax and Business Rates income in respect of 2020/21. Based on the forecast 2020/21 performance of the collection fund, it is estimated that in the region of £5.7m will be received as compensation for these tax losses. This income is split equally across the first three years of the MTFP to mirror the spreading of the collection fund deficit. Final tax loss compensation payments will only be known once the final collection fund position is agreed at the current year end.

2.5 Un-ringfenced grants

- 2.5.1 While these grants are separately identifiable, the Council can apply this funding flexibly to meet overall Council spend priorities. Budgets for 2021/22 include annual allocations set out in the provisional local government finance settlement, with those not yet announced reflecting existing budget plans. These are set out in more detail at Appendix B.
- 2.5.2 Additional "one-off" grant streams were announced as part of SR20, and subsequently confirmed in the Provisional Financial Settlement, to fund ongoing impacts of COVID-19 into 2021/22. Government is providing a further £1.55bn nationally for COVID-19 financial pressures. This is being distributed using the COVID-19 relative needs formula, with Kirklees' share of this funding at £12.2m.
- 2.5.3 Government are also distributing "one-off" £670m funding to local authorities in recognition of the increased costs of providing local council tax support in 2021/22 following the pandemic. The funding is unringfenced and can also be used to provide other support to vulnerable households, including through local welfare provision schemes.
- 2.5.4 The Council's allocation for this grant is £5.4m based on the proposed distribution methodology of working age local council tax support caseloads, adjusted to reflect the average bill per dwelling in the area. Major precepting authorities will also receive an allocation relative to their share of the council tax requirement in the area.
- 2.5.5 is intended that £1.5m of this be earmarked to provide additional targeted support to the borough's lowest income households eligible for the Council's Council Tax Reduction (CTR) scheme. This will reduce individual CTR bills by up to £150 for 2021/22 only. A further £2.2m will be transferred to COVID-19 risk reserves, earmarked for drawdown to support a range of existing Local Welfare Provision measures to support some of the borough's families and individuals in extreme financial hardship.

- 2.5.6 The New Homes Bonus (NHB) Grant allocation for 2021/22 has been confirmed, based on updated national net housing growth data used by Government to calculate individual Council grant allocations. The £2.8m 2021/22 NHB grant allocation is approximately £0.6m lower than anticipated; largely due to the fact that the surplus funding, within the overall national scheme allocation of £900m, has been used to fund other grants to local authorities instead of being redistributed; a precedent that had been set in previous years.
- 2.5.7 A new Lower Tier Services Grant (LTSG) was also announced as part of the Financial settlement. This funding stream, of £111m nationally, is one of the grants that has been funded out of the surplus NHB monies. The Council's allocation of LTSG of £0.5m is included in the updated budget plans for 2021/22 only, as it is anticipated that this funding stream is unlikely to continue if reform of the funding system is implemented in 2022/23.
- 2.5.8 Elsewhere, Housing and Council Tax Administration Grant allocations are forecast to reduce year on year by about £150k. This reflects the assumed pace of Universal Credit rollout in the District over the next three years, and consequential impact on reduced grant required due to decreasing volumes of Housing Benefit directly administered by the Council over the period.

2.6 Schools Funding (Dedicated Schools Grant or DSG)

- 2.6.1 The national 2021/22 DSG Schools Block funding settlement for schools includes a minimum increase of 2% per pupil in comparison to 2020/21 individual school funding levels per pupil. The National Funding Formula (NFF) factors for 2021/22 show an average rise of 3%. In addition, the Education & Skills Funding Agency has ceased the grants to schools which have been supporting recent above inflation pay awards for teachers and a significant rise in the Teachers' employer pension contribution rate. The former grant funds have been transferred into the DSG from funding year 2021/22.
- 2.6.2 Over time, the number of local schools already fully funded by the NFF will see the full 3% average increase. Many local schools are still in receipt of cash protection via the Government's Minimum Funding Guarantee mechanism. They will see their share of the NFF increase by the average 3% but their cash protection will reduce as a consequence such that the intended worst overall outcome for them would be the 2% minimum increase per pupil.
- 2.6.3 The 2021/22 funding allocation also includes a specific "one-off" adjustment in relation to £2m Schools PFI affordability gap 'double counted' funding to schools. This adjustment is set out in more detail in the accompanying 2021/22 schools funding report also included on this Cabinet agenda. The impact of this adjustment revises the minimum floor increase to schools for 2021/22 only, in the range 1.1% to 1.2%.
- 2.6.4 Kirklees' Schools Block funding allocation for 2021/22 is £326.1m (was £303.8m in 2020/21) , the High Needs Block is £48.8m (was £43.1m in 2020/21) , the indicative Early Years Block figure is £29.3m (was £28.6m in 2020/21) and the Central Schools Services Block £2.27m (was £2.25m in 2020/21).
- 2.6.5 The Schools Block increase of £22.4m, includes £13.6m of former Teachers' Pay Grant and Teachers Employers Contributions Grant being moved into the DSG from

2021/22. The High Needs Block allocation uplift includes £0.74m in relation to the transfer in of Pay and Pension grant responsibilities to the DSG from 2021/22 onwards. The Central Schools Services Block is similar to the 2020/21 level.

- 2.6.6 The prospects for schools funding beyond 2021/22 have yet to be announced other than the Government signalling its intention to have every school in every local authority funded by the National Funding Formula from 2022/23. Kirklees already funds schools in accordance with the NFF.

High Needs Funding Pressures

- 2.6.7 The 2020/21 Dedicated Schools Grant (DSG) High Needs funding allocation for Kirklees is £43.2m. As reported in the Corporate Financial Monitoring Report, quarter 2 report to Cabinet on 18 November 2020, the forecast in-year pressure on High Needs spend in excess of the DSG funding allocation is £7m+ (equivalent to 17%). As per Government statutory guidance, this spending pressure will transfer to the Council's balance sheet at year end as a 'negative reserve', thereby increasing the DSG Deficit to £19m+ by 31 March 2021.
- 2.6.8 The DSG High Needs Block funding allocation for 2021/22 is £48.8m; an increase of £5.6m on the 2020/21 figure, and includes relevant adjustments for pupil numbers. An eventual uncapped High Needs Block funding allocation of £55.2m has been illustrated for the Council under the High Needs NFF but, as yet, there is no firm indication when that level of funds will be made available.
- 2.6.9 High Needs remains an area of significant and growing pressure on Council budgets nationally and locally. It is anticipated that medium term, growth pressures may be mitigated at least in part through other measures, with the Council currently working on the implementation of a 10 point transformational action plan with key educational partners across the borough. Budget proposals set out elsewhere in this report reflect the Council's commitment to SEND investment (both revenue and capital) over the medium term.
- 2.6.10 The Council will also be engaging with DfE, Schools Forum and other key stakeholders, using the framework of the updated operational guidance on schools funding 2020/21, to consider options to manage down the accumulated DSG deficit over time.

2.7 Adult Social Care Funding

- 2.7.1 Existing budget plans assumed that a number of current specific adult social care grants would roll into the 2021/22 baseline. These include the existing Social Care grant at £11m and the Improved Better Care Fund (iBCF) totalling £15.4m. There is also funding allocated through the Better Care Fund (BCF) pooled with Health, with the Council share about £19.5m. This (along with the iBCF) has national reporting conditions and joint health sign off agreements.
- 2.7.2 The Provisional Local Government Finance Settlement has confirmed that all existing Social Care specific grants, including BCF, will roll into 2021/22 baselines at their current levels. In addition there has been a further national increase in the Social Care grant by £300m; albeit only £150m of this is 'new money', with half of the grant being recycled surplus New Homes Bonus funding (see also paragraph 2.5.7). This, alongside an adult social care precept increase of up to 3%, compares with 2020/21

which saw an equivalent national £1 billion additional social care grant funding alongside an adult social care precept increase of up to 2%.

- 2.7.3 The Council's share of the additional Social Care grant funding for 2021/22 is £2.5m. Updated budget plans assume that this funding will remain in place in future years and that annual funding increases from 2022/23 onwards will revert to 2020/21 levels (£11m overall), reflecting the minimum requirement for Councils with social care responsibilities that continue to face significant upward pressures over the medium to longer term.
- 2.7.4 As noted earlier in this report at paragraph 2.4.9, SR20 also includes provision for Councils with Social Care responsibilities to raise a proportion of their Adult Social Care funding requirement through an Adult Social Care precept up to 3%. Government further stated this could be flexibly applied over a 2 year period. The additional 3% has been applied in full in updated baseline funding forecasts for 2021/22 to meet forecast adult social care spending needs over the coming financial year.

2.8 Key General Fund revenue spending assumptions 2021-26

Current year financial performance - 2020/21

- 2.8.1 Organisational intelligence informing 2021/22 budget plans includes consideration of current year financial performance. The most recent quarter 2 financial monitoring report was presented to Cabinet on 18 November 2020. The link to this report is shown below.

[Corporate Financial Monitoring Report Quarter 2, 2020-2021 to Cabinet November 2020 \(Item 11\)](#)

- 2.8.2 Quarter 2 monitoring indicated a forecast general fund revenue overspend for 2020/21 of £5.5m, or 1.8% against the revised budget. This comprised £37.6m unbudgeted additional spend/service income loss due to COVID-19, and an equivalent £33.9m Government COVID-19 funding offset to date; net COVID-19 related overspend position of £3.7m, and a further £1.8m net pressures elsewhere.
- 2.8.3 Within the overall forecast position, there were some underlying current pressures and risks subsequently considered in formulating updated budget plans for 2021-26; in particular in relation to the unbudgeted additional 0.75% pay award for 2020/21 at £1.4m, and a total pressure of £1.6m across both Learning and Environment with respect to Schools Transport.
- 2.8.4 Since quarter 2 monitoring, Government has announced a further Tranche 4 in-year COVID-19 funding which for the Council equates to an additional £7.6m, which will support continued management actions to bring overall spend back in line with budgets by current year end, as far as possible.
- 2.8.5 Updated Council Collection Fund forecasts since quarter 2 monitoring indicate a forecast year end net deficit of £7.5m (net of the £23.5m of additional section 31 grants due to the Council to fund expanded reliefs given to businesses in response to the COVID-19 pandemic). Updated budget plans reflect a planned re-payment of this forecast deficit to the collection fund over the 2021-24 period. The updated Collection Fund forecast for 2021/22 and future years is summarised at Appendix B.

- 2.8.6 It is acknowledged that the 2020/21 financial forecasts and underlying assumptions are subject to some degree of volatility. National and local measures to manage the spread of COVID-19 infection in parallel to the national and local recovery plan are under constant review, and emerging intelligence will be factored into subsequent monitoring projections.
- 2.8.7 The following sections set out in more detail, updated spend assumptions across Strategic Director Portfolios which have informed updated budget plans.

2.9 Strategic Director Portfolios

Children's Services

- 2.9.1 Base budget adjustments include £550k per annum for continued social care inflationary pressures in years 3 to 5. This reflects a continuation of the levels of uplift built into existing budgets as part of the 2020-23 MTFP.
- 2.9.2 A further £300k base adjustment is included for Post 16 Home to School Transport in light of continuing pressures highlighted in the current year financial monitoring.
- 2.9.3 Learning Services existing base budget, from 2013/14 onwards included £2m annual transfer to DSG to support Schools PFI affordability gap requirements, as directed at the time by the Department for Education (DfE). Government DSG funding regulation changes in February 2020 meant that Councils could no longer continue to allocate general fund revenue resources in this way without permission from the Secretary of State for Education. In subsequent discussion between the Council and DfE to understand the regulation change implications, the DfE confirmed retrospectively that from April 2019, the Council's overall DSG funding allocation had included additional grant resources to mitigate the PFI affordability gap, although this had not been made clear to the Council at the time in any of the detailed DfE funding guidance for 2019/20 or 2020/21.
- 2.9.4 This effectively meant that there was a funding double-count to schools over the 2019-21 period by both the Council and DfE, and Council proposals to deal with the double count over this period will be brought back to Cabinet later this financial year. The schools funding allocations 2021/22 report (also on this Cabinet agenda) sets out proposals to correct the double count for 2021/22 through a one-off DSG schools block funding allocation re-base. This will release £2m back into Learning Services base budget. However, £657k will still be required to manage ongoing Council Schools PFI cost commitments.
- 2.9.5 A further £500k is needed to offset increased pressures on the SEND Inclusion Fund, which provides essential early SEND funding support in early years settings. The balance of released base budget resources will support a range of enhanced early intervention and prevention activity within Children & Families that will also save in the longer term, including family hub capacity, demand management capacity and early priority actions, including immediate priority actions tackling education related inequalities in young people; following on from the Tackling Inequalities report to Council on 23 October 2020.

Adults & Health

- 2.9.6 Existing budget plans include additional base budget resources of about £11m per annum over the 2021 to 2023 period for volume/complexity of need pressures, and provider cost pressures; the latter relating to social care external provider costs impacted on by an assumed continuation of annual national living wage uplifts in the region of 4.6% over the period.
- 2.9.7 A review of these resources has been undertaken using updated NLW rates for 2021/22, incorporating a reduced uplift from £8.72 to £8.91 (2.2%). Base budgets have been adjusted downwards accordingly to reflect this change, releasing £2.7m in 2021/22. Updated budget plans assume that NLW increases will return to previously anticipated levels from 2022/23 onwards and, as such, base budget increases in years two to five remain at £11m per annum.
- 2.9.8 In addition to the above, updated budget plans also include an increase in social care funding of £2.5m in 2021/22, as confirmed as part of the Provisional Finance Settlement. Updated budget plans assume that this funding will remain in place in future years and that increases from 2022/23 onwards will revert to £11m per annum. This is equivalent to the level seen prior to 2021/22 and is more reflective of the NLW increase assumptions outlined above for years two to five of the updated MTFP.
- 2.9.9 Existing budget plans assumed future year inflationary uplifts on Better Care Fund (BCF) of £600k per annum, consistent with 2020/21 actual funding allocations. This assumption has been reversed for 2021/22 following the release of cash flat BCF allocations rolled forward into 2021/22 in the 2021/22 Provisional Finance Settlement.

Environment and Climate Change

- 2.9.10 Current year monitoring includes a continuing pressure within Environment on School Transport; in the main linked to special educational needs demand. An additional £550k had previously been built into existing budgets in the 2020-23 MTFP to address the ongoing pressure in this area. However, as these pressures continue to rise in 2020/21, updated plans include a further £1.45m base budget adjustment for 2021/22. This includes £250k to establish a permanent team to support families of children with special needs and disabilities; to create travel solutions which will help families, not just in relation to travel but also providing families with other benefits such as life skills and to have more control over their own lives, and save in the longer term.
- 2.9.11 Updated budget plans include additional base budget of £600k from 2021/22 for winter maintenance, recognising the ongoing impact of climate change on this activity, where previously 'extreme weather' events were considered to be much less regular. As set out in the Budget Strategy Update report in October, the remaining Seasonal Weather reserve at £2.4m was re-directed to the COVID-19 Risk Reserve to support specific local measures above Government funded national measures, and which could be rolled into 2021/22.
- 2.9.12 Public protection capacity has also been enhanced by £250k through the utilisation of existing infrastructure growth base budget; in part due to Food Standards Agency requiring the restart of food hygiene inspections and the need to build up an ongoing support for businesses and the community.

2.9.13 The Council's current Private Finance Initiative (PFI) Waste Contract ends in 2022/23, and work is ongoing to review options for 2023/24 onwards as part of the broader Council Waste Strategy transformation activity. The associated fall out of the Waste PFI credit is included in updated budget plans with an additional revenue budget requirement of £3.2m from 2023/24 onwards.

Growth & Regeneration

2.9.14 Increasing the capacity of the Business team through the utilisation of existing infrastructure growth base budget will enable the Council to deliver proactive and targeted support for both large employers and Small and Medium Enterprises (SME's) to meet the challenges associated with living with COVID-19 and the exacerbation of pre-existing inequalities; the threats and opportunities linked to the end of the EU Transition Period; and to optimise opportunities for inward investment and indigenous business growth going forward.

2.9.15 Creation of a business facing Employment & Skills Service will allow people in Kirklees to benefit from employment support as well as ensure employers receive talented recruits for job vacancies they create. Increasing in-house resources will also strengthen the Council's ability to develop effective partnership working with key stakeholders including West Yorkshire Combined Authority, Leeds City Region, LEP, Mid Yorkshire Chamber, the University of Huddersfield & Kirklees College.

2.9.16 Consideration of development activity has identified the need to increase staffing resource in key areas to ensure priority programmes are delivered to stakeholder expectations. This includes town centre programmes in Huddersfield & Dewsbury as well as our smaller centres. All available funding routes will be maximised to ensure adequate project delivery resource is in place. The latter also includes feasibility funding for major projects that meet Council priorities and can take advantage of upcoming Government funding such as levelling up and infrastructure funding.

2.9.17 The above is complemented by the Council's existing Inclusive Investment reserve (formerly business rates reserve) to support a range of development activity to progress the Council's Inclusive Investment ambition; including potential for feasibility funding for future major projects and national funding opportunities e.g. levelling up and infrastructure funding. Alongside this resource, the Council will also continue to explore all emerging regional and national resourcing opportunities as appropriate.

Corporate Strategy, Commissioning and Public Health

2.9.18 Approved budget plans for 2020-23 included investment in corporate capacity; also a key recommendation of the 2019 Local Government Association (LGA) peer challenge report, to redress the impact of insufficient organisational capacity to enable the organisation to deliver its ambition. The Budget Strategy Update report in October 2020 included a further £1m base budget organisational capacity uplift and it is intended that this will address key capacity requirements including employee healthcare support for staff health and wellbeing, corporate health and safety and the further strengthening of the Council's executive governance and support functions.

2.9.19 There is also an additional £115k provision, utilising existing infrastructure growth base budget, to enhance Local Welfare Provision budget provision for additional foodbank provision, in house advice and fuel vouchers, to meet growing demand

from our most vulnerable households and families, again reflecting the immediate and inequitable COVID-19 impacts on the borough's more vulnerable residents and communities.

2.10 Administration Priorities

- 2.10.1 The administration is very keen to ensure the understanding developed through tackling the pandemic, and of the implications of not addressing structural inequalities, shapes Council policy and action moving forward.
- 2.10.2 In order to gain insight and understanding, bring together buy in and support, and drive action around tackling inequalities, the Council is committed to forming a councillor led Inequalities Commission in 2021 which will hear the voices of those with lived experience of inequalities and those in positions of power locally, hold the system to account, and make recommendations for action including influencing at a local, regional and national level to address issues outside of the Local Authority's direct control.
- 2.10.3 The roll forward of existing revenue & capital investment in updated multi-year revenue and capital plans also re-affirm the Administration's commitment to climate change emergency, Place Based Working (developing services and approaches which differ according to the things that matter to people in their individual Kirklees communities) and improving outcomes for children.
- 2.10.4 The impact of COVID -19 has also sharpened the need for the Council to look at early opportunities within existing plans to promote recovery, in a way that gives everyone an opportunity to benefit from Council investment, and will save in the long term.
- 2.10.5 These include enhanced business skills capacity to support large and SME businesses, including key account management support to 75 large and fast-growing employers. External funding secured through European Social Funding, with matched apprentice levy funding, will increase the number of inclusive apprenticeships over the next 3 years across the borough.
- 2.10.6 The Council's capital plans which will help recovery, include significant strategic investment to deliver a more inclusive and vibrant town centre offer, and investment in smaller towns and village centres, while the Council's start up and retention policy will target strategic growth opportunities.
- 2.10.7 Engagement with councillors as community leaders and the insight they bring is critical to informing Council actions – ward based conversations around recovery from the pandemic have offered insight into local priorities and the Ward Project Budgets fund was boosted by an extra £690,000 (£30,000 for each ward) in 2020/21. It has been used by many organisations to provide vital support to citizens to help tackle the impacts of the pandemic. This is alongside locally based mental health piloted initiatives and forthcoming active travel locally based initiatives.

2.11 Central budgets

- 2.11.1 The 2020/21 pay award was 2.75% compared to a budgetary assumption of 2%. The unfunded element of the 2020/21 pay award at £1.4m has been built into base budgets from 2021/22 onwards. The assumed pay award for 2021/22 in existing budget plans is 2%. As part of SR20, Government announced a pay freeze for about

1.3m public sector workers in 2021/22. All public sector workers with a salary of under £24k would be awarded a minimum £250 pay uplift.

- 2.11.2 At this stage it is not clear what the outcome of national employer pay negotiations will be for the local government sector. It is proposed that current budget assumptions remain as is, given that it will likely be well into 2021/22 before national pay negotiations for 2021/22 are concluded.
- 2.11.3 Pay awards from 2022/23 onwards also remain at the current 2% assumption. Annual National Living Wage uplifts across social care provider contracted services are assumed to be in the region of 4.6% per annum to 2026, notwithstanding the exceptional 2.2% National Living Wage (NLW) increase in 2021/22.
- 2.11.4 There is a further £1.4m base budget adjustment from 2022/23 onwards, reflecting the estimated impact of an assumed 4.6% NLW increase on maintaining pay differentials across Council pay scales.
- 2.11.5 Additional base budget provision has been made for IT software application inflation at £230k. Elsewhere, cash limited budgets remain for non-pay inflation, with the expectation that services manage efficiently and effectively within these inflationary constraints; in particular with regard to procurement activity.
- 2.11.6 Updated budget plans assume income inflation across fees and charges at 1.5% in 2021/22, other than car parking and markets income, which assume zero uplift.
- 2.11.7 A further base budget of £5m has been included for 2021/22 to reflect the likelihood of continued income loss from sales, fees and charges and commercial rents as a result of COVID-19, over the medium term. This budget reduces by £1m per annum over the duration of the MTFP, in anticipation of the medium term recovery of the local economy.
- 2.11.8 Government confirmed as part of SR20 that Sales, Fees and Charges (SFC) income compensation scheme will continue into the first 3 months of 2021/22; April to June. The principles for this scheme are that Councils absorb losses up to 5% of planned sales, fees and charges against baseline, with Government providing compensation of 75p in every pound thereafter. The £5m base budget adjustment noted above reflects the estimated net position for 2021/22 after the application of any SFC income compensation due to the Council for the first three months of the new financial year.
- 2.11.9 dated budget plans also include an estimated 1% increase in employer contributions, equivalent to £1.6m, to the West Yorkshire Pension Fund for the next tri-ennial review period 2023-2026, and overall increases for Joint Committee uplifts of £150k in 21/22 rising to £400k per annum thereafter.

2.12 Treasury Management

- 2.12.1 Updated Treasury management budgets assume that the Bank of England base rate will remain at 0.1% until at least the end of 2022/23.
- 2.12.2 Treasury management budgets also take account of updated capital plan borrowing requirements and associated annual revenue resources to be set aside to service Council debt. A 30% slippage factor has also been applied to borrowing across all

schemes over the updated multi-year capital plan. This is considered a reasonable assumption, given the nature and scale of strategic priority investment, and potential range of factors that can cause such programmes/schemes to slip over such a protracted timeline.

- 2.12.3 A key prudential indicator set out in the Capital Strategy attached at Appendix E shows the Council's forecast annual debt costs as a proportion of annual net revenue funding over the 2021-26 period. The forecast indicator is anticipated to be 10.3% by 2026 (including PFI).
- 2.12.4 To put this into context, the equivalent Council indicator in 2014 was 12.9% and by 2028, the forecast indicator would be 10.6%. The 2021-25 Treasury Management budget set out in this report indicates a net increase in revenue resource requirement of £1.5m to support the additional borrowing over the next 4 years. Longer term, this is expected to increase further by about £1m per year, to 2027.

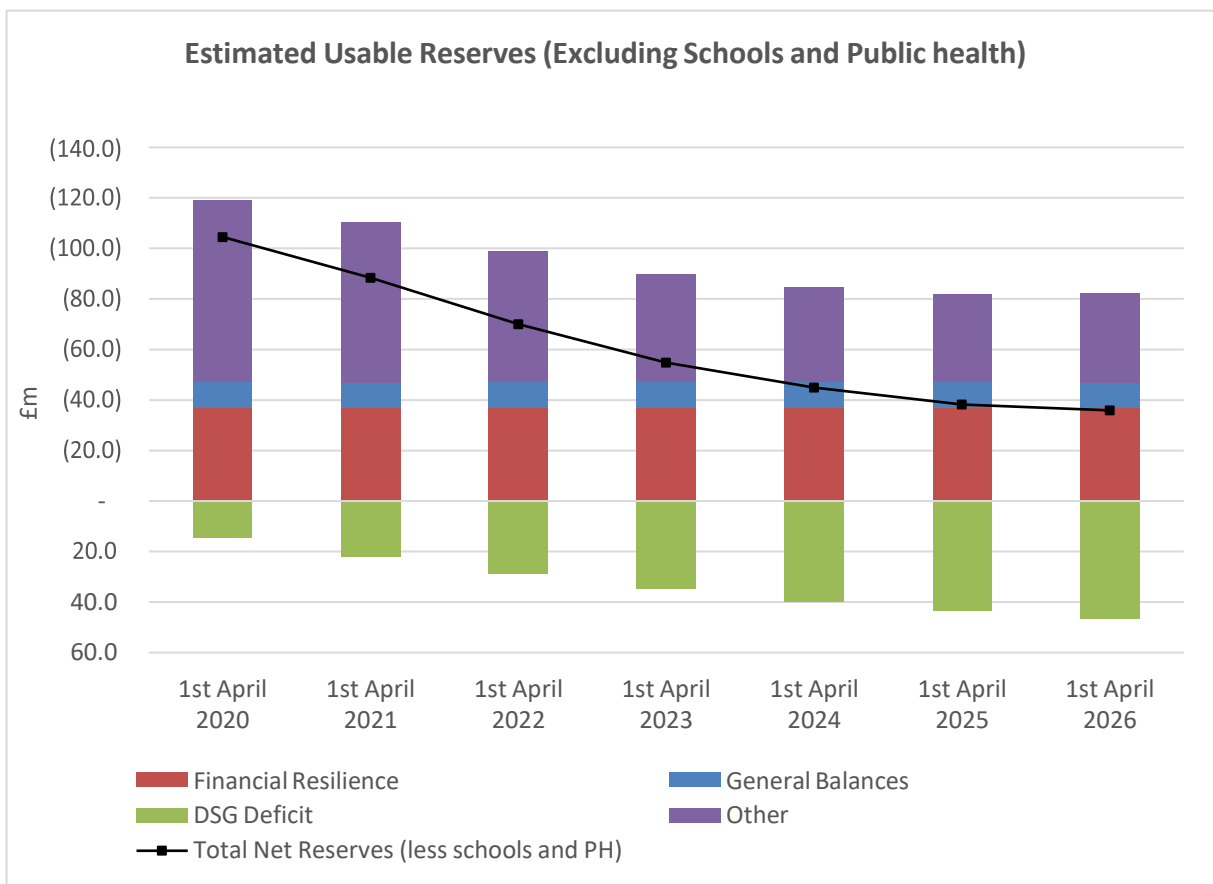
Minimum Revenue Provision (MRP)

- 2.12.5 Council treasury management policy relating to minimum revenue provision (annual revenue resources set aside for repayment of debt, also known as MRP), was revised from 2017/18 onwards. This resulted in a reduced ongoing MRP requirement over the 2017 to 2027 period, effectively 'releasing' £9.1m annual base budget, intended to support organisational flexibility and financial resilience over the medium to longer term.
- 2.12.6 A revision to this re-profiling was approved at Budget Council on 13 February 2019 that increased the unwinding for 2018/19 and 2019/20 to the maximum allowable level of £13.5m. The revenue resources released from the additional unwind was prudently transferred to financial resilience reserves in both years.
- 2.12.7 Existing budget plans assumed the release of £9.1m MRP flexibility base budget per annum from 2020/21, with the majority being earmarked for transfer to a range of reserves. Given the scale of the short term and largely unprecedented financial pressures impacting on the Council for all the reasons set out in this report, updated budget plans propose that the current profile of MRP unwinding in later years is brought forward and increased to the maximum allowable level of £13.7m in 2020/21, 2021/22 and 2022/23, and £13.6m in 2023/24.
- 2.12.8 Together with the reversal of previously assumed transfers to earmarked reserves, this will release a total of £13.7m that can be applied to reduce the overall budget gap in 2021/22. Likewise, updated budget plans also assume the maximum available unwind will be used in 2022/23 and 2023/24 to support the budget position.

2.13 General Fund Reserves

- 2.13.1 A high level forecast of general fund revenue reserves over the 2020-26 period is shown in Graph 1 below. These reserves are set out in more detail at Appendix B ii) together with a summary explanation of each reserve held:

Graph 1 - Forecast usable reserves (including general balances) over the 2020-26 period



2.13.2 The reserves summarised above, and in more detail at Appendix Bii), reflect changes made as part of this report to support the Council’s bottom line, including the re-direct of MRP reprofiling across years and the transfer of £4.3m to the COVID Risk Reserve to offset unbudgeted COVID-19 pressures impacting in 2021/22.

2.13.3 The updated reserves position also includes the drawdown of previously set aside Waste Reserves to fund the transition to a modernised Waste service offer for Kirklees residents and illustrates the effect of the forecast carry forward of the DSG deficit in full on the balance sheet.

2.13.4 ble reserves (excluding Schools and Public Health) on 1 April 2020 at £104.6m, equates to 35% of the 2020/21 net annual revenue budget of £302.3m; equivalent to just over 18 weeks in-year spend. For comparator purposes, the median percentage across the 36 metropolitan authorities on this particular indicator was 35% as at 31 March 2019.

2.13.5 The significance of this indicator is that it features as part of CIPFA’s suite of ‘financial resilience’ performance indicators developed to support officers, members and other stakeholders as an independent and objective suite of indicators that measure the relative financial sustainability and resilience of Councils, given extensive and ongoing national coverage and concern about financial sustainability across the local government sector.

2.13.6 able Reserves are forecast to reduce to £34.9m by year end 2025/26, which equates to 12% or 7 weeks spend, based on current budgets. This is largely due to planned drawn down over the period of set aside earmarked reserves to support key

strategic Council developments, including capital plan and broader regeneration delivery and Waste Management Strategy.

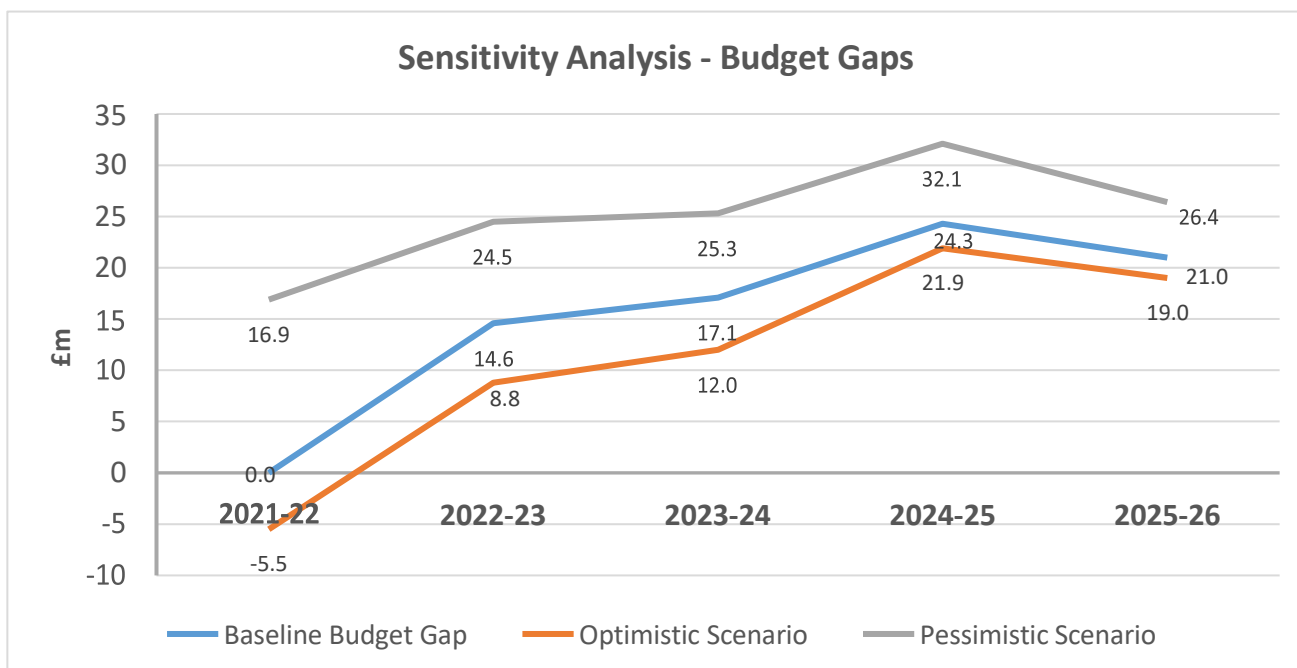
- 2.13.7 The reserves level is also impacted on by the accumulated DSG deficit which is now accounted for as a negative reserve on the Council balance sheet; illustratively forecast to be £46.5m by 1 April 2026, based on current trends forward projected. Measures set out earlier in sections 2.6.9 and 2.6.10 relating to the broader SEND agenda and DSG deficit recovery plan are intended to reduce the deficit over time as well.
- 2.13.8 Under Section 25 of the Local Government Act (2003), in setting annual budgets the statutory s151 officer is required to give positive assurance statements in relation to the robustness of budget estimates and the adequacy of reserves and balances. There is no prescriptive guidance on the latter. Most recent sectoral guidance comes from a joint CIPFA/Local Authority Accounting Panel paper in 2014, which states:
- i) when reviewing their medium term financial plans and preparing their annual budgets, local authorities should consider the establishment and maintenance of reserves;*
 - ii) authorities should make their own judgements on such matters taking into account all the relevant local circumstances; and*
 - iii) in assessing the appropriate level of reserves, a well-managed authority will ensure that the reserves are not only adequate but are also necessary. There is a broad range within which authorities might reasonably operate depending on their particular circumstances.*
- 2.13.9 The updated reserves position set out in this section of the report considers the above guidance but also acknowledges the heightened volatility and unpredictability in the budget risk environment within which the Council is operating both currently and over the medium term. A further assessment of reserves requirements will be undertaken as part of the 2020/21 final accounts process and will be reported as part of the financial outturn and rollover report later in 2021.
- 2.13.10 The Council has also set out its ambition to invest, transform and change. Financial resilience reserves are a key element of the Council's budget strategy in terms of Council financial resilience to manage unbudgeted risks and pressures over the 2021 to 2026 period.
- 2.13.11 The s151 officer recommends that the existing £37m financial resilience reserves are maintained as a minimum at their current level, at least for the next financial year, pending further analysis and clarification of the broader national and local funding, policy and economic landscape.

2.14 BUDGET FORECASTS – SENSITIVITY ANALYSIS

- 2.14.1 Included at Appendix C are a range of potential sensitivities on baseline budget assumptions as set out in this report. The range of sensitivities reflect marginal changes to a number of key assumptions but show the extent of volatility of budget forecasts due to the potential short, medium and longer term economic implications of the COVID-19 pandemic.

2.14.2 The impact of these budget forecast sensitivities are summarised in Graph 2 below.

Graph 2 – Budget Forecast Sensitivities



2.14.3 Illustratively here, the forecast budget gap in 2021/22 could span a range of £22.4m; from a £5.5m surplus up to a £16.9m deficit. This reflects the uncertainty surrounding the short term effects of COVID-19 on the Council’s bottom line, both in terms of Council Tax and Business Rates income and also the potential ongoing cost and income pressures within the general fund, relative to baseline assumptions.

2.14.4 The chart illustrates that the potential range of COVID-19 impacts is expected to lessen over the course of the MTFP, with the more optimistic and pessimistic scenarios returning closer to baseline over time. It should be noted however that there remains a significant number of other variables that could impact the Council’s bottom line over the medium to longer term, in addition to the ones reflected above.

2.15 Housing Revenue Account (HRA)

2.15.1 The overarching context for the existing multi-year HRA budget plans rolled forward into 2021 to 2026 MTFP update is a sustainable, self-financed 30 year HRA business plan, which delivers the following key objectives:

- i) annual servicing of HRA debt
- ii) capital improvements and maintenance of all Council housing stock to a decency standard taking account of warmth and energy efficiency requirements
- iii) delivery of high quality and cost effective housing management and repair service, and
- iv) inclusion of funding for new build and other strategic capital priorities

The main driver for the financial sustainability of the HRA is housing rents.

2.15.2 The Government social housing White Paper; 'The Charter for social housing residents' published in November 2020 sets out proposals that are intended to deliver transformational change for social housing residents, with clear expectations what every social housing resident should be able to expect, from safety to engagement, and which, once enshrined in future legislation will underpin the key objectives set out in section 2.15.1 above.

2.15.3 Updated HRA budget proposals are summarised at Appendix A. They reflect a Cabinet approved uplift to social housing rents by CPI+1%; effectively 1.5% as per Government guidelines, from 5 April 2021, and similar indicative uplifts have been assumed in the MTFP for the following 4 years. The link to the annual HRA rent and service setting report for 2021/22 is shown below for reference:

[Agenda for Cabinet on Tuesday 19th January 2021 \(Item 9\)](#)

2.15.4 Other assumptions include Right to Buys over the 2021 to 2026 period continuing at about 200 per annum based on current trends, void level targets of 1.2%, and the continuation of the transfer into a bad debt provision to provide for bad and doubtful debts.

2.15.5 The gradual uplift takes account of predicted rollout of universal credit, which includes housing benefit, and the adverse impact of direct payments to an increasing number of tenants in terms of timing of payments, consequential impact on household income and ability to pay backdated rents, and HRA bad debt provision requirement.

2.15.6 HRA revenue reserves commitments include a set aside of £4m for business risks; in particular, with regard to proposed welfare reform changes. The balance of commitments includes £1.5m working balance, and the planned build up (sinking fund) of reserves to support longer term HRA business plan capital investment requirements.

2.15.7 The Council's arms length management organisation, Kirklees Neighbourhood Housing (KNH), will formally transfer to the Council from April 2021 onwards, following Cabinet approval on 20th October 2020. As KNH's annual fee was anyway paid from the HRA, the process of transferring KNH to the Council has no significant impact on the way the HRA budget is set out as at Appendix A, compared to previous years.

2.15.8 The Council regularly reviews and updates the HRA business plan with the aim to produce a self-financed and balanced budget position over the 30 year plan that delivers the key objectives set out in paragraph 2.15.1 above.

2.16 CAPITAL STRATEGY

2.16.1 Under CIPFA's Code of Practice on Treasury Management (2017 Edition), the accompanying Prudential Code 2017 and MHCLG issued guidance, the Council must approve a Treasury Management Strategy, an Investment Strategy and a Capital Strategy at the start of each financial year. They are designed to increase transparency and are a response to the number and variety of ways Local Authorities are becoming involved in commercial activities and making commercial investments.

2.16.2 The Treasury Management Strategy focuses on the Council's borrowings and investments. It recommends a borrowing and a (treasury) investment strategy and a policy for calculating Minimum Revenue Provision (MRP).

2.16.3 The Investment Strategy focuses on and provides a detailed breakdown of all investments that the Council has. This includes both treasury investments, whereby the Council invests surplus cash as a result of its day-to-day activities; along with non-treasury investments incorporating investments to support local public services (via loans or purchases of shares) and commercial investments (to earn investment income). The Investment Strategy forms a part of the Treasury Management Strategy which is shown in the appended report at Appendix I.

2.16.4 The Capital Strategy gives a high-level overview of how capital expenditure, capital financing and treasury management activity contribute to the provision of local public services. It also provides an overview of how associated risk is managed and the implications for future financial sustainability. It incorporates summary information from both the Investment Strategy and the Treasury Management Strategy and also includes Prudential Indicators. The detailed Capital Strategy is set out at Appendix E.

UPDATED MULTY-YEAR CAPITAL PLAN PROPOSALS

2.16.5 For capital purposes, longer term planning horizons are required to undertake feasibility work, design, plan and build. The Council's multi-year capital investment plan has been reviewed extensively to reflect the scale of the Council's ambition. The updated multi-year plan will deliver capital investment of £970.4m (£770.8m General Fund, £199.6m Housing Revenue Account). The plan is summarised in the table below, and shown in more detail at Appendix A.

Table 2 – Overall Multi-Year Capital Expenditure Summary

Corporate Plan – Primary Outcomes	20/21 £m	21/22 £m	22/23 £m	23/24 £m	24/25 £m	25/26 £m	Total £m
Aspire & Achieve	14.2	23.0	17.8	14.9	11.3	3.5	84.7
Best Start	1.0	2.5	6.1	0.4	0.0	0.0	10.0
Independent	2.4	6.4	6.8	10.2	0.2	0.0	26.0
Sustainable Economy	75.7	128.0	152.3	47.3	67.3	80.9	551.5
Well	11.1	8.3	4.3	3.7	2.3	1.6	31.3
Safe & Cohesive	0.0	0.2	0.0	0.0	0.0	0.0	0.2
Clean & Green	7.5	7.9	8.3	26.1	4.6	0.9	55.3
Efficient & Effective	2.4	2.0	2.2	1.6	1.6	2.0	11.8
General Fund	114.3	178.3	197.8	104.2	87.3	88.9	770.8
HRA - Independent	19.9	33.6	35.3	35.1	36.2	39.5	199.6
Council Total	134.2	211.9	233.1	139.3	123.5	128.4	970.4

2.16.6 The overall capital plan is presented by primary outcome headings, reflecting how the Council's investment proposals align with the Council's ambitions for its residents. Each primary outcome is further structured between strategic priorities, baseline programmes and one-off projects. The term primary outcome reflects the fact that a number of schemes will in reality contribute to a number of Council outcomes, not just the primary outcomes.

2.16.7 As part of the Budget Update, the overall Council Capital Plan funding has been assessed and is summarised in Table 3 below:

Table 3 – Overall Multi-Year Capital Funding Summary

	20/21 £m	21/22 £m	22/23 £m	23/24 £m	24/25 £m	25/26 £m	Total £m
Capital Grants / Contributions	50.9	82.2	76.1	35.2	51.0	67.2	362.6
Earmarked Capital Receipts	3.5	5.7	14.6	10.7	8.0	6.7	49.2
Housing Revenue Contributions/ Reserves	5.5	11.3	9.2	11.5	7.6	8.3	53.4
Reserves (HRA MRR)	11.5	13.6	16.5	12.5	17.0	22.5	93.6
Revenue Contributions (General Fund)	0.2	0.2	0.2	0.2	0.2	0.0	1.0
Non-Earmarked Capital Receipts	3.0	3.4	3.5	3.5	3.5	3.5	20.4
Corporate Prudential Borrowing	59.6	95.5	113.0	65.7	36.2	20.2	390.2
TOTAL	134.2	211.9	233.1	139.3	123.5	128.4	970.4

2.16.8 Corporate prudential borrowing requirements set out in Table 3 above have been assessed to be 'affordable' over the medium term. The Section 151 officer's positive assurance statement further sets out the broad assumptions underpinning current borrowing affordability, at paragraph 3.3.15 later in this report.

Multi-Year Capital Plan Update

2.16.9 The updated multi-year capital plan is included at Appendix A. Updated multi-year capital plans will continue to be reviewed and revised in line with emerging Council priorities, costed proposals, delivery timescales, ongoing funding opportunities and reported back to Cabinet/Council as appropriate through the year. This will include a major review of costed proposals and options for the Huddersfield Town centre to deliver the ambition set out in the Blueprint.

2.16.10 A number of 'pipeline' key strategic priority schemes that sit behind current headline capital allocations within the updated multi-year capital plans are currently under more detailed business case consideration, and these will be brought forward for future Cabinet consideration as appropriate. This will include forthcoming SEND district sufficiency proposals and Waste Strategy proposals.

2.16.11 The updated Achieve and Aspire primary outcome Capital plan includes £6m additional investment for Secondary Schools Basic Need (21/22 £2m, 22/23 £3m, 23/24 £1m) within Strategic Priorities. The Council is required to ensure there is sufficient secondary school places to meet demand. A population bulge moving from the primary phase has been identified over the next few years, geographically focussed on North Kirklees and North Huddersfield. In order to address this challenge and alleviate forthcoming school pressures, a programme of modestly sized schemes are proposed across multiple secondary school sites to expand capacity in terms of classrooms and associated facilities.

- 2.16.12 The updated Capital budget plan includes significant investment in the Sustainable Economy (£552m) primary outcome, representing 72% of the overall general fund capital plan. The plan strongly links to the Corporate Plan setting out a vision for “*a district which combines a strong, sustainable economy with a great quality of life*”.
- 2.16.13 The Sustainable Economy capital budget proposals (detail at Appendix A) incorporate schemes totalling £131m which are to be funded via the West Yorkshire plus Transport Fund (WY+TF) and the Transforming Cities Fund of which £66m funded via the West Yorkshire Combined Authority, alongside earmarked £6m Council match funds.
- 2.16.14 .14 Updated Town Centre Action plans include £4m external funding secured for Estate Buildings, George Hotel and Dewsbury Arcade, and £750k Towns Fund Accelerated Grant towards programmes in Dewsbury. It is also proposed to earmark funding from the existing strategic investment reserve to support initial master planning and project development for a station to stadium enterprise corridor, of up to £500k. A report to Cabinet on 19 January 2021 sets out proposals for a further £25m Towns Fund bid was submitted to Government for a range of schemes in Dewsbury, including schemes already in view through the Town centre Action Plan. This includes funding to support Dewsbury Market. The intention is that any balance of matched funding requirement if the bid is successful, will be re-directed as appropriate from existing capital resources.
- 2.16.15 .15 As part of the Council’s vision to Build Back Greener, tackle the climate emergency and support a ‘green’ economic recovery, £3.7m grant funding has been secured from Cheshire West & Chester Council (in its role as accountable body to DEFRA) as part of the ‘Trees for Climate’ programme. The funding is towards the White Rose Forest project to pay for the conversion of suitable land into woodland and increase tree cover.
- 2.16.16 In August 2020, tranche 1 of the Department for Transport Emergency Active travel fund (£202k) was made by the West Yorkshire Combined Authority to Kirklees to help deliver pop-up and temporary interventions to create an environment that is safe for both walking and cycling as a result of the COVID-19 pandemic and social distancing. More recently, funding for Tranche 2 has now been confirmed for a further £1.98m allocation.
- 2.16.17 Tranche 2 has less of an emphasis on social distancing and providing relief to public transport capacity and more of an emphasis on increasing cycling and walking in the longer term in line with Government objectives set out in Gear Change. Although the allocation is currently presented in the current financial year there is flexibility in delivery dates. As far as possible, schemes will be expected to be delivered by 31st March 2022.
- 2.16.18 The Council has also received additional school condition funding allocations in the current financial year for repairs and upgrades to school buildings/grounds, which is on top of the £3.3m funding already allocated this year from the Department for Education. The extra £1.53m is included within the Capital Maintenance baseline allocations, profiled £500k (20/21), £1.03m (21/22). Future capital maintenance assumptions reflect a stepped reduction in grant allocations due to future academisation.

- 2.16.19 .19 Essential Special Educational Needs (SEN) places are also required at Woodley School. It is proposed to relocate a modular building at Spenborough Pool to Woodley School at a cost of £296k to be funded from resources identified within the current capital plan.
- 2.16.20 .20 An additional £430k for the Disabled Facilities Grant (DFG) was recently announced, increasing the current year baseline for Kirklees. The funding enables more disabled people to access grants to improve their homes so that can live independently, reducing health inequalities and supporting people to live healthy independent lives.
- 2.16.21 Baseline general fund capital provision supports continuing capital investment requirements across the Council's existing asset base, including Schools, Highways, and transport infrastructure. All baseline capital plans include a new financial year 5 allocation, assuming a constant level of funds.
- 2.16.22 Council approved the proposal to extend the Flexible Capital Receipts Strategy over the 2020-22 period, within the October 2020 Budget Strategy Update Report. This allows for the annual capitalisation of transformation related revenue costs, funded from in-year capital receipts. Officers are exploring opportunities to release revenue resources over the 2020-22 period to be re-invested through reserves for strategic transformation developments over the next 12 to 24 months.
- 2.16.23 The Housing Revenue Account (HRA) multi-year capital plan stands at £199.6m, split £86m strategic priorities and £113.6m baseline allocations. To help address growing demand for affordable housing needs in Kirklees, the capital plan supports a Council House Building programme (£42.5m). The baseline capital programmes includes Compliance investment at £19.7m, reflecting the Councils commitment to safe and compliant housing stock delivered in accordance to regulatory requirements within HRA.
- 2.16.24 It also includes Adaptations at £17.6m; to give disabled people better freedom of movement into and around their homes and to give access to essential facilities within the home. It enables people to live safely and independently and prevents or delays the need for residential care. The balance of baseline funding supports a range of life cycle investment in existing housing stock in line with longer term HRA business plan requirements.

2.17 Corporate Risk Assessment

- 2.17.1 The corporate risk register at Appendix E summarises the key strategic risks or barriers to achieving the corporate objectives, including potential impacts from COVID-19 and UK's withdrawal from EU. It also provides visibility about the management actions which are either in place or brought into action to mitigate the impact of these risks. Many of these are of a financial nature and provide contextual information when setting the Council's budget. There isn't a direct link but they do help to inform the level of reserve held by the Council.
- 2.17.2 Individual risks vary over time, and the need to set aside reserves changes depending on the underlying budget provisions. The risk assessment reflects the provisional budget proposals put forward by officers. Subsequent changes to these proposals may affect the risk assessment.

3. Implications for the Council

3.1 Formal Resolution

- 3.1.1 It is necessary for the motion to Council on 10 February 2021, set out at Appendix G, and for the final resolution to include certain statutory declarations. The motion to be put forward will be incomplete, because the precepts for the Fire and Police Authorities and Parish Councils may not be determined until after Council. The Council motion will include estimated precepts based on best available information at the time.
- 3.1.2 It may be necessary therefore for an amended motion to be moved, as in previous years, to correct the motion where there is any change between the estimated and actual precepts. This assumes that the precepting bodies will have determined their precepts before 10 February 2021.
- 3.1.3 It is requested that the Council's statutory s151 Officer (Service Director – Finance) be given delegated authority to amend how the finally approved precepts are recorded in the Council's revenue budget in line with the final notifications received following decisions by the Office of Police and Crime Commissioner, the Fire & Rescue Authority and Parish Councils, should these be received after 10 February 2021.
- 3.1.4 The Office of Police and Crime Commissioner, Fire & Rescue Authority and Parish Council precepts included in the Council motion do not affect the Council budget, and neither will any subsequent amendment to the precept figures, delegated to the Council's statutory s151 Officer.

3.2 Special Expenses

- 3.2.1 The expenditure of Parish and Town Councils is funded by way of a precept which is levied only on the area of the individual Parish Councils. There are, however, occasions when individual Parish and/or Town Councils provide services which would otherwise be provided by District Councils if there were no Parish Council in existence. The result is that residents of a parish Council can pay twice for some services. This is known as "double taxation".
- 3.2.2 The Local Government Finance Act 1992 provides for expenditure incurred by District Councils which ranks as double taxation to be treated as special expenses, which are not charged to the residents of the Parish and/or Town Councils concerned unless the District Council resolves otherwise. There are no special expense arrangements in place at the current time.

3.3 Positive Assurance Statement

- 3.3.1 Under Section 25 of the Local Government Act (2003) the statutory s151 Officer is required to give positive assurance statements in relation to the adequacy of reserves and balances and the robustness of budget estimates.

Statement from the Council's Section 151 Officer (Service Director - Finance)

- 3.3.2 This report sets out proposals for the delivery of an overall Council balanced budget for 2021/22, and indicative budget spending plans and funding forecasts over the

following 4 years. This is against a backdrop of COVID-19 which has brought an unprecedented level of challenge and uncertainty to this budget round.

- 3.3.3 The financial planning framework underpinning the 2021/22 budget proposals are pragmatic in nature in light of the current situation, enabled by the relatively strong financial resilience of the Council which existed pre-COVID; in particular by earmarking some of the pre-COVID financial resilience (MRP flexibility) to underwrite the Council's financial stability over the next financial year as far as possible given the extent of current global, national and local volatility.
- 3.3.4 The impact of COVID-19 on the Council's financial position has been reported extensively through 2020/21 to Cabinet, Council, Corporate Scrutiny Panel and Corporate Governance & Audit Committee. This report also makes extensive reference to the continuing impact of COVID-19 over the course of the medium-term financial plan which is forecast to impact on a range of funding assumptions going forward, including service income and local tax income and Business Rates losses over the medium term.
- 3.3.5 The COVID-19 response is ongoing, and at the time of writing this report, the UK had commenced a further national lockdown, in parallel to the nationwide scaling up of a COVID-19 vaccination programme. The impact of COVID-19 continues to be a significant draw on existing Council, Partner and community capacity and is likely to continue to do so at least through the first half of 2021/22.
- 3.3.6 Government has also allocated significant additional COVID-19 funding to Councils through 2020/21. The local government sector continues to engage with Government to ensure Councils receive appropriate funding compensation, and at this stage it is anticipated that in spite of continuing COVID-19 challenges, the year-end general fund revenue position will broadly be brought in line with budget.
- 3.3.7 The accompanying OBR report to the Government Spending Review 2020 announcement set out the national economic and fiscal outlook over the medium term. The OBR outlook reflects the unprecedented pace time scale of the Government's financial response to COVID-19, and the significant challenges for future national fiscal and public finance policy over the longer term in light of the £2 trillion current national deficit and rising.
- 3.3.8 The provisional financial settlement 2021/22, while largely being a one-year settlement only, includes further "one-off" COVID-19 funding support to Councils in 2021/22. This will give the local government sector some additional breathing space at least over the next 12 months, and Government more time to consider its longer term plans for public finance in response to the unprecedented current economic uncertainty.
- 3.3.9 The Council's general fund reserves strategy set out in this report includes the roll forward into 2021/22 of existing financial resilience risk reserves at £37m, unallocated reserves at £10m (minimum working capital balances requirement), and demand reserves at over £19m.
- 3.3.10 The latter reserve is a ring-fenced matching offset to the High Needs element of the forecast accumulated Dedicated Schools Grant funding deficit at current year end; a prudent measure pending further discussions with relevant Government departments

regarding options to claw back the accumulated High Needs funding deficit, which is effectively held on the Council balance sheet as a 'negative reserve'.

- 3.3.11 Elsewhere, there are specific earmarked reserves set aside to support a range of strategic Council developments, including capital and broader regeneration developments, and key transformation activity across Adults Workforce, SEND and Waste.
- 3.3.12 The COVID-19 risk reserve will provide additional short-term resilience for unfunded COVID-19 financial pressures, as well as targeted support to some of the borough's most financially vulnerable individuals and households.
- 3.3.13 The updated corporate risk register set out at Appendix D factors in emerging impacts from COVID-19 and the UK's withdrawal from the EU, acknowledging that at this stage it is too early to fully assess the impact of the recent Co-operation and Trade agreement announcement with the EU.
- 3.3.14 COVID-19 has also impacted on the HRA in-year but overall, the HRA business plan remains relatively financially robust, and will continue to provide opportunities for key service investment in targeted sustainable tenancy measures for vulnerable tenants, and compliance investment to meet more stringent social housing regulator requirements, alongside proposals for new build social housing over the longer term.
- 3.3.15 The Capital Strategy set out at Appendix E sets out forecast prudential indicators 'proportion of financing costs to net revenue stream' over the 2020-26 period, and for the general fund are set to increase overall from 9.1% to 10.3% over the 6 year period. The borrowing requirements to support Council capital investment over the 2020-26 period are considered 'affordable', to the extent that interest rates remain low over the period, and the Council can continue to meet its annual debt servicing commitments through sustainable budget plans going forward.
- 3.3.16 There is unprecedented economic uncertainty currently and the emerging longer term COVID-19 impacts on individuals, communities, and the most vulnerable are only likely to add to already increasing demand management pressures on essential Council services.
- 3.3.17 Notwithstanding, Councils cannot solely rely on a Government funding solution to accommodate any forecast future year budget gaps, which in themselves are highly sensitive in the current environment.
- 3.3.18 Over-reliance on "one-off" revenue reserves to support annual balanced budgets over the medium term is not a financially sustainable strategy either and any significant depletion in reserves over time leaves the Council very exposed to financial risks.
- 3.3.19 In light of the above, the Council should also use the time bought over the next 12 months to start planning early for 2022/23.

Consequently, in light of these factors;

I can give you positive assurance on the reliability and robustness of the forecasts and estimates in the budget proposals as far as I can in the context of the current

unprecedented and challenging environment based on current local and national intelligence.

If members approve the recommendations in this report I can give the Council positive assurance on the adequacy of reserves and balances.

3.3.20 Working with people

3.3.21 Working with partners

3.3.22 Place based working

3.3.23 Climate Change & Air Quality

3.3.24 Improving outcomes for children

The budget proposals contained within this report have been developed to ensure that funding is made available in the areas that will allow the Council to further improve the outcomes for individuals and communities as a whole. To facilitate this, resources have been allocated in areas that will allow the Council to maximise contributions to the Councils strategic priorities of working with people, working with partners and deliver Administration priorities with regard to outstanding children's services, tackling climate change and investing in our Places.

3.3.25 Other Legal, Financial or other implications (not covered elsewhere in this report)

Paragraph 1.2 of this report refers to Integrated Impact Assessments. The Equality Act 2010 creates the Public Sector Equality Duty (PSED).

Under section 149 of the Act:

- (1) A public authority must, in the exercise of its functions, have due regard to the need to:
 - (a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;
 - (b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
 - (c) foster good relations between persons who share a relevant protected characteristic ; and persons who do not share it.

The relevant protected characteristics are:

age;
disability;
gender reassignment;
pregnancy and maternity;
race;
religion or belief;
sex; and
sexual orientation

In order to fulfil the PSED the Council is required to assess the impact of any proposed action on the equality objectives set out above. The way in which the Council has approached this task previously was to conduct Equality Impact Assessments (EIA's) as appropriate.

The current EIA process has been updated to an Integrated Impact Assessment (IIA) process, as part of the Council's developing approach to Inclusion & Diversity; to go beyond just PSED compliance, and to incorporate additional diversity characteristics, such as low income/poverty and unpaid carers.

The Climate Emergency Motion passed on 16th January 2019 also committed the Council to consider Environmental Impact as part of any new IIA policy. The proposed approach also seeks to assess impact across the range of environmental and sustainability impacts.

As in previous years, any specific savings proposals, where appropriate, still make reference to Impact Assessments. These are available for member reference on the following website link ([Integrated Impact Assessments](#)) and members should read the assessments in full in order to inform them in coming to their decision, as in previous years; cross referenced as appropriate to the savings templates.

There is also a clear expectation that the IIA process is not limited to consideration of savings proposals, but in the context of the totality of resource allocation proposals set out in this report, and other emerging policy changes and developments, any subsequent detailed proposals that result from these, will be informed by the IIA process to help inform key decision making in the future.

4. Consultees and their opinions

There was a public budget engagement exercise which ran from November 2020 to 31 December 2020. The overall aim of the consultation was to provide a resident perspective on the impact of COVID -19, which has sharpened the need for the Council to invest in the economy to promote recovery, in a way that gives everyone an opportunity to benefit from our investment. This focus is called inclusive investment.

The website link to the public engagement exercise is below:

[Budget Consultation 2021](#)

There were 216 responses in total (compared to 63 in 2020/21). In very broad terms, the areas of focus rated as highest priority overall by respondents were jobs for local people at 80%, employment packages to support jobs for young people at 62%, increased opportunities for local businesses at 61% and bringing regeneration to the community at 58%. Summary feedback from the above public budget engagement exercise is included at Appendix H to this report, and will be considered by members in coming to their decision at Cabinet and then their final decisions made on the revenue budget proposals at Budget Council on 10 February 2021.

There was also engagement with key Partner representatives. High level feedback from Partners focused on the Recovery and from a business perspective, to ensure that future focus was strategically focused on growth rather than just survival. Also, Council procurement focused on social benefit and the Kirklees pound was seen as a positive development.

The need to support the voluntary and community sector was seen as equally important to recovery. Cross cutting regional agendas were also seen as important, and the potential to capitalise on regional mayoral opportunities, and the educational strengths of the University, such as the Southgate investment, as critical to the recovery and future growth. Feedback from the Young Employee Network focused on leisure and entertainment opportunities, the importance of good transport routes, including bus routes and cycle lanes, and investment in the character of the borough's diverse places.

The Capital Investment Plan proposals have been considered by Cabinet and Strategic Directors in conjunction with the Service Director - Finance, following initial assessment through the Capital Governance Board.

The 2021/22 Treasury Management Strategy Report included at Appendix I, has been prepared by the Council's s151 Officer (Service Director - Finance), and in consultation with the Council's external treasury management advisors, Arlingclose Limited Treasury Management Consultants. The Treasury Management report has also been considered at the Council's Corporate Governance and Audit Committee (CGAC), on 20 January 2021.

5. Next Steps

- 5.1 This report and the draft Budget form the background and the proposed formal motion. The Cabinet will need to decide if they are to accept this or propose amendments to the draft budget which will be proposed to Council on 10 February 2021 (Cabinet draft budget). Members will need to decide if they are to accept this or propose amendments to the draft Budget which will be proposed to Council. Any such amendments will be published on 3 February 2021.
- 5.2 Proposed amendments shall be submitted to the Chief Executive on or before 10.00am on Monday 1 February 2021 to ensure that, in conjunction with the Service Director-Finance, they can be reviewed to ensure they are financially sound and sustainable prior to the final submission deadline of 3 February 2021.
- 5.3 Members should note that once a budget is agreed by Council there may be a number of further steps and/or actions which would need to be taken in order to implement budget decisions for example – consultation, further detail of the steps needed or final proposals for making the planned changes. This is to ensure that the Council complies with legal and other requirements.
- 5.4 Following Council approval of the Capital Investment Plan, schemes will be released subject to Financial Procedure Rules.
- 5.5 Any material Government changes to the provisional 2021/22 finance settlement figures will be reported to the meeting of full Council, depending on the timing of Government confirmation of the final settlement, which is expected late January/ early February 2021.

6. Cabinet recommendations and reasons

Having read this report and the accompanying appendices, and having regard to the consultation process and integrated impact assessments, Cabinet are asked to recommend the following for approval by Council:

General Fund Revenue

- 6.1 That the draft Revenue Budget for 2021/22 to deliver a balanced budget, be approved (Appendix A);
- 6.2 That the forecast spending and funding plans for the 2022-26 period be noted (Appendix A);
- 6.3 That the forecast levels of statutory and other Council reserves as set out at Appendix Bii), be noted;
- 6.4 That the strategy for the use of balances and reserves, is approved; (section 2.13);
- 6.5 To note the Council's participation in the Leeds City Region Business Rates Pool for 2021/22, and to note that a further report will be brought to Cabinet in March 2021 to formally agree the new arrangements.
- 6.6 That members approve the Council Tax requirement for 2021/22 (Appendix G, budget motion);
- 6.7 That members note the Council's Statutory s151 Officer's positive assurance statement; (paragraphs 3.3.1 – 3.3.19)
- 6.8 That the Council's Statutory s151 Officer be given delegated authority to amend how the finally approved precepts are recorded in the Council's revenue budget in line with the final notifications received following decisions by the Office of Police & Crime Commissioner, the Fire & Rescue Authority and Parish Councils should these be received after 10 February 2021 (paragraph 3.1.3);

Treasury Management

- 6.9 That members approve the following recommendations set out in the 2021/22 Treasury Management report at Appendix I:
- 6.10 The borrowing strategy outlined in paragraphs 2.15-2.23 of the appended report;
- 6.11 The investment strategy outlined in paragraphs 2.24 - 2.33 of the appended report, including Appendices A and B;
- 6.12 The policy for provision of repayment of debt (minimum revenue provision or MRP) outlined in the appended report outlined in paragraphs 2.34 - 2.38 of the appended report including Appendix C;
- 6.13 The treasury management indicators in the appended report, Appendix D;
- 6.14 The Investment Strategy (Non-Treasury Investments) in the appended report, at Appendix E;

Capital

- 6.15 That the updated Capital Plan for 2020-26, be approved; (Appendix A)
- 6.16 That the Capital Strategy (including Prudential Indicators), set out at Appendix E, be approved;

Housing Revenue Account (HRA)

- 6.17 That the draft HRA Budget for 2021/22 be approved; (Appendix A)
- 6.18 That the strategy for the use of HRA reserves, as set out at paragraph 2.15.5, be approved;

Other

- 6.19 That this report be referred to the Council as advice and background information, on which the other political groups can base their budget proposals.

7. Cabinet Portfolio Holder Recommendation

The Leader recommends that the attached general fund revenue budget, Treasury Management Strategy, Investment Strategy, Capital Strategy, Capital Investment Plan, and HRA budget, should be presented to the Council meeting on 10 February 2021.

In presenting the draft Budget to the above full Council meeting, Cabinet members have taken due regard to the Council's public sector equalities duties in consideration of a range of key budget proposals, their impacts, and mitigating actions.

Comments from the Leader:

Leader foreword

This is a budget for recovery in Kirklees. It will invest in the people, places and partnerships that have done so much to protect families and communities over the past year. More importantly, it is a budget that leaves no one behind.

Twelve months ago, the council agreed a budget for inclusive investment. We laid out plans to transform the infrastructure of towns and neighbourhoods across Kirklees. The pandemic has derailed so much economic progress across the world. In Kirklees, the crisis has increased the urgency of the task and we commit, once again, to one of the most ambitious capital investment plans this borough has ever seen.

The budget goes even further to support our local economy and promote an inclusive economy. We know that investment in the physical transformation of the borough is long overdue, but businesses need the council's help immediately. We will invest in business support services that can help our local economy navigate the difficult waters caused by COVID-19 and Brexit.

At heart, this budget is about people even more than it is about places. Now is not the time to gamble with the health and wellbeing of the most vulnerable in our communities. That is why the budget takes the opportunity to invest in adult services through the social care precept. The country has had a salutary lesson in what happens when governments and public authorities fail to take tough decisions on

social care. We will not make that mistake for residents in Kirklees who need our help.

It is easy to characterise the pandemic as a public health crisis that impacts most on older people. Our journey towards excellence in services for children's and family services takes on an added importance this year as we see its impact on younger members of our community. Of all the commitments in this budget, none is more vital than our support to them through education and family services, especially those with the most complex lives.

This is a budget that is proud of its sweeping ambitions for places and services across Kirklees. But we know that it is local action, based around the needs of the diverse communities, that can change lives just as profoundly and power our recovery. That is why we commit to helping elected members use their local insight to invest in services to support residents' mental health needs and promote active travel. It is the diversity of our communities that is one of Kirklees' greatest strengths. This is a budget that recognises that local approaches can achieve more for people.

Budgets have finance at their core. But this is a budget of conviction and values. It will support our ambition to address the inequalities that have been so harshly exposed by the crisis at the same time as promoting growth and recovery. Our Inequalities Commission will ask every member of this council tough questions about how we can build a society that works for everyone. The budget also addresses the harsh reality of climate change and ensures that the council will not leave it to others to tackle global issues.

Few councils were hit harder than Kirklees by austerity. We have seen a decade of government shifting the responsibility of funding onto local authorities and this year is no different. But years of sound local financial management have put this council in a position to be optimistic about our recovery. While many councils talk of cuts and bankruptcy, Kirklees can look to the new financial year with the confidence to tackle some of society's most pressing issues.

If you believe that Kirklees can come back stronger from this crisis. If you believe that levelling up needs investment more than rhetoric. And if you believe everyone in Kirklees deserves a fair chance in life, this is a budget you can support.

8. Contact Officer and Relevant Papers

Eamonn Croston	Service Director – Finance
James Anderson	Head of Accountancy
Sarah Hill	Finance Manager
Rachel Firth	Finance Manager

Background Papers

- Council approved annual budget report 2020-2023, 12 February 2020
- Council financial outturn report 2019/20 to full Council, 1 September 2020
- Government 2020 Spending Review, 25 September 2020
- Council Budget Strategy Update report 2021/22 and future years to full Council, 21 October 2020
- Quarter 2 financial monitoring report 2020/21, Cabinet 18 November 2020
- Provisional Local Government Finance Settlement 2021/22, released 17 December 2020
- Council Tax Base Report to Cabinet/Council 26 January 2021

- Housing Revenue Account annual rent setting and service charge report 2020/21, to Cabinet on 14 January 2020
- Annual Schools funding settlement 2021/22, report to Cabinet on 26 January 2021
- Integrated Impact Assessments on key budget proposals and impacts
- Budget Consultation exercise 2021/22

KIRKLEES COUNCIL

General Fund and HRA Medium Term
Financial Plan 2021-26

Revenue & Capital Budget Book

INTRODUCTION

How did we develop this documentation?

- The budget plans take account of existing year 2 and 3 Directorate budget plans, which have rolled forward into years 1 and 2 of the updated 2021-26 MTFP, and also incorporate new investment and savings proposals as appropriate.
- While revenue budgets are set annually before the start of each financial year, there is some limited flexibility for revenue budgets to be transferred between service activities in-year.
- The document refers to “controllable budgets”: These are budgets that the budget holder can directly influence. Controllable expenditure includes direct operational costs including overheads which are specific to that department.
- Examples of controllable expenditure are staff costs, premises, supplies & services, and payments to contractors. Controllable income includes schools income, other traded income, fees & charges, and specific government grants.
- For a small number of services all the controllable expenditure is entirely funded by income. These services have £0 in the net controllable expenditure column.
- The column labelled “2020-21 net controllable budget” provides the baseline or starting point for savings or increases proposed in the following five years to the financial year 2025-26.
- Inflation provision for all years is held within Central Budgets. Inflation for 2021/22 will subsequently be allocated out to relevant services at the start of the financial year.
- The columns labelled “Changes” contains both proposed reductions in net expenditure “Minuses” and proposed increases in net expenditure “Pluses”.
- Proposed reductions in net expenditure “Minuses” can be because of:
 - planned savings
 - reduced demand for that service, or
 - a planned increase in associated income.
- Proposed increases in net expenditure “Pluses” can be because of:
 - proposed increased spending, or
 - a planned reduction in associated income.
- The reductions in net expenditure “Minuses” that relate specifically to planned savings cross-reference to specific budget savings templates outlining the specific proposal. The budget savings template sets out:
 - the savings amount profiled across years

- the impact on the budget to which the proposal relates
 - the impact on staffing numbers where relevant
 - a service description of what the proposal is (including inter-dependencies and risk)
 - potential impact of the proposal on service outcomes and any mitigating actions proposed
 - does the proposal require an integrated impact assessment
 - will the proposal require a specific service consultation
 - accountable head of service
- To support the budget process, we have published integrated impact assessments.
 - Current Full Time Equivalent (FTE) numbers for the Council are approximately 5,700, excluding schools.

GLOSSARY

Controllable budgets: Budgets that the budget holder can directly influence. Controllable expenditure includes direct operational costs including departmental specific management overheads (e.g. staff, premises, supplies & services, payments to contractors). Controllable income includes schools income, other traded income, fees & charges, specific government grants.

net controllable budgets provide the baseline or starting point for savings or increases proposed in subsequent years.

Minuses: are reductions in spending, because of planned savings or a reduced demand for that service, or because of a planned increase in associated income. At this stage, the profiling of the minuses is indicative.

Pluses: are increased spending or reduced income. At this stage the profiling of the pluses is indicative.

BUDGET DOCUMENTATION 2021-26
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Overall General Fund Summary By Strategic Director Portfolio

STRATEGICDIRECTORPORTFOLIOS	20-21 CONTROLLABLE GROSS EXPENDITURE £000	20-21 CONTROLLABLE INCOME £000	20-21 NET CONTROLLABLE BUDGET £000	CHANGES £000	21-22 BUDGET PROPOSAL £000	CHANGES £000	22-23 BUDGET PROPOSAL £000	CHANGES £000	23-24 BUDGET PROPOSAL £000	CHANGES £000	24-25 BUDGET PROPOSAL £000	CHANGES £000	25-26 BUDGET PROPOSAL £000
Children & Families													
Child Protection & Family Support	40,672	(1,612)	39,060	(673)	38,387	1,345	39,732	369	40,101	415	40,516	415	40,931
Learning & Early Support	302,800	(284,973)	17,827	1,300	19,127		19,127		19,127		19,127		19,127
Resources, Improvements & Partnerships	21,654	(776)	20,878	135	21,013	(35)	20,978	135	21,113	135	21,248	135	21,383
Total Children & Families	365,126	(287,361)	77,765	762	78,527	1,310	79,837	504	80,341	550	80,891	550	81,441
Adults & Health													
Customers & Communities	16,884	(5,173)	11,711		11,711		11,711		11,711		11,711		11,711
Adult Social Care - Older People & Physical Disabilities	70,081	(54,743)	15,338	4,881	20,219	(5,419)	14,800	(4,568)	10,232	(250)	9,982	(250)	9,732
Adult Social Care - Learning Disabilities & Mental Health	96,746	(28,666)	68,080	1,551	69,631	4,500	74,131	4,164	78,295		78,295		78,295
Adults Sufficiency	21,910	(8,238)	13,672		13,672		13,672		13,672		13,672		13,672
Total Adults & Health	205,621	(96,820)	108,801	6,432	115,233	(919)	114,314	(404)	113,910	(250)	113,660	(250)	113,410
Growth & Regeneration													
Growth & Housing	15,223	(9,446)	5,777		5,777		5,777		5,777		5,777		5,777
Economy & Skills	20,998	(12,004)	8,994	200	9,194		9,194		9,194		9,194		9,194
Total Growth & Regeneration	36,221	(21,450)	14,771	200	14,971	0	14,971	0	14,971	0	14,971	0	14,971
Environment & Climate Change													
Environment	105,225	(75,784)	29,441	3,700	33,141	1,250	34,391	3,200	37,591		37,591		37,591
Total Environment & Climate Change	105,225	(75,784)	29,441	3,700	33,141	1,250	34,391	3,200	37,591	0	37,591	0	37,591
Corporate Strategy, Commissioning & Public Health													
	136,720	(104,247)	32,473	1,230	33,703	100	33,803	0	33,803	0	33,803	0	33,803
Sub Total Strategic Director Portfolio	848,913	(585,662)	263,251	12,324	275,575	1,741	277,316	3,300	280,616	300	280,916	300	281,216
Central Budgets	50,579	(3,164)	47,415	(3,065)	44,350	6,417	50,767	5,650	56,417	17,550	73,967	3,950	77,917
Total Budgets	899,492	(588,826)	310,666	9,259	319,925	8,158	328,083	8,950	337,033	17,850	354,883	4,250	359,133

Funding Available:													
Business Rates Retention					(101,765)		(104,627)		(106,109)		(109,065)		(110,055)
Unringfenced Grants					(25,187)		(6,910)		(6,759)		(4,709)		(4,559)
Council Tax					(174,653)		(180,571)		(187,428)		(194,497)		(200,957)
Adult Social Care Precept					(21,767)		(21,941)		(22,144)		(22,351)		(22,542)
Collection fund balance					26,730		2,530		2,530		0		0
Total Funding Available					(296,642)		(311,519)		(319,910)		(330,622)		(338,113)
Transfer from Reserves					(23,283)		(2,000)						
Balanced 2021-22 Budget					0		14,564		17,123		24,261		21,020

CHILD PROTECTION & FAMILY SUPPORT

SERVICE ACTIVITY	20-21 CONTROLLABLE GROSS EXPENDITURE £000	20-21 CONTROLLABLE INCOME £000	20-21 NET CONTROLLABLE BUDGET £000	CHANGES £000	21-22 BUDGET PROPOSAL £000	CHANGES £000	22-23 BUDGET PROPOSAL £000	CHANGES £000	23-24 BUDGET PROPOSAL £000	CHANGES	24-25 BUDGET PROPOSAL	CHANGES £000	25-26 BUDGET PROPOSAL £000
<u>Front of Door & Youth Offending Team</u>													
Front of Door	2,097	(28)	2,069		2,069		2,069		2,069		2,069		2,069
Youth Offending Team	1,592	(791)	801		801		801		801		801		801
Total	3,689	(819)	2,870	0	2,870	0	2,870	0	2,870	0	2,870	0	2,870
<u>Assessment & Intervention/Disabled Childrens Services</u>													
Assessment & Intervention	6,474	0	6,474		6,474		6,474		6,474		6,474		6,474
Disabled Children's Services	3,455	0	3,455	35	3,490	35	3,525	35	3,560	35	3,595	35	3,630
Family Team	796	0	796		796		796		796		796		796
Persons from Abroad	415	0	415		415		415		415		415		415
Total	11,140	0	11,140	35	11,175	35	11,210	35	11,245	35	11,280	35	11,315
<u>Corporate Parenting Sevice</u>													
Looked After Children 0-18	3,276	(42)	3,234		3,234		3,234		3,234		3,234		3,234
Leaving Care 18-21	1,336	0	1,336	84	1,420		1,420		1,420		1,420		1,420
External Residential Placements	3,117	(202)	2,915	(1,042)	1,873	1,083	2,956	84	3,040	130	3,170	130	3,300
External Fostering Placements	6,573	0	6,573	141	6,714	141	6,855	141	6,996	141	7,137	141	7,278
Guardianship and Child Arrangement	4,433	0	4,433	74	4,507	74	4,581	74	4,655	74	4,729	74	4,803
Leaving Care Supported Accommodation /Supported Lodgings	2,708	0	2,708	35	2,743	35	2,778	35	2,813	35	2,848	35	2,883
Unaccompanied Asylum Seeker Children	155	(149)	6		6		6		6		6		6
Total	21,598	(393)	21,205	(708)	20,497	1,333	21,830	334	22,164	380	22,544	380	22,924
Multi Systemic Therapy	1,183	(400)	783		783	(23)	760		760		760		760
Management & Regulatory	3,062	0	3,062		3,062		3,062		3,062		3,062		3,062
TOTAL CHILD PROTECTION & FAMILY SUPPORT	40,672	(1,612)	39,060	(673)	38,387	1,345	39,732	369	40,101	415	40,516	415	40,931

CHILD PROTECTION & FAMILY SUPPORT - CHANGES

Service Activity	Proposed Change	Savings Template Reference	2021-22	2022-23	2023-24	2024-25	2025-26
			£k	£k	£k	£k	£k
Assessment & Intervention/Disabled Childrens Services							
Disabled Children's Service	Childrens social care - inflationary pressures/Re-alignment of additional Government social care funding		35	35	35	35	35
Corporate Parenting Service							
Leaving Care post 18-21	Strengthening Service Offer - New Posts		84				
External Residential Placements	Planned reduction of percentage of children placed outside Kirklees district.	EX CP1	(1,188)				
	Planned reduction of percentage of children placed outside Kirklees district - reinvestment projects	EX CP2	(84)				
	Childrens social care - inflationary pressures/Re-alignment of additional Government social care funding		230	490	84	130	130
	Planned reduction in percentage of children placed outside Kirklees district - reinvestment projects			593			
External Fostering Placements	Childrens social care - inflationary pressures/Re-alignment of additional Government social care funding		141	141	141	141	141
Guardianship and Child Arrangement	Childrens social care - inflationary pressures/Re-alignment of additional Government social care funding		74	74	74	74	74
Leaving Care Supported	Childrens social care - inflationary pressures/Re-alignment of additional Government social care funding		35	35	35	35	35
Accommodation/Supported Lodgings	Childrens social care - inflationary pressures/Re-alignment of additional Government social care funding						
Multi Systemic Therapy							
	Multi Systemic Therapy - grant funding			(423)			
	Multi Systemic Therapy base budget			400			
TOTAL FOR CHILD PROTECTION & FAMILY SUPPORT CHANGES			(673)	1,345	369	415	415

LEARNING & EARLY SUPPORT

SERVICE ACTIVITY	20-21 CONTROLLABLE GROSS EXPENDITURE £000	20-21 CONTROLLABLE INCOME £000	20-21 NET CONTROLLABLE BUDGET £000	CHANGES £000	21-22 BUDGET PROPOSAL £000	CHANGES £000	22-23 BUDGET PROPOSAL £000	CHANGES £000	23-24 BUDGET PROPOSAL £000	CHANGES £000	24-25 BUDGET PROPOSAL £000	CHANGES £000	25-26 BUDGET PROPOSAL £000
Strategic Leadership													
Statutory Responsibility for the Education System	1,048	(528)	520		520		520		520		520		520
Music Service	24	0	24		24		24		24		24		24
School Forum allocations	222	(223)	(1)		(1)		(1)		(1)		(1)		(1)
Total	1,294	(751)	543	0	543	0	543	0	543	0	543	0	543
Schools Organisation, Planning and Admissions													
Schools Organisation & Planning	207	(131)	76		76		76		76		76		76
School Admissions	405	(406)	(1)		(1)		(1)		(1)		(1)		(1)
Total	612	(537)	75	0	75	0	75	0	75	0	75	0	75
Education for Vulnerable Children Services incl													
Special Educational Needs													
Kirklees Special Educational Needs (SEN) pupils in Other Local Authorities (OLA) Mainstream	370	(230)	140		140		140		140		140		140
Specialist Provision Co-ordination	791	(790)	1		1		1		1		1		1
SEN Assessment & Commissioning team	1,169	(165)	1,004	348	1,352		1,352		1,352		1,352		1,352
Education of Looked After Children	564	(20)	544		544		544		544		544		544
Attendance & Pupil Support	1,425	(788)	637		637		637		637		637		637
Education Services for Vulnerable Children	1,022	(207)	815		815		815		815		815		815
International new arrivals	66	(65)	1		1		1		1		1		1
Early Years SEN Support Portex	130	(134)	(4)		(4)		(4)		(4)		(4)		(4)
Early Years SEN Support inc Portage service	1,094	0	1,094	500	1,594		1,594		1,594		1,594		1,594
Total	6,631	(2,399)	4,232	848	5,080	0	5,080	0	5,080	0	5,080	0	5,080
Early Learning													
Private Voluntary & Independent Formula Funding	15,466	(15,476)	(10)		(10)		(10)		(10)		(10)		(10)
Two year old funding	4,974	(4,974)	0		0		0		0		0		0
Early Years Quality Improvement, Workforce & Sufficiency	388	(585)	(197)		(197)		(197)		(197)		(197)		(197)
Total	20,828	(21,035)	(207)	0	(207)	0	(207)	0	(207)	0	(207)	0	(207)
Post 16 services	1,082	(21)	1,061	300	1,361		1,361		1,361		1,361		1,361
Learning Services Trading	1,834	(1,730)	104		104		104		104		104		104
Early Support													
Early Support Service Wide	1,000	(225)	775	265	1,040		1,040		1,040		1,040		1,040
Early Support Service	3,884	0	3,884		3,884		3,884		3,884		3,884		3,884
Children's Hubs	41	0	41	230	271		271		271		271		271

LEARNING & EARLY SUPPORT

SERVICE ACTIVITY	20-21 CONTROLLABLE GROSS EXPENDITURE £000	20-21 CONTROLLABLE INCOME £000	20-21 NET CONTROLLABLE BUDGET £000	CHANGES £000	21-22 BUDGET PROPOSAL £000	CHANGES £000	22-23 BUDGET PROPOSAL £000	CHANGES £000	23-24 BUDGET PROPOSAL £000	CHANGES £000	24-25 BUDGET PROPOSAL £000	CHANGES £000	25-26 BUDGET PROPOSAL £000
Former Grants	858	0	858		858		858		858		858		858
Risk & Assessment	273	0	273		273		273		273		273		273
Detached Youth Service	949	(833)	116		116		116		116		116		116
Total	7,005	(1,058)	5,947	495	6,442	0	6,442	0	6,442	0	6,442	0	6,442
Commissioning													
Stronger Families	1,303	(1,381)	(78)		(78)		(78)		(78)		(78)		(78)
Careers Service Partnership	1,720	0	1,720		1,720		1,720		1,720		1,720		1,720
Total	3,023	(1,381)	1,642	0	1,642	0	1,642	0	1,642	0	1,642	0	1,642
DSG Schools													
Specialist Education Placements	6,213	(6,213)	0		0		0		0		0		0
Behavioural, Emotional & Exclusions	1,464	(1,461)	3		3		3		3		3		3
Further Education High Needs	2,405	(2,405)	0		0		0		0		0		0
Delegated Schools Budgets	218,153	(216,101)	2,052	0	2,052	0	2,052	0	2,052	0	2,052	0	2,052
SEN support including Further Education Post 16	5,573	(5,573)	0		0		0		0		0		0
Centrally Managed School Budgets	4,216	(5,054)	(838)		(838)		(838)		(838)		(838)		(838)
Childrens Pensions	3,983	(614)	3,369		3,369		3,369		3,369		3,369		3,369
Childrens Contingencies	17,773	(18,108)	(335)	(343)	(678)		(678)		(678)		(678)		(678)
Total	259,780	(255,529)	4,251	(343)	3,908	0	3,908	0	3,908	0	3,908	0	3,908
Management & Regulatory	711	(532)	179	0	179	0	179	0	179	0	179	0	179
TOTAL LEARNING & FAMILY SUPPORT	302,800	(284,973)	17,827	1,300	19,127	0	19,127	0	19,127	0	19,127	0	19,127

LEARNING & EARLY SUPPORT CHANGES

Service Activity	Proposed Change	Savings Template Reference						
			2021-22 £k	2022-23 £k	2023-24 £k	2024-25 £k	2025-26 £k	
Education for Vulnerable Children Services incl Special Educational Needs								
SEN Assessment & Commissioning team	Special Educational Needs & Disabilities Act		188					
	High Needs Demand Management Capacity		160					
Early Years SEN Support inc Portage service	Special Educational Needs & Disability Inclusion Fund		500					
Post 16 services								
	Schools Transport pressure		300					
Early Support								
Early Support Service Wide	Young People - Tackling Inequalities Agenda		265					
Children's Hubs	Family Hubs - Early Years		230					
DSG Schools								
Childrens Contingencies	Schools PFI Base Budget Release		(343)					
TOTAL FOR LEARNING & EARLY SUPPORT CHANGES			1,300	0	0	0	0	0

RESOURCES, IMPROVEMENTS & PARTNERSHIPS

SERVICE ACTIVITY	20-21 CONTROLLABLE GROSS EXPENDITURE £000	20-21 CONTROLLABLE INCOME £000	20-21 NET CONTROLLABLE BUDGET £000	CHANGES £000	21-22 BUDGET PROPOSAL £000	CHANGES £000	22-23 BUDGET PROPOSAL £000	CHANGES £000	23-24 BUDGET PROPOSAL £000	CHANGES £000	24-25 BUDGET PROPOSAL £000	CHANGES £000	25-26 BUDGET PROPOSAL £000
<u>Sustainability, Capacity & Resourcing</u>													
Family Placement Unit (inc Help Desk)	1,288	0	1,288		1,288		1,288		1,288		1,288		1,288
Fostering Service	1,321	0	1,321		1,321		1,321		1,321		1,321		1,321
Fostering Service (Placements)	7,008	(97)	6,911	110	7,021	(60)	6,961	110	7,071	110	7,181	110	7,291
Adoption	1,293	0	1,293	25	1,318	25	1,343	25	1,368	25	1,393	25	1,418
Family Assessments	0	0	0		0		0		0		0		0
Internal Residential	2,263	0	2,263		2,263		2,263		2,263		2,263		2,263
Disabled Children Service - Young People Activity Team	527	(20)	507		507		507		507		507		507
Disabled Children Service - Internal Residential	1,979	(124)	1,855		1,855		1,855		1,855		1,855		1,855
Commissioned Services	1,203	0	1,203		1,203		1,203		1,203		1,203		1,203
Total	16,882	(241)	16,641	135	16,776	(35)	16,741	135	16,876	135	17,011	135	17,146
<u>Safeguarding & Quality Assurance</u>													
Service Specialist Training	170	(92)	78		78		78		78		78		78
Safeguarding & Quality Assurance	2,451	(118)	2,333		2,333		2,333		2,333		2,333		2,333
Total	2,621	(210)	2,411	0	2,411	0	2,411	0	2,411	0	2,411	0	2,411
<u>Other Commissioned Services</u>													
Other Commissioned Services	1,285	(305)	980		980		980		980		980		980
Targeted Mental Health Service Contracts	360	0	360		360		360		360		360		360
Total	1,645	(305)	1,340	0	1,340	0	1,340	0	1,340	0	1,340	0	1,340
Management & Regulatory Functions	506	(20)	486		486		486		486		486		486
TOTAL RESOURCES, IMPROVEMENTS & PARTNERSHIPS	21,654	(776)	20,878	135	21,013	(35)	20,978	135	21,113	135	21,248	135	21,383

RESOURCES, IMPROVEMENTS & PARTNERSHIPS CHANGES

Service Activity	Proposed Change	Savings Template Reference	2021-22	2022-23	2023-24	2024-25	2025-26
			£k	£k	£k	£k	£k
Sustainability, Capacity & Resourcing							
Fostering Service (Placements)	Developing Foster Carer Support (Mockingbird)			(170)			
	Children's Social Care - Inflationary Pressures		110	110	110	110	110
Adoption	Children's Social Care - Inflationary Pressures		25	25	25	25	25
TOTAL FOR RESOURCES, IMPROVEMENTS & PARTNERSHIPS CHANGES			135	(35)	135	135	135

CUSTOMER & COMMUNITIES

SERVICE ACTIVITY	20-21 CONTROLLABLE GROSS EXPENDITURE £000	20-21 CONTROLLABLE INCOME £000	20-21 NET CONTROLLABLE BUDGET £000	CHANGES £000	21-22 BUDGET PROPOSAL £000	CHANGES £000	22-23 BUDGET PROPOSAL £000	CHANGES £000	23-24 BUDGET PROPOSAL £000	CHANGES £000	24-25 BUDGET PROPOSAL £000	CHANGES £000	25-26 BUDGET PROPOSAL £000
Customer & Communities - Adults													
Community Plus	2,206	(257)	1,949		1,949		1,949		1,949		1,949		1,949
Access, Strategy & Delivery													
Library & Information Centres	3,661	(57)	3,604		3,604		3,604		3,604		3,604		3,604
Registrars	772	(756)	16		16		16		16		16		16
Access to Services - Customer Service Centres	4,643	(915)	3,728		3,728		3,728		3,728		3,728		3,728
Community Languages	598	(735)	(137)		(137)		(137)		(137)		(137)		(137)
Total	9,674	(2,463)	7,211	0	7,211	0	7,211	0	7,211	0	7,211	0	7,211
Integrated Wellness Model	1,876	(1,769)	107		107		107		107		107		107
Management & Regulatory Functions	412	0	412		412		412		412		412		412
Customer & Communities - Childrens													
Communities													
Cohesion	458	(40)	418		418		418		418		418		418
Voluntary Sector Support	287	0	287		287		287		287		287		287
Total	745	(40)	705	0	705	0	705	0	705	0	705	0	705
Community Safety Hub													
Safer Kirklees	1,146	(517)	629		629		629		629		629		629
Vulnerable Persons Scheme	34	0	34		34		34		34		34		34
Total	1,180	(517)	663	0	663	0	663	0	663	0	663	0	663
Prevent	291	(127)	164		164		164		164		164		164
Domestic Abuse	500	0	500		500		500		500		500		500
TOTAL CUSTOMER & COMMUNITIES	16,884	(5,173)	11,711	0	11,711	0	11,711	0	11,711	0	11,711	0	11,711

ADULTS SOCIAL CARE - OLDER PEOPLE & PHYSICAL DISABILITIES

SERVICE ACTIVITY	20-21 CONTROLLABLE GROSS EXPENDITURE £000	20-21 CONTROLLABLE INCOME £000	20-21 NET CONTROLLABLE BUDGET £000	CHANGES £000	21-22 BUDGET PROPOSAL £000	CHANGES £000	22-23 BUDGET PROPOSAL £000	CHANGES £000	23-24 BUDGET PROPOSAL £000	CHANGES £000	24-25 BUDGET PROPOSAL £000	CHANGES £000	25-26 BUDGET PROPOSAL £000
<u>Assessment and Care Management</u>													
Assessment and Care Management	7,260	(1,050)	6,210		6,210		6,210		6,210		6,210		6,210
Care Navigation	862	0	862		862		862		862		862		862
Total	8,122	(1,050)	7,072	0	7,072	0	7,072	0	7,072	0	7,072	0	7,072
<u>Demand Led Activity</u>													
Self Directed Support	18,030	(9,970)	8,060	7,450	15,510	6,541	22,051	6,986	29,037	11,350	40,387	11,350	51,737
<u>Independent Sector Residential and Nursing</u>													
Independent Sector Residential and Nursing Placements - Older People	34,741	(14,271)	20,470		20,470		20,470		20,470		20,470		20,470
Independent Sector Residential and Nursing Placements - Physical Disabilities	4,156	(873)	3,283		3,283		3,283		3,283		3,283		3,283
Total	38,897	(15,144)	23,753	0	23,753	0	23,753	0	23,753	0	23,753	0	23,753
<u>Other Demand-Led Services</u>													
Emergency Support	551	0	551		551		551		551		551		551
Other Demand Led	573	(600)	(27)		(27)	(600)	(627)	(600)	(1,227)	(600)	(1,827)	(600)	(2,427)
Adult Social Care Grant & Better Care Funding	0	(27,713)	(27,713)	(2,569)	(30,282)	(11,360)	(41,642)	(10,954)	(52,596)	(11,000)	(63,596)	(11,000)	(74,596)
Total	1,124	(28,313)	(27,189)	(2,569)	(29,758)	(11,960)	(41,718)	(11,554)	(53,272)	(11,600)	(64,872)	(11,600)	(76,472)
Total Demand Led	58,051	(53,427)	4,624	4,881	9,505	(5,419)	4,086	(4,568)	(482)	(250)	(732)	(250)	(982)
Management & Regulatory	3,908	(266)	3,642		3,642		3,642		3,642		3,642		3,642
TOTAL ADULTS SOCIAL CARE - OLDER PEOPLE & PHYSICAL DISABILITIES	70,081	(54,743)	15,338	4,881	20,219	(5,419)	14,800	(4,568)	10,232	(250)	9,982	(250)	9,732

ADULT SOCIAL CARE - OLDER PEOPLE & PHYSICAL DISABILITIES CHANGES

Service Activity	Proposed Change	Savings Template Reference						
			2021-22 £k	2022-23 £k	2023-24 £k	2024-25 £k	2025-26 £k	
Demand Led Activity								
Self Directed Support (SDS)	Adult Social Care - Third Party Contracts		3,888	6,777	6,986	7,190	7,190	
	Adult Social Care - Demand Led pressures		3,562	(236)		4,160	4,160	
Adult Social Care Grant & Better Care Funding	Realignment and Baselineing of Existing Social Care Grants		(100)	(360)	46			
	Adult Social Care Funding Uplift		(2,469)	(11,000)	(11,000)	(11,000)	(11,000)	
Other Demand Led	Better Care Fund Government Inflation Uplift			(600)	(600)	(600)	(600)	
TOTAL ADULT SOCIAL CARE - OLDER PEOPLE & PHYSICAL DISABILITIES CHANGES			4,881	(5,419)	(4,568)	(250)	(250)	

ADULT SOCIAL CARE - LEARNING DISABILITIES & MENTAL HEALTH

SERVICE ACTIVITY	20-21 CONTROLLABLE GROSS EXPENDITURE £000	20-21 CONTROLLABLE INCOME £000	20-21 NET CONTROLLABLE BUDGET £000	CHANGES £000	21-22 BUDGET PROPOSAL £000	CHANGES £000	22-23 BUDGET PROPOSAL £000	CHANGES £000	23-24 BUDGET PROPOSAL £000	CHANGES £000	24-25 BUDGET PROPOSAL £000	CHANGES £000	25-26 BUDGET PROPOSAL £000
Assessment and Care Management	3,624	(616)	3,008		3,008		3,008		3,008		3,008		3,008
<u>Demand Led Activity</u>													
Self Directed Support	27,884	(4,329)	23,555		23,555		23,555	4,164	27,719		27,719		27,719
<u>Independent Sector Residential and Nursing</u>													
Independent Sector Residential and Nursing Placements - Mental Health	32,145	(9,257)	22,888		22,888		22,888		22,888		22,888		22,888
Independent Sector Residential and Nursing Placements - Learning Disabilities	9,784	(4,008)	5,776	1,551	7,327	4,500	11,827		11,827		11,827		11,827
Total	41,929	(13,265)	28,664	1,551	30,215	4,500	34,715	0	34,715	0	34,715	0	34,715
<u>In-House Residential - Older People</u>													
In-House Residential - Older People	6,925	(2,779)	4,146		4,146		4,146		4,146		4,146		4,146
<u>In-House Residential - Learning Disabilities</u>													
In-House Residential - Learning Disabilities	2,698	(783)	1,915		1,915		1,915		1,915		1,915		1,915
<u>In-House Day Care</u>													
In-House Day Care - Older People	890	(39)	851		851		851		851		851		851
In-House Day Care - Learning Disabilities	3,192	(390)	2,802		2,802		2,802		2,802		2,802		2,802
Total	4,082	(429)	3,653	0	3,653	0	3,653	0	3,653	0	3,653	0	3,653
<u>Other Demand-Led Services</u>													
Emergency Support	42	0	42		42		42		42		42		42
Learning Disability Shared Lives	1,093	0	1,093		1,093		1,093		1,093		1,093		1,093
Re-ablement	6,666	(5,338)	1,328		1,328		1,328		1,328		1,328		1,328
Care Phones and Assistive Technology	1,140	(1,127)	13		13		13		13		13		13
Total	8,941	(6,465)	2,476	0	2,476	0	2,476	0	2,476	0	2,476	0	2,476
Total Demand Led	92,459	(28,050)	64,409	1,551	65,960	4,500	70,460	4,164	74,624	0	74,624	0	74,624
Management & Regulatory	663	0	663		663		663		663		663		663
LEARNING DISABILITIES & MENTAL HEALTH & IN-HOUSE PROVISION	96,746	(28,666)	68,080	1,551	69,631	4,500	74,131	4,164	78,295	0	78,295	0	78,295

ADULT SOCIAL CARE - LEARNING DISABILITIES & MENTAL HEALTH CHANGES

Service Activity	Proposed Change	Savings Template Reference					
			2021-22 £k	2022-23 £k	2023-24 £k	2024-25 £k	2025-26 £k
Demand Led Activity Independent Sector Residential & Nursing Placements - Mental Health	Adult Social Care - Demand Led Pressures		1,551	4,500			
Self Directed Support	Adult Social Care - Demand Led Pressures				4,164		
TOTAL ADULT SOCIAL CARE - LEARNING DISABILITES & MENTAL HEALTH CHANGES			1,551	4,500	4,164	0	0

ADULTS SUFFICIENCY

SERVICE ACTIVITY	20-21 CONTROLLABLE GROSS EXPENDITURE £000	20-21 CONTROLLABLE INCOME £000	20-21 NET CONTROLLABLE BUDGET £000	CHANGES £000	21-22 BUDGET PROPOSAL £000	CHANGES £000	22-23 BUDGET PROPOSAL £000	CHANGES £000	23-24 BUDGET PROPOSAL £000	CHANGES £000	24-25 BUDGET PROPOSAL £000	CHANGES £000	25-26 BUDGET PROPOSAL £000
<u>Demand Led Activity</u>													
Contracted service (indep sec daycare) Older People/Physical Disabilities	2,396	(686)	1,710		1,710		1,710		1,710		1,710		1,710
Contracted services Learning Disabilities/Mental Health	3,792	(78)	3,714		3,714		3,714		3,714		3,714		3,714
Contracted Services	6,188	(764)	5,424	0	5,424	0	5,424	0	5,424	0	5,424	0	5,424
<u>Other Demand-Led Services</u>													
Excellent Homes for Life (supported living)	1,778	(488)	1,290		1,290		1,290		1,290		1,290		1,290
Provision of Community Equipment	4,468	(3,758)	710		710		710		710		710		710
Total	6,246	(4,246)	2,000	0	2,000	0	2,000	0	2,000	0	2,000	0	2,000
Total Demand Led	12,434	(5,010)	7,424	0	7,424	0	7,424	0	7,424	0	7,424	0	7,424
<u>Early Intervention & Prevention</u>													
Supporting People	7,368	(2,754)	4,614		4,614		4,614		4,614		4,614		4,614
Support for Carers	376	0	376		376		376		376		376		376
Total	7,744	(2,754)	4,990	0	4,990	0	4,990	0	4,990	0	4,990	0	4,990
<u>Commissioning</u>													
Contracts Management	776	(312)	464		464		464		464		464		464
Other Commissioning Infrastructure	826	(162)	664		664		664		664		664		664
Total	1,602	(474)	1,128	0	1,128	0	1,128	0	1,128	0	1,128	0	1,128
Management & Regulatory	130	0	130		130		130		130		130		130
TOTAL ADULTS SUFFICIENCY	21,910	(8,238)	13,672	0	13,672	0	13,672	0	13,672	0	13,672	0	13,672

GROWTH & HOUSING

SERVICE ACTIVITY	20-21 CONTROLLABLE GROSS EXPENDITURE £000	20-21 CONTROLLABLE INCOME £000	20-21 NET CONTROLLABLE BUDGET £000	CHANGES £000	21-22 BUDGET PROPOSAL £000	CHANGES £000	22-23 BUDGET PROPOSAL £000	CHANGES £000	23-24 BUDGET PROPOSAL £000	CHANGES £000	24-25 BUDGET PROPOSAL £000	CHANGES £000	25-26 BUDGET PROPOSAL £000
Housing													
Accessible Homes Team	1,402	(1,072)	330		330		330		330		330		330
Housing Management	213	(151)	62		62		62		62		62		62
Housing Solutions	3,839	(2,240)	1,599		1,599		1,599		1,599		1,599		1,599
Managed Properties	4	(5)	(1)		(1)		(1)		(1)		(1)		(1)
Regeneration	129	(134)	(5)		(5)		(5)		(5)		(5)		(5)
Total	5,587	(3,602)	1,985	0	1,985	0	1,985	0	1,985	0	1,985	0	1,985
Development & Master Planning													
Planning Development Management	2,002	(2,371)	(369)		(369)		(369)		(369)		(369)		(369)
Planning Policy & Strategy	940	0	940		940		940		940		940		940
Highways Development Control	(36)	0	(36)		(36)		(36)		(36)		(36)		(36)
Town Centre Regeneration	342	0	342		342		342		342		342		342
Building Control	617	(1,018)	(401)		(401)		(401)		(401)		(401)		(401)
Signals Maintenance	647	(379)	268		268		268		268		268		268
Flood Management	527	(163)	364		364		364		364		364		364
Total	5,039	(3,931)	1,108	0	1,108	0	1,108	0	1,108	0	1,108	0	1,108
Culture & Tourism													
Markets	1,545	(1,606)	(61)		(61)		(61)		(61)		(61)		(61)
Arts & Creative Development	992	(11)	981		981		981		981		981		981
Museums & Galleries	930	(296)	634		634		634		634		634		634
Culture & Tourism Management	82	0	82		82		82		82		82		82
Total	3,549	(1,913)	1,636	0	1,636	0	1,636	0	1,636	0	1,636	0	1,636
Housing Growth & Regeneration	1,048	0	1,048		1,048		1,048		1,048		1,048		1,048
TOTAL GROWTH & HOUSING	15,223	(9,446)	5,777	0	5,777	0	5,777	0	5,777	0	5,777	0	5,777

ECONOMY & SKILLS

SERVICE ACTIVITY	20-21 CONTROLLABLE GROSS EXPENDITURE £000	20-21 CONTROLLABLE INCOME £000	20-21 NET CONTROLLABLE BUDGET £000	CHANGES £000	21-22 BUDGET PROPOSAL £000	CHANGES £000	22-23 BUDGET PROPOSAL £000	CHANGES £000	23-24 BUDGET PROPOSAL £000	CHANGES £000	24-25 BUDGET PROPOSAL £000	CHANGES £000	25-26 BUDGET PROPOSAL £000
Corporate Landlord & Capital													
Asset Strategy	991	(1,151)	(160)		(160)		(160)		(160)		(160)		(160)
Corporate Landlord	11,975	(1,321)	10,654		10,654		10,654		10,654		10,654		10,654
Commercial Properties	930	(2,822)	(1,892)		(1,892)		(1,892)		(1,892)		(1,892)		(1,892)
Landbank	304	(51)	253		253		253		253		253		253
Capital Delivery/Development	1,343	(2,285)	(942)		(942)		(942)		(942)		(942)		(942)
Asset Maintenance	1,812	(2,661)	(849)		(849)		(849)		(849)		(849)		(849)
Management & Support	86	0	86		86		86		86		86		86
Total	17,441	(10,291)	7,150	0	7,150	0	7,150	0	7,150	0	7,150	0	7,150
Business & Skills	2,121	(1,370)	751	200	951		951		951		951		951
Major Projects	747	(343)	404		404		404		404		404		404
Management & Regulatory	689	0	689		689		689		689		689		689
TOTAL ECONOMY & SKILLS	20,998	(12,004)	8,994	200	9,194	0	9,194	0	9,194	0	9,194	0	9,194

ECONOMY & SKILLS CHANGES

Service Activity	Proposed Change	Savings Template Reference					
			2021-22 £k	2022-23 £k	2023-24 £k	2024-25 £k	2025-26 £k
Business & Skills	Business skills		200				
TOTAL ECONOMY & SKILLS CHANGES			200	0	0	0	0

ENVIRONMENT

SERVICE ACTIVITY	20-21 CONTROLLABLE GROSS EXPENDITURE £000	20-21 CONTROLLABLE INCOME £000	20-21 NET CONTROLLABLE BUDGET £000	CHANGES £000	21-22 BUDGET PROPOSAL £000	CHANGES £000	22-23 BUDGET PROPOSAL £000	CHANGES £000	23-24 BUDGET PROPOSAL £000	CHANGES £000	24-25 BUDGET PROPOSAL £000	CHANGES £000	25-26 BUDGET PROPOSAL £000
Highways	24,134	(20,258)	3,876		3,876		3,876		3,876		3,876		3,876
Seasonal Weather	1,220	(32)	1,188	600	1,788		1,788		1,788		1,788		1,788
Waste Services	26,733	(8,549)	18,184	1,250	19,434	1,250	20,684	3,200	23,884		23,884		23,884
Transport Services	5,628	(3,127)	2,501		2,501		2,501		2,501		2,501		2,501
Parking	1,827	(5,835)	(4,008)	200	(3,808)		(3,808)		(3,808)		(3,808)		(3,808)
Parks & Greenspaces	6,747	(4,160)	2,587	(50)	2,537		2,537		2,537		2,537		2,537
Public Protection													
Licensing	528	(1,266)	(738)		(738)		(738)		(738)		(738)		(738)
Local Land Charges & Highways Registry	255	(336)	(81)		(81)		(81)		(81)		(81)		(81)
Environmental Health	1,618	(756)	862		862		862		862		862		862
Schools Transport	4,884	(325)	4,559	1,450	6,009		6,009		6,009		6,009		6,009
Climate & Energy	244	0	244		244		244		244		244		244
Business Development	292	0	292		292		292		292		292		292
Management & Support	278	0	278	250	528		528		528		528		528
Total	8,099	(2,683)	5,416	1,700	7,116	0	7,116	0	7,116	0	7,116	0	7,116
Venue Management													
Cliffe House	391	(460)	(69)		(69)		(69)		(69)		(69)		(69)
DRAM Centre	78	(48)	30		30		30		30		30		30
Town Halls & Public Halls	1,028	(972)	56		56		56		56		56		56
Catering	17,603	(19,486)	(1,883)		(1,883)		(1,883)		(1,883)		(1,883)		(1,883)
Caretaking & Cleaning	7,586	(6,679)	907		907		907		907		907		907
Bereavement	1,653	(3,493)	(1,840)		(1,840)		(1,840)		(1,840)		(1,840)		(1,840)
Management & Support	73	0	73		73		73		73		73		73
Total	28,412	(31,138)	(2,726)	0	(2,726)	0	(2,726)	0	(2,726)	0	(2,726)	0	(2,726)
Quality & Standards	160	(2)	158		158		158		158		158		158
Management & Regulatory	2,265	0	2,265	0	2,265	0	2,265	0	2,265	0	2,265	0	2,265
TOTAL ENVIRONMENT	105,225	(75,784)	29,441	3,700	33,141	1,250	34,391	3,200	37,591	0	37,591	0	37,591

ENVIRONMENT CHANGES

Service Activity	Proposed Change	Savings Template Reference					
			2021-22 £k	2022-23 £k	2023-24 £k	2024-25 £k	2025-26 £k
Seasonal Weather	Seasonal Weather Base Budget		600				
Waste Services	Regeneration Capacity (baseline)		250	250			
	Waste Management - recycling investment		1,000	1,000			
	Waste PFI credit fall out				3,200		
Car Parking	Pressure on Car Parking budget		200				
Parks & Greenspaces	Cost recovery on services	EX EN1	(50)				
Public Protection							
Schools Transport	School Transport pressure		1,200				
Management & Support	Travel Assessment Unit - New Posts		250				
	Public Protection Capacity		250				
TOTAL ENVIRONMENT CHANGES			3,700	1,250	3,200	0	0

CORPORATE STRATEGY, COMMISSIONING & PUBLIC HEALTH

SERVICE ACTIVITY	20-21 CONTROLLABLE GROSS EXPENDITURE £000	20-21 CONTROLLABLE INCOME £000	20-21 NET CONTROLLABLE BUDGET £000	CHANGES £000	21-22 BUDGET PROPOSAL £000	CHANGES £000	22-23 BUDGET PROPOSAL £000	CHANGES £000	23-24 BUDGET PROPOSAL £000	CHANGES £000	24-25 BUDGET PROPOSAL £000	CHANGES £000	25-26 BUDGET PROPOSAL £000
<u>STRATEGY & INNOVATION</u>													
IT	12,609	(2,365)	10,244		10,244		10,244		10,244		10,244		10,244
<u>Policy, Partnerships & Corporate Planning</u>													
Policy	827	(95)	732		732		732		732		732		732
Chief Executive & Corporate Support	1,216	(286)	930	276	1,206		1,206		1,206		1,206		1,206
Total	2,043	(381)	1,662	276	1,938	0	1,938	0	1,938	0	1,938	0	1,938
Strategic Communications	1,171	(181)	990		990		990		990		990		990
Intelligence & Performance	2,165	(669)	1,496		1,496		1,496		1,496		1,496		1,496
Transformation	129	(84)	45		45		45		45		45		45
TOTAL STRATEGY, INNOVATION & PLANNING	18,117	(3,680)	14,437	276	14,713	0	14,713	0	14,713	0	14,713	0	14,713
<u>PUBLIC HEALTH & PEOPLE</u>													
Peoples Service	6,464	(2,904)	3,560	316	3,876		3,876		3,876		3,876		3,876
<u>Public Health</u>													
Sexual Health	3,846	0	3,846		3,846		3,846		3,846		3,846		3,846
Health Checks	279	0	279		279		279		279		279		279
Health Protection	523	(38)	485		485		485		485		485		485
Child Measurement	14	0	14		14		14		14		14		14
Substance Misuse	5,781	(273)	5,508		5,508		5,508		5,508		5,508		5,508
Obesity	151	0	151		151		151		151		151		151
Physical Activity	332	0	332		332		332		332		332		332
Smoking & Tobacco	565	0	565		565		565		565		565		565
19-19 Public Health	1,425	0	1,425		1,425		1,425		1,425		1,425		1,425
19-5 Public Health	4,903	0	4,903		4,903		4,903		4,903		4,903		4,903
19-5 other	430	0	430		430		430		430		430		430

CORPORATE STRATEGY, COMMISSIONING & PUBLIC HEALTH

SERVICE ACTIVITY	20-21 CONTROLLABLE GROSS EXPENDITURE £000	20-21 CONTROLLABLE INCOME £000	20-21 NET CONTROLLABLE BUDGET £000	CHANGES £000	21-22 BUDGET PROPOSAL £000	CHANGES £000	22-23 BUDGET PROPOSAL £000	CHANGES £000	23-24 BUDGET PROPOSAL £000	CHANGES £000	24-25 BUDGET PROPOSAL £000	CHANGES £000	25-26 BUDGET PROPOSAL £000
Health at Work	4	0	4		4		4		4		4		4
Public Mental Health	6	0	6		6		6		6		6		6
Public Health - Miscellaneous	1,266	0	1,266		1,266		1,266		1,266		1,266		1,266
Emergency Planning Team	288	(107)	181		181		181		181		181		181
Corporate Health & Safety	256	(51)	205	150	355		355		355		355		355
Public Health - Management & Regulatory	963	0	963	45	1,008		1,008		1,008		1,008		1,008
Public Health Grant	0	(26,128)	(26,128)		(26,128)		(26,128)		(26,128)		(26,128)		(26,128)
Total	21,032	(26,597)	(5,565)	195	(5,370)	0	(5,370)	0	(5,370)	0	(5,370)	0	(5,370)
Sport & Physical Activity													
Leisure Management	45	(29)	16		16		16		16		16		16
Sport & Physical Activity	51	0	51		51		51		51		51		51
Grant to KAL	1,470	0	1,470	100	1,570	100	1,670		1,670		1,670		1,670
Total	1,566	(29)	1,537	100	1,637	100	1,737	0	1,737	0	1,737	0	1,737
Healthwatch	185	(160)	25		25		25		25		25		25
TOTAL PUBLIC HEALTH & PEOPLE	29,247	(29,690)	(443)	611	168	100	268	0	268	0	268	0	268
GOVERNANCE & COMMISSIONING													
Legal	1,842	(313)	1,529		1,529		1,529		1,529		1,529		1,529
Procurement	1,000	(194)	806		806		806		806		806		806
Risk	2,884	(208)	2,676		2,676		2,676		2,676		2,676		2,676
Democracy													
District Committees	460	0	460		460		460		460		460		460
Governance & Democratic Services	3,231	(487)	2,744		2,744		2,744		2,744		2,744		2,744
Total	3,691	(487)	3,204	0	3,204	0	3,204	0	3,204	0	3,204	0	3,204

CORPORATE STRATEGY, COMMISSIONING & PUBLIC HEALTH

SERVICE ACTIVITY	20-21 CONTROLLABLE GROSS EXPENDITURE £000	20-21 CONTROLLABLE INCOME £000	20-21 NET CONTROLLABLE BUDGET £000	CHANGES £000	21-22 BUDGET PROPOSAL £000	CHANGES £000	22-23 BUDGET PROPOSAL £000	CHANGES £000	23-24 BUDGET PROPOSAL £000	CHANGES £000	24-25 BUDGET PROPOSAL £000	CHANGES £000	25-26 BUDGET PROPOSAL £000
<u>Governance</u>													
Governance	973	(63)	910	228	1,138		1,138		1,138		1,138		1,138
Electoral Services	846	(8)	838		838		838		838		838		838
Total	1,819	(71)	1,748	228	1,976	0	1,976	0	1,976	0	1,976	0	1,976
Management & Regulatory	133	0	133		133		133		133		133		133
TOTAL GOVERNANCE & COMMISSIONING	11,369	(1,273)	10,096	228	10,324	0	10,324	0	10,324	0	10,324	0	10,324
<u>FINANCE</u>													
Finance and Accountancy	2,206	(549)	1,657		1,657		1,657		1,657		1,657		1,657
Commercial Services	138	(26)	112		112		112		112		112		112
Welfare & Exchequer	9,905	(3,343)	6,562	115	6,677		6,677		6,677		6,677		6,677
Benefit Payments	65,605	(65,686)	(81)		(81)		(81)		(81)		(81)		(81)
Management & Regulatory	133	0	133		133		133		133		133		133
TOTAL FINANCE	77,987	(69,604)	8,383	115	8,498	0	8,498	0	8,498	0	8,498	0	8,498
TOTAL CORPORATE STRATEGY, COMMISSIONING & PUBLIC HEALTH	136,720	(104,247)	32,473	1,230	33,703	100	33,803	0	33,803	0	33,803	0	33,803

CORPORATE STRATEGY, COMMISSIONING & PUBLIC HEALTH CHANGES

Service Activity	Proposed Change	Savings Template Reference					
			2021-22 £k	2022-23 £k	2023-24 £k	2024-25 £k	2025-26 £k
Strategy & Innovation Policy, Partnerships & Corporate Planning Chief Executive & Corporate Support	Office of Chief Executive Budget Pressure - Project Officers		276				
Public Health & People Peoples Service	Employee Health Care Budget Pressure		316				
Public Health Corporate Health & Safety Public Health - Management & Regulatory	Group Health & Safety Advisors Family Bereavement Counselling		150 45				
Sport & Physical Activity Grant to KAL	Leisure Commissioning review		100	100			
Governance & Commissioning Governance	Governance Budget Pressure - Staffing Assurance and Other Governance Pressures		112 116				
Finance Welfare & Exchequer	Local Welfare Provision		115				
TOTAL CORPORATE STRATEGY, COMMISSIONING & PUBLIC HEALTH CHANGES			1,230	100	0	0	0

CENTRAL BUDGETS

SERVICE ACTIVITY	20-21 CONTROLLABLE GROSS EXPENDITURE £000	20-21 CONTROLLABLE INCOME £000	20-21 NET CONTROLLABLE BUDGET £000	CHANGES £000	21-22 BUDGET PROPOSAL £000	CHANGES £000	22-23 BUDGET PROPOSAL £000	CHANGES £000	23-24 BUDGET PROPOSAL £000	CHANGES £000	24-25 BUDGET PROPOSAL £000	CHANGES £000	25-26 BUDGET PROPOSAL £000
Treasury Management	23,994	(1,063)	22,931	(12,349)	10,582	3,917	14,499	100	14,599	13,600	28,199		28,199
Contingencies	4,519	(1,765)	2,754	8,557	11,311	2,100	13,411	5,150	18,561	3,550	22,111	3,550	25,661
Central Pension & Related Costs	2,124	(321)	1,803		1,803		1,803		1,803		1,803		1,803
Joint Committees	19,238	0	19,238	727	19,965	400	20,365	400	20,765	400	21,165	400	21,565
Corporate Governance, Management & DRM	704	(15)	689		689		689		689		689		689
TOTAL CENTRAL BUDGETS	50,579	(3,164)	47,415	(3,065)	44,350	6,417	50,767	5,650	56,417	17,550	73,967	3,950	77,917

CENTRAL BUDGETS CHANGES

Service Activity	Proposed Change	Savings Template Reference						
			2021-22 £k	2022-23 £k	2023-24 £k	2024-25 £k	2025-26 £k	
Contingencies	Review of general contingencies requirement		(458)					
	Review of employers superannuation rate				1600			
	Realignment of Place Infrastructure Capacity Budget to Services		(65)	500				
	Efficiency savings	EX CE1	(500)	(500)				
	Tree planting programme		(750)					
	Fees and Charges, Sales and Commercial Rents		5,000	(1,000)	(1,000)	(1,000)	(1,000)	
	Targetted support to Council Tax Reduction claimants		1,500	(1,500)				
	Schools PFI Base Budget Release		(1,000)					
	Future years inflation requirement		4,830	4,600	4,550	4,550	4,550	
Treasury Management	Review of Treasury Management Budget		1,351	3,917				
	Release of MRP Flexibility		(13,700)		100	13,600		
Joint Committees	Transport Levy Fall Out of Temporary Levy Reduction		577					
	Joint Committees Levy Uplifts		150	400	400	400	400	
TOTAL FOR CENTRAL BUDGETS CHANGES			(3,065)	6,417	5,650	17,550	3,950	

HRA Revenue Budget

SERVICE ACTIVITY	20-21 NET CONTROLLABLE BUDGET £000	CHANGES £000	21-22 BUDGET PROPOSAL £000	CHANGES £000	22-23 BUDGET PROPOSAL £000	CHANGES £000	23-24 BUDGET PROPOSAL £000	CHANGES £000	24-25 BUDGET PROPOSAL £000	CHANGES £000	25-26 BUDGET PROPOSAL £000
Repairs & Maintenance	26,992	24	27,016	(121)	26,895	275	27,170	410	27,580	(2,921)	24,659
<u>Housing Management</u>											
Policy & Management	13,549	372	13,921		13,921		13,921		13,921		13,921
Council Services bought in	2,945		2,945		2,945		2,945		2,945		2,945
Kirklees Neighbourhood Housing (KNH) Fee	17,055	2,837	19,892	199	20,091	(292)	19,799	396	20,195	404	20,599
Special Services (Communal facilities)	1,603		1,603		1,603		1,603		1,603		1,603
sub-total	35,152	3,209	38,361	199	38,560	(292)	38,268	396	38,664	404	39,068
<u>Other Expenditure</u>											
Depreciation charge on HRA Assets	16,500		16,500		16,500		16,500		16,500		16,500
Interest payable on capital debt	7,903	(316)	7,587	(220)	7,367	(205)	7,162	(80)	7,082		7,082
Bad debt provision	1,000		1,000		1,000		1,000		1,000		1,000
Rents, Rates , Taxes & other charges	296	219	515		515		515		515		515
Sub total	25,699	(97)	25,602	(220)	25,382	(205)	25,177	(80)	25,097	0	25,097
Total Expenditure	87,843	3,136	90,979	(142)	90,837	(222)	90,615	726	91,341	(2,517)	88,824
Dwelling Rent income	(79,729)	(754)	(80,483)	(1,317)	(81,800)	(1,535)	(83,335)	(3,499)	(86,834)	100	(86,734)
Non-Dwelling Rent Income	(695)	26	(669)	(13)	(682)	(13)	(695)	(13)	(708)	(13)	(721)
Tenant & Leaseholder charges for services & facilities	(2,874)	61	(2,813)	(33)	(2,846)	(34)	(2,880)	(35)	(2,915)	(35)	(2,950)
HRA Interest income on cashflow	(270)		(270)		(270)		(270)		(270)		(270)
Excellent Homes for Life (PFI) Government Grant	(7,912)		(7,912)		(7,912)		(7,912)		(7,912)		(7,912)
Total Income	(91,480)	(667)	(92,147)	(1,363)	(93,510)	(1,582)	(95,092)	(3,547)	(98,639)	52	(98,587)
Net Operating Expenditure	(3,637)	2,469	(1,168)	(1,505)	(2,673)	(1,804)	(4,477)	(2,821)	(7,298)	(2,465)	(9,763)
Revenue contribution to capital expenditure	3,637	(2,469)	1,168	1,505	2,673	1,804	4,477	2,821	7,298	2,465	9,763
Net Surplus/deficit	0	0	0	0	0	0	0	0	0	0	0

Housing Revenue Account

Service Activity	Proposed Change	Savings Template Reference					
			2021-22 £k	2022-23 £k	2023-24 £k	2024-25 £k	2025-26 £k
Expenditure							
Repairs & Maintenance	21/22 reduction reflects 2% reduction on enhanced lettable standard as it is a pilot. Future years reflect movements in stock		24	(121)	275	410	(2,921)
Policy & Management	Rebased budgets for PFI, Grounds Maintenance and RTB Admin		372				
Kirklees Neighbourhood Housing (KNH) Fee	£755k Building Safety requirements, £366k Compliance posts, Apprentices £576k, 2020 Pay Award £116k, £740k Additional Pension Contributions, £185k Council Services Bought in, £99k inflation		2,837	199	(292)	396	404
Interest payable on capital debt	Recalculated annually, reduction due to repayment of loans in 2020/21.		(316)	(220)	(205)	(80)	
Rents, Rates , Taxes & other charges	Additional Costs Associated with increased rate of council tax on empty properties.		219				
Income							
Dwelling Rent income	To reflect CPI+1% Increase (1.5%)		(754)	(1,317)	(1,535)	(3,499)	100
Non-Dwelling Rent Income	Demand Driven		26	(13)	(13)	(13)	(13)
Tenant & Leaseholder charges for services & facilities	Demand Driven		61	(33)	(34)	(35)	(35)
Revenue contribution to capital expenditure	Movements linked to wider HRA spend		(2,469)	1,505	1,804	2,821	2,465
TOTAL Housing Revenue Account			0	0	0	0	0

Service Director	Child Protection & Family Support
Service Area	Demand Led Activity – External Residential
Headline Proposal	Percentage of children placed outside Kirklees reduced by March 2020
Reference	EX CP1

Forecast Savings	2021/22 £000	2022/23 £000	2023/24 £000	2024/25 £000	2025/26 £000
Incremental Savings	(1,188)				
Cumulative Savings*	(2,412)	(2,412)	(2,412)	(2,412)	(2,412)
Budget after Savings (Controllable Budget)	(1,957)	(1,957)	(1,957)	(1,957)	(1,957)

*Cumulative savings include 2020-21 saving

Description of Savings Proposal (Including interdependencies and risk)
<p>OfSTED highlighted areas where our care needs to improve, from the way that legal proceedings are managed when concerns become serious, to the quality of care planning, to the way we organise placements for our Children who are Looked After.</p> <p>Aims</p> <ul style="list-style-type: none"> • Improve social work practice with Children Looked After. • Improve speed and rigour of decision making and legal processes so no child is left at risk • Ensure more children are placed in family type settings and as close to their existing communities as possible • Improve the range, quality and cost-effectiveness of placements for Children Looked After • Improve support for returning home safely • Strengthen the role of Corporate Parenting Board <p>Actions</p> <ul style="list-style-type: none"> • Continue to reduce the numbers of children and young people who are Looked After by the Local Authority. • Review internal residential provision • Review fostering service and recruitment strategy • Continue to review of all external placements and all placements with parents and implement action planning to move children on where safe and suitable • Develop and agree a Medium Term Sufficiency Strategy • Implement improved decision making governance to include a Gateway Panel, a Permanency Panel and improved Adoption Decision Making • Implement stronger legal case management processes • Develop a reunification strategy to support safe and successful return to family or kinship carers • Review and implement improvements for Independent Visitor Scheme • Strengthen Corporate Parenting through improved involvement of children and young people and better data to inform their work. Develop role and influence of Children Looked After. • Development of an additional Multi-Systemic Therapy (MST) FIT Team planned to be fully operational by April 2021 to help provide early support to children at risk of being taken into care with associated cost avoidance.

- Redesign a wider placement support offer which aims to increase placement stability and reduce potential placement breakdowns.
- The introduction of the “Mockingbird” approach to support Internal Fostering provision will provide additional support to Kirklees Foster Carers.

Deliverables

- Care planning model was developed and agreed in April 2018. Training was completed for all staff by end of October 2019
- Sufficiency Strategy including reviews and action plans for internal and external fostering, residential and Placed with Parents (PWP), reunification was in place by March 2019. There are ongoing monthly reviews of all external placements to ensure that where appropriate young people are placed in internal resources or returned to parents or extended family.
- Revised local offer for Foster Carers in place by March 2020
- Improved governance and legal processes– robust Permanence, Gateway and Adoption Decision Making panels in place, supported by strengthened case manager support and review.
- New support arrangements in place for Corporate Parenting Board
- Development of reunification assessment and planning to enhance the opportunity for young people to have Care Orders discharged and no longer be Children Looked After

Success Measures

- Proportion of children placed outside Kirklees continues to be reduced safely and appropriately. Indicative placement target of 21 by March 21.
- Increase in timeliness of independent return interviews for Children Looked After (CLA) that have been missing.
- Placement costs reduced and a formal review of placement types and numbers for Children Looked After as part of the wider Sufficiency Strategy.

Risk

- Increased numbers of LAC
- Foster carer recruitment target not met
- More children and young people presented with very complex needs that require high cost placements
- Reduction in Health and Education funding

Potential impact on service outcomes and any mitigating actions proposed. This should take into account, where applicable, relevant strategic, service plan or community planning outcomes

Does this proposal require an Integrated Impact Assessment?	NO
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Will this proposal require a Specific Service Consultation	NO
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Accountable Head of Service	Elaine McShane Service Director Child Protection & Family Support
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Service Director	Family Support & Child Protection
Service Area	Additional Demand Led Savings
Headline Proposal	Re-Investment Projects
Reference	EX CP2

Forecast Savings	2021/22 £000	2022/23 £000	2023/24 £000	2024/25 £000	2025/26 £000
Incremental Savings	(84)	593			
Cumulative Savings*	(1,077)	(484)	(484)	(484)	(484)
Budget after Savings (Controllable Budget)	1873	2,466	2,466	2,466	2,466

*Cumulative savings include 2020-21 saving

Description of Savings Proposal (Including interdependencies and risk)
<p>Following on from the Ofsted inspection (August 2019) the service is focussed on achieving an “Outstanding” Ofsted rating. As part of this journey, a number of projects have been earmarked that will help to strengthen the service offer and address the recommendations made in the Ofsted report.</p> <p>The service has achieved significant savings due to a 54% reduction in the number of external residential placements since 2018 from 52 (Apr 18) to 24 (Nov 20) and this provided savings over and above the MTFP savings target of £1,224k in 2020/21 offering the opportunity for re-investment to enable effective service development to be carried out primarily in which to strengthen the staffing resource, all of which should help achieve an outstanding rating. Included in the re-investment programme was the development of an additional Multi-Systemic Therapy (MST) FIT Team planned to be fully operational by April 2021 to help provide early support to children at risk of being taken into care. It is anticipated that through the work of this team, young people and families will have intensive support to ensure that family relationships are strengthened and young people will not need to remain in the care system beyond a 12 week period and therefore costs associated with this will be avoided.</p> <p>The introduction of the “Mockingbird” approach to support Internal Fostering provision will provide additional support to Kirklees Foster Carers. It is hoped that retention rates of foster carers will improve, new foster carers will be attracted to Kirklees and outcomes for children will be improved as placement breakdowns will hopefully be reduced.</p> <p>The service are redesigning a wider placement support offer which aims to increase placement stability and reduce potential placement breakdowns and the need for external or IFA placements. There are also plans to reduce IFA placements further by undertaking a service transformation process within the fostering service to increase internal capacity and diversity of carers.</p> <p>However, the introduction of these new intervention measures will require some time to develop and bed-in and in there remains some concern in which to deliver a balanced children’s sufficiency budget next year.</p>

Potential impact on service outcomes and any mitigating actions proposed. This should take into account, where applicable, relevant strategic, service plan or community planning outcomes

As part of the cost avoidance process the Children's Social Work Senior Leadership Team will review each vacancy as it arises and prior to agreeing recruitment will consider any potential pressures within the service and redeploy posts as appropriate.
The revised Ten Point Improvement Plan sets out the ongoing improvement work required alongside the day to day business and usual. Any decisions taken will be set alongside the desired outcomes set out in the plan and what is required to achieve these.

Does this proposal require an Integrated Impact Assessment?	NO
Will this proposal require a Specific Service Consultation	NO

Accountable Head of Service	Elaine McShane Service Director Child Protection & Family Support
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Service Director	Environment
Service Area	Parks & Greenspaces
Headline Proposal	Cost recovery on services
Reference	EX EN1

Forecast Savings	2021/22 £000	2022/23 £000	2023/24 £000	2024/25 £000	2025/26 £000
Incremental Savings	(50)				
Cumulative Savings*	(100)	(100)	(100)	(100)	(100)
Budget after Savings (Controllable Budget)	2,537	2,537	2,537	2,537	2,537

*Cumulative savings include 2020-21 saving

Description of Savings Proposal (Including interdependencies and risk)
<p>Parks & Open Spaces provide a number of services to our partners Kirklees Neighbourhood Housing (KNH), from maintaining gardens to grounds maintenance on estates. These services have traditionally been provided with a significant subsidy and as such the service has commenced a programme of reviewing actual costs against any charges. This work was completed in 2018 and it is proposed to now pass through the full cost to KNH in 2021/22.</p>

Potential impact on service outcomes and any mitigating actions proposed. This should take into account, where applicable, relevant strategic, service plan or community planning outcomes
<p>It is proposed that there is full cost recovery to remove any cross subsidy of the HRA fund, but at the same time we will use our Volunteer Community Coordinators, Environment Strategy Unit and other such resources to design out costs and ensure value for money.</p> <p>The final level of saving will be dependent on the level of cost recovery that balances the benefits/outcomes with the resource pressures we face, but it is estimated at £250,000 by 2021/22.</p>

Does this proposal require an Integrated Impact Assessment?	NO
Will this proposal require a Specific Service Consultation	NO

Accountable Head of Service	Will Acornley
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Service Director	Central
Service Area	General Contingencies
Headline Proposal	New efficiency savings
Reference	EX CE1

Forecast Savings	2021/22 £000	2022/23 £000	2023/24 £000	2024/25 £000	2025/26 £000
Incremental Savings	(500)	(500)			
Cumulative Savings*	(1,000)	(1,500)	(1,500)	(1,500)	(1,500)
Budget after Savings (Controllable Budget)					

*Cumulative savings include 2020-21 saving

Description of Savings Proposal (Including interdependencies and risk)
<p>As part of the Council's continuous improvement approach to being an 'efficient and effective' organisation, future year efficiency targets have been set, which in the context of the overall net budget, are considered deliverable. As well as potential cost efficiencies, this will also include opportunities for additional income opportunities. The development and implementation of proposals will be monitored and reviewed through the Council's senior leadership team and progress against them reported quarterly to Cabinet through established financial reporting processes in-year.</p>

Potential impact on service outcomes and any mitigating actions proposed. This should take into account, where applicable, relevant strategic, service plan or community planning outcomes
<p>Does this proposal require an Integrated Impact Assessment? NO</p> <p>Will this proposal require a Specific Service Consultation NO</p> <p>Accountable Head of Service Rachel Spencer-Henshall</p>

Capital Plan Expenditure Summary


Capital Plan Expenditure Summary	2020/21 £'000	2021/22 £'000	2022/23 £'000	2023/24 £'000	2024/25 £'000	2025/26 £'000	Total £'000
General Fund:							
Aspire & Achieve	14,178	23,012	17,817	14,850	11,350	3,500	84,707
Best Start	956	2,492	6,100	450	0	0	9,998
Independent	2,370	6,372	6,761	10,230	260	0	25,993
Sustainable Economy	75,749	128,021	152,309	47,340	67,213	80,874	551,506
Well	11,116	8,347	4,344	3,647	2,320	1,575	31,349
Safe & Cohesive	10	175	0	0	0	0	185
Clean & Green	7,484	7,855	8,307	26,139	4,580	894	55,259
Efficient & Effective	2,440	2,075	2,170	1,555	1,550	1,950	11,740
General Fund Capital Plan	114,303	178,349	197,808	104,211	87,273	88,793	770,737
Housing Revenue Account:							
Independent - Strategic Priorities	6,162	13,154	14,331	14,387	18,740	19,197	85,971
Independent - Baseline	13,776	20,431	20,991	20,700	17,431	20,333	113,662
HRA Capital Plan	19,938	33,585	35,322	35,087	36,171	39,530	199,633
TOTAL EXPENDITURE	134,241	211,934	233,130	139,298	123,444	128,323	970,370

Capital Plan Funding Summary

Appendix A

General Fund Funding Summary	2020/21 £'000	2021/22 £'000	2022/23 £'000	2023/24 £'000	2024/25 £'000	2025/26 £'000	Total £'000
<i>Direct / Earmarked Contributions to Schemes</i>							
Capital Grants/Contributions	50,785	82,054	76,020	35,023	50,903	66,778	361,563
Earmarked Capital Receipts	1,820	2,040	7,990	3,390	390	390	16,020
Service Funded Prudential Borrowing	3,988	2,516	3,460	7,655	450	950	19,019
Revenue Contributions	200	200	200	200	200	0	1,000
<i>Pooled Resources</i>							
Non-Earmarked Capital Receipts	2,950	3,450	3,500	3,500	3,500	3,500	20,400
Corporate Prudential Borrowing	54,560	88,089	106,638	54,443	31,830	17,175	352,735
GENERAL FUND FUNDING	114,303	178,349	197,808	104,211	87,273	88,793	770,737

Housing Revenue Account Funding Summary	2020/21 £'000	2021/22 £'000	2022/23 £'000	2023/24 £'000	2024/25 £'000	2025/26 £'000	Total £'000
<i>Direct / Earmarked Contributions to Schemes</i>							
Capital Grants/Contributions	126	126	126	126	126	378	1,008
Earmarked Capital Receipts	1,699	3,714	6,641	7,283	7,622	6,233	33,192
Reserves / Revenue Contributions	5,500	11,266	9,232	11,553	7,576	8,285	53,412
Reserves - MRR	11,493	13,579	16,500	12,532	16,997	22,470	93,571
Corporate Prudential Borrowing	1,120	4,900	2,823	3,593	3,850	2,164	18,450
HRA FUNDING	19,938	33,585	35,322	35,087	36,171	39,530	199,633




GENERAL FUND CAPITAL PLAN		Funding	2020/21 £'000	2021/22 £'000	2022/23 £'000	2023/24 £'000	2024/25 £'000	2025/26 £'000	Total £'000
ASPIRE & ACHIEVE									
Strategic Priorities									
	District Sufficiency – SEND (<i>APS/SEMHD/ASD</i>)	B	0	1,000	9,049	9,850	7,600	500	27,999
	Brambles Primary Academy	G/B S106	2,684	6,460	328	0	0	0	9,472
	King James High School	B	1,000	4,200	50	0	0	0	5,250
	Almondbury Community School	B	260	15	0	0	0	0	275
	Netherhall Learning Campus	B	190	10	0	0	0	0	200
	Scissett Middle School	S106	30	180	0	0	0	0	210
	Birkby Junior Expansion	G	200	0	0	0	0	0	200
	Beaumont Academy	G	30	0	0	0	0	0	30
	Reprovision of Special School - Lydgate	B	88	0	0	0	0	0	88
	Future Needs for Primary/Secondary places	B	0	13	0	0	0	0	13
*	Secondary School Places Basic Need	B	0	2,000	3,000	1,000	0	0	6,000
	<i>New Pupil Places in Primary/Secondary Schools</i>		4,482	12,878	3,378	1,000	0	0	21,738
	Dewsbury Learning Quarter	B	1,211	0	0	0	0	0	1,211
	Libraries & Public Buildings	B	294	2,606	1,140	0	0	0	4,040
	Almondbury Library	B	55	0	0	0	0	0	55
	Birkby Library	B	758	0	0	0	0	0	758
	<i>Libraries & Public Buildings</i>		1,107	2,606	1,140	0	0	0	4,853
	Strategic Priorities Total		6,800	16,484	13,567	10,850	7,600	500	55,801

GENERAL FUND CAPITAL PLAN	Funding	2020/21 £'000	2021/22 £'000	2022/23 £'000	2023/24 £'000	2024/25 £'000	2025/26 £'000	Total £'000
Baseline								
Basic Need	G	508	500	500	500	500	0	2,508
Capital Maintenance	G	4,763	4,226	3,000	2,800	2,600	2,400	19,789
Capital Maintenance (Newsome High)	B	0	387	0	0	0	0	387
Devolved Formula Capital	G	844	800	750	700	650	600	4,344
Baseline Total		6,115	5,913	4,250	4,000	3,750	3,000	27,028
One Off Projects								
SEND Provision	G	792	454	0	0	0	0	1,246
Commissioning option appraisals to facilitate the delivery of the outcomes of the SEN High Level review of future needs	B	350	161	0	0	0	0	511
Healthy Pupils	G	80	0	0	0	0	0	80
Completed Schemes	B	41	0	0	0	0	0	41
One Off Projects Total		1,263	615	0	0	0	0	1,878
ASPIRE & ACHIEVE TOTAL		14,178	23,012	17,817	14,850	11,350	3,500	84,707
BEST START								
Strategic Priorities								
Residential Children's Units	B	0	292	600	200	0	0	1,092
Residential Children's Units – Magdale House	B	900	0	0	0	0	0	900
Specialist Accommodation / Youth Services	B/G	50	2,200	5,500	250	0	0	8,000
Strategic Priorities Total		950	2,492	6,100	450	0	0	9,992
One Off Projects								
DofE Cabin Contribution	B	6	0	0	0	0	0	6
One Off Projects Total		6	0	0	0	0	0	6

GENERAL FUND CAPITAL PLAN	Funding	2020/21 £'000	2021/22 £'000	2022/23 £'000	2023/24 £'000	2024/25 £'000	2025/26 £'000	Total £'000
BEST START (Cont'd)								
BEST START TOTAL		956	2,492	6,100	450	0	0	9,998
INDEPENDENT								
Strategic Priorities								
Commissioning Option Appraisals to facilitate outcomes of Specialist Accommodation Strategy	B	10	10	10	10	10	0	50
Cherry Trees	B	697	36	0	0	0	0	733
Day Services Support for Vulnerable Adults	B	426	4,783	6,471	10,220	250	0	22,150
Strategic Priorities Total		1,133	4,829	6,481	10,230	260	0	22,933
One Off Projects								
Adults Social Care Operation	G	165	380	250	0	0	0	795
Assistive Technology IT Consultant	G	30	60	30	0	0	0	120
Highfields	B	13	0	0	0	0	0	13
Wellbeing Pods - IPC funding	G	92	0	0	0	0	0	92
Carefirst System Replacement	B/R	937	1,103	0	0	0	0	2,040
One Off Projects Total		1,237	1,543	280	0	0	0	3,060
INDEPENDENT TOTAL		2,370	6,372	6,761	10,230	260	0	25,993





GENERAL FUND CAPITAL PLAN	Funding	2020/21 £'000	2021/22 £'000	2022/23 £'000	2023/24 £'000	2024/25 £'000	2025/26 £'000	Total £'000
SUSTAINABLE ECONOMY								
Strategic Priorities								
A62 - A644 (Wakefield Road) Link Road:								
A62 & A644 Corridors & Cooper Bridge	G	520	390	4,300	1,130	32,750	29,250	68,340
Kirklees Transport Model	G	37	0	0	0	0	0	37
A629 Ainley Top to Huddersfield (Phase 5)	G	630	3,260	5,950	560	980	60	11,440
A653 Leeds to Dewsbury Corridor (M2D2L)	G	400	1,450	6,710	3,620	0	0	12,180
CityConnect Phase 3:								
Cooper Bridge	G	570	1,220	0	0	0	0	1,790
Huddersfield Town Centre	G/B	800	1,220	0	0	0	0	2,020
Corridor Improvement Programme:								
A62 Smart Corridor	G	700	6,540	250	0	0	0	7,490
Holmfirth Town Centre Access Plan	G	440	360	2,470	450	0	0	3,720
Huddersfield Southern Corridors	G/B	1,654	6,496	4,740	80	20	50	13,040
Huddersfield Station Gateway Phase 1&2	G	50	100	1,350	50	3,900	4,480	9,930
North Kirklees Orbital Route (NKOR)	G	40	0	0	0	0	0	40
West Yorkshire Integrated UTM:								
UTMC Urban Traffic Management	G	290	100	0	0	0	0	390
KC1 Dews Ring Road Multi node scoot	G	59	0	0	0	0	0	59
KC2 A644 Ravens to Dews Street works	G	84	0	0	0	0	0	84
KC3 A652 Dews to Batley Street works	G	102	0	0	0	0	0	102
WYTF Land Acquisition	B	628	0	0	0	0	0	628
<i>West Yorkshire plus Transport Schemes</i>		7,004	21,136	25,770	5,890	37,650	33,840	131,290
Emergency Active Travel	G	1,984	0	0	0	0	0	1,984

GENERAL FUND CAPITAL PLAN		Funding	2020/21 £'000	2021/22 £'000	2022/23 £'000	2023/24 £'000	2024/25 £'000	2025/26 £'000	Total £'000
SUSTAINABLE ECONOMY									
	Transforming Cities Fund (Huddersfield / Dewsbury Stations)	G	4,359	27,863	33,527	251	0	0	66,000
	TCF (match from Town Centre Action Plan Funds)	B	0	750	2,750	2,500	0	0	6,000
	<i>Transforming Cities Fund</i>		4,359	28,613	36,277	2,751	0	0	72,000
	Strategic Priorities								
	Aspirational Regeneration of Major Town Centres - Feasibility	B	191	50	0	0	0	0	241
	<i>Regeneration of Strategic Town Centres - Huddersfield</i>								
	Huddersfield Town Centre Design Framework	B	240	1,501	0	0	0	0	1,741
	Huddersfield Town Centre Shop Fronts	B	0	220	978	0	0	0	1,198
	Cultural Interventions - Growing Seeds	B	100	0	0	0	0	0	100
	New Street/Cloth Hall Street Public Realm	B	612	3,519	1,080	0	0	0	5,211
	George Hotel / Estate Buildings	B / G	412	6,770	2,358	2,078	0	0	11,618
	Huddersfield Town Hall Lighting	B	45	0	0	0	0	0	45
	Cameras	B	25	25	25	25	25	0	125
	Regeneration of Strategic Town Centres – Huddersfield (including overprogramming)	B	642	1,155	1,506	52	0	0	3,355
	Huddersfield	T	2,076	13,190	5,947	2,155	25	0	23,393
	<i>Regeneration of Strategic Town Centres - Dewsbury</i>								
	Cultural Interventions - Growing Seeds	B	100	0	0	0	0	0	100
	Dewsbury Town Centre Shop Fronts	B	75	500	600	75	0	0	1,250
	Better Spaces Strategy	B/G	700	541	470	50	0	0	1,761
	Heritage Action Zone	B/G	395	380	2,299	0	0	0	3,074

GENERAL FUND CAPITAL PLAN		Funding	2020/21 £'000	2021/22 £'000	2022/23 £'000	2023/24 £'000	2024/25 £'000	2025/26 £'000	Total £'000
SUSTAINABLE ECONOMY									
<i>Regeneration of Strategic Town Centres - Dewsbury</i>									
	Town Fund Accelerated Grant	G	545	0	0	0	0	0	545
	Dewsbury Housing & Enterprise Growth Zone	B	432	0	0	0	0	0	432
	Dewsbury Market (previous allocation)	B	326	0	0	0	0	0	326
*	Dewsbury Market	B/R	400	500	6,500	600	0	0	8,000
	Regeneration of Strategic Town Centres – Dewsbury	B	1,012	393	1,326	40	314	0	3,085
	Dewsbury	T	3,985	2,314	11,195	765	314	0	18,573
	<i>Town Centre Action Plans</i>		6,252	15,554	17,142	2,920	339	0	42,207
	Regeneration and Greening of Smaller Towns and Villages	B	54	2,598	5,453	1,895	0	0	10,000
	Market Hall Multi-Storey Car Park	R	430	1,000	5,500	3,000	0	0	9,930
	Queensgate Underpass	R	70	0	0	0	0	0	70
	Dewsbury Staff Move & Regeneration	B	10	250	750	3,500	3,990	0	8,500
	Soundspace	B/G	200	500	1,000	1,500	5,000	26,800	35,000
	<i>Additional Investment into Strategic Town Centres</i>		710	1,750	7,250	8,000	8,990	26,800	53,500
	Strategic Acquisition Fund	B	4,000	4,000	4,000	0	0	0	12,000


GENERAL FUND CAPITAL PLAN	Funding	2020/21 £'000	2021/22 £'000	2022/23 £'000	2023/24 £'000	2024/25 £'000	2025/26 £'000	Total £'000
SUSTAINABLE ECONOMY								
Strategic Priorities								
103 New Street	B**	6,000	3,198	0	0	0	0	9,198
Economic Recovery Fund	B/B**/ R	300	8,947	15,175	4,200	200	0	28,822
<i>Property Investment Fund</i>		6,300	12,145	15,175	4,200	200	0	38,020
Dewsbury Riverside	B/G	525	6,200	15,975	0	0	0	22,700
Accelerated Construction Programme	G	15	0	0	0	0	0	15
Site Development	G	3,279	1,311	0	0	0	0	4,590
Public Realm Improvements	B	457	0	0	0	0	0	457
Strategic Priorities Total		34,939	93,307	127,042	25,656	47,179	60,640	388,763
Baseline								
Housing Private	G/R	3,051	6,410	3,584	3,584	3,584	3,584	23,797
Highways								
Maintenance								
Principal Roads	G	5,769	3,214	2,400	2,400	2,400	2,400	18,583
Roads Connecting Communities	G	1,851	1,075	1,075	1,075	1,075	1,075	7,226
Local Community Roads	B/G	5,756	7,125	6,776	1,776	1,776	1,776	24,985
Structures	G	967	1,200	1,200	1,200	1,200	1,200	6,967
Unadopted Roads	B	50	50	50	50	50	50	300
Streetlighting	B*	2,810	1,000	1,000	0	0	0	4,810
Locality Based U Roads Improvements	B/G	5,000	0	0	0	0	0	5,000
<i>Maintenance Total</i>		22,203	13,664	12,501	6,501	6,501	6,501	67,871

GENERAL FUND CAPITAL PLAN	Funding	2020/21 £'000	2021/22 £'000	2022/23 £'000	2023/24 £'000	2024/25 £'000	2025/26 £'000	Total £'000
SUSTAINABLE ECONOMY								
Baseline								
Integrated Transport								
Integrated Public Transport	G	474	283	168	168	168	168	1,429
Network Management	B/G	552	491	100	100	100	100	1,443
Cycling and Walking	B/S278 /G	133	120	120	120	120	120	733
Safer Roads	B/G	1,512	1,611	1,011	1,011	1,011	1,011	7,167
Flood Management and Drainage Improvements	B/G	714	450	450	450	450	450	2,964
Developer Funded Schemes	G	432	0	0	0	0	0	432
<i>Integrated Transport Total</i>		3,817	2,955	1,849	1,849	1,849	1,849	14,168
<i>Highways Total</i>		26,020	16,619	14,350	8,350	8,350	8,350	82,039
Corporate Landlord Asset Investment	B	5,752	6,467	2,133	4,300	4,300	4,300	27,252
Corporate Landlord Compliance	B	1,153	1,000	1,000	1,000	1,000	1,000	6,153
<i>Corporate Landlord</i>		6,905	7,467	3,133	5,300	5,300	5,300	33,405
Corporate Landlord Suitability Programme	B	80	920	1,000	1,000	1,000	1,000	5,000
Sustainability of Huddersfield Town Hall - Conditions	B	0	150	1,500	1,750	100	0	3,500
<i>Corporate Landlord Asset Strategy Review</i>		80	1,070	2,500	2,750	1,100	1,000	8,500
Bereavement	B	580	495	100	100	100	450	1,825
Vehicle Replacement Programme	B	2,834	1,250	1,250	1,250	1,250	1,250	9,084
School Catering	B	329	200	200	200	200	200	1,329
Baseline Total		39,799	33,511	25,117	21,534	19,884	20,134	159,979

GENERAL FUND CAPITAL PLAN	Funding	2020/21 £'000	2021/22 £'000	2022/23 £'000	2023/24 £'000	2024/25 £'000	2025/26 £'000	Total £'000
SUSTAINABLE ECONOMY								
One-Off Projects								
Housing (Regeneration)	G/R /S106	108	0	0	0	0	0	108
Economic Resilience	G/R	263	0	0	0	0	0	263
Strategic Asset Utilisation	B	225	0	0	0	0	0	225
Leeds City Region Revolving Fund	B	211	1,000	0	0	0	0	1,211
School Catering - Compliance Essential Works	B*	163	150	150	150	150	100	863
Ward Based Activity	B	41	53	0	0	0	0	94
One-Off Projects Total		1,011	1,203	150	150	150	100	2,764
SUSTAINABLE ECONOMY TOTAL		75,749	128,021	152,309	47,340	67,213	80,874	551,506
WELL								
Strategic Priorities								
Spensborough Valley Leisure Centre	B/B*	9,000	5,567	361	0	0	0	14,928
Huddersfield Leisure Centre	B	179	0	0	0	0	0	179
Dewsbury Sports Centre Priorities	B	348	250	300	1,150	200	0	2,248
Strategic Priorities Total		9,527	5,817	661	1,150	200	0	17,355
Baseline								
KAL Programme	B/B*	948	191	1,790	400	200	300	3,829
Play Strategy	B/G/ S106	641	2,339	1,893	2,097	1,920	1,275	10,165
Baseline Total		1,589	2,530	3,683	2,497	2,120	1,575	13,994
WELL TOTAL		11,116	8,347	4,344	3,647	2,320	1,575	31,349



GENERAL FUND CAPITAL PLAN	Funding	2020/21 £'000	2021/22 £'000	2022/23 £'000	2023/24 £'000	2024/25 £'000	2025/26 £'000	Total £'000
SAFE AND COHESIVE								
Strategic Priorities								
Youth Offending Team	B	10	175	0	0	0	0	185
Strategic Priorities Total		10	175	0	0	0	0	185
SAFE AND COHESIVE TOTAL		10	175	0	0	0	0	185
CLEAN AND GREEN								
Strategic Priorities								
Depot Works	B	100	360	25	0	0	0	485
Garden Waste Containers and Vehicles	B/G	1,422	991	3,009	0	0	0	5,422
Waste Management Plant/ Infrastructure	B/B*/ G	0	5,174	5,173	12,173	4,480	0	27,000
Climate Emergency - Green Travel	B	1,000	1,000	0	0	0	0	2,000
Air Quality	B	352	0	0	0	0	0	352
Huddersfield Heat Network	G/B	231	230	0	13,866	0	794	15,121
Trees for Climate Programme	G	3,773	0	0	0	0	0	3,773
Strategic Priorities Total		6,878	7,755	8,207	26,039	4,480	794	54,153
Baseline								
Environment & Strategic Waste	B	100	100	100	100	100	100	600
Baseline Total		100	100	100	100	100	100	600
One Off Projects								
Electric Vehicle Charge Points	G	506	0	0	0	0	0	506
One Off Projects Total		506	0	0	0	0	0	506
CLEAN AND GREEN TOTAL		7,484	7,855	8,307	26,139	4,580	894	55,259



GENERAL FUND CAPITAL PLAN		Funding	2020/21 £'000	2021/22 £'000	2022/23 £'000	2023/24 £'000	2024/25 £'000	2025/26 £'000	Total £'000
EFFICIENCY AND EFFECTIVENESS									
Baseline									
	Information Technology	B	900	900	900	900	900	900	5,400
	One Venue Development	B	282	300	300	100	100	200	1,282
	Sustainability of Major Town Halls - Service Development	B*	535	425	520	105	100	550	2,235
	Baseline Total		1,717	1,625	1,720	1,105	1,100	1,650	8,917
One Off Projects									
	Information Technology (Digital)	B	200	450	450	450	450	300	2,300
	Information Technology	B	384	0	0	0	0	0	384
	Internal Renovation works	B	139	0	0	0	0	0	139
	One Off Projects Total		723	450	450	450	450	300	2,823
EFFICIENCY AND EFFECTIVENESS TOTAL			2,440	2,075	2,170	1,555	1,550	1,950	11,740
GENERAL FUND CAPITAL PLAN TOTAL			114,303	178,349	197,808	104,211	87,273	88,793	770,737

FUNDING KEY:

B = Borrowing


B* = Service funded Borrowing

B** = Borrowing for provision of loans for development projects, covered by repayments

G = Grant

R = Capital receipts

* = Addition



HOUSING REVENUE ACCOUNT CAPITAL PLAN	Funding	2020/21 £'000	2021/22 £'000	2022/23 £'000	2023/24 £'000	2024/25 £'000	2025/26 £'000	Total £'000
INDEPENDENT								
Strategic Priorities								
Housing Growth	H/R	3,562	2,520	2,880	2,880	3,240	8,322	23,404
New Build Phase 1 - Ashbrow Extra Care	H/G	500	2,859	3,001	707	0	0	7,067
Remodelling / High Rise	H	0	275	750	1,000	5,000	4,975	12,000
IT System (Universal Housing Replacement)	H	500	500	0	0	0	0	1,000
Council House Building	B/R/ H	1,600	7,000	7,700	9,800	10,500	5,900	42,500
Strategic Priorities Total		6,162	13,154	14,331	14,387	18,740	19,197	85,971
Baseline								
Housing Capital Plan	H	9,150	11,150	10,960	10,606	10,606	11,647	64,119
Estate Improvements (Neighbourhood Investment)	H	400	600	700	800	900	3,897	7,297
Compliance	H	1,100	4,400	5,505	5,505	2,172	1,000	19,682
Fuel poverty	H/ G	826	826	826	825	825	825	4,953
Adaptations	H	2,300	3,455	3,000	2,964	2,928	2,964	17,611
Baseline Total		13,776	20,431	20,991	20,700	17,431	20,333	113,662
HRA CAPITAL PLAN TOTAL		19,938	33,585	35,322	35,087	36,171	39,530	199,633

FUNDING KEY:

H = HRA revenue contribution/major repairs reserve

R = Capital receipts

G = Grant

B = Borrowing

GENERAL FUND SUMMARY - BASELINE FUNDING AND SPEND CHANGES					
	2021-22	2022-23	2023-24	2024-25	2025-26
	£K	£K	£K	£K	£K
FUNDING					
STARTING POINT (2020-23 MTFP)	(308,255)	(313,695)	(313,695)	(313,695)	(313,695)
CHANGES					
COUNCIL TAX					
1.99% Basic Council Tax Increase	(0)	(0)	(3,972)	(8,140)	(12,462)
Adult Social Care Precept 3% year 1	(5,612)	(5,786)	(5,989)	(6,196)	(6,387)
Impact on taxbase - housing supply	929	1,079	(554)	(2,187)	(3,820)
Impact on taxbase - increase in CTR Claimants	1,979	1,513	1,008	502	(3)
Council Tax Collection Rate Changes – economic impact	1,463	1,508	762	0	0
	(1,241)	(1,686)	(8,745)	(16,021)	(22,672)
BUSINESS RATES RETENTION					
Continuation of 50% retention scheme all years	2,082	2,117	2,151	2,186	2,222
Reduction in Local Share - economic impact	2,988	1,562	1,561	96	98
NNDR Collection Rate - economic impact	1,493	1,020	510	0	0
Settlement Funding Assessment Uplift at 0.55% yr 1 and 1.0% thereafter	(551)	(1,607)	(2,612)	(3,628)	(4,656)
Technical adjustments to RSG and s31 grants as per Provisional Settlement	(518)	(518)	(518)	(518)	(518)
	5,494	2,574	1,092	(1,864)	(2,854)
UNRINGFENCED GRANTS					
Housing Benefit Admin Grant	0	0	150	300	450
New Homes Bonus	658	658	658	658	658
Lower Tier Services Grant	(534)	0	0	0	0
COVID Support Funding 2021/22	(12,221)	0	0	0	0
Local Council Tax Support Scheme Funding	(5,373)	0	0	0	0
Local Tax Loss Compensation Scheme Income	(1,900)	(1,900)	(1,900)	0	0
	(19,370)	(1,242)	(1,092)	958	1,108
COLLECTION FUND					
Collection fund repayment	26,730	2,530	2,530	0	0
TOTAL FUNDING CHANGES	11,613	2,176	(6,215)	(16,927)	(24,418)
REVISED FUNDING BASELINE 2021-26	(296,642)	(311,519)	(319,910)	(330,622)	(338,113)
SPENDING					
2020/21 NET BUDGET	322,308	337,701	337,701	337,701	337,701
CHANGES					
CHILDREN					
Social Care - Inflationary Pressures	0	0	550	1,100	1,650

GENERAL FUND SUMMARY - BASELINE					
FUNDING AND SPEND CHANGES	2021-22	2022-23	2023-24	2024-25	2025-26
	£K	£K	£K	£K	£K
Schools Transport Pressure	300	300	300	300	300
Schools PFI Base Budget Release	(1,343)	(1,343)	(1,343)	(1,343)	(1,343)
Special Educational Needs & Disability Inclusion Fund (SENDIF)	500	500	500	500	500
SENDACT Capacity	188	188	188	188	188
High Needs Demand Management Capacity	160	160	160	160	160
Family Hubs	230	230	230	230	230
Young People - Tackling Inequalities Agenda	265	265	265	265	265
CHILDREN TOTAL	300	300	850	1,400	1,950
ADULTS					
Adult Social Care - Third Party Contracts	(2,700)	(2,700)	4,286	11,476	18,666
Adult Social Care - Demand Led Pressures	0	0	4,164	8,324	12,484
Adjustment for Adult Social Care Funding Uplift	1,322	(5,663)	(16,663)	(27,663)	(38,663)
Better Care Fund Government Inflation Uplift	600	600	0	(600)	(1,200)
ADULTS TOTAL	(778)	(7,763)	(8,213)	(8,463)	(8,713)
ENVIRONMENT AND CLIMATE CHANGE					
Seasonal Weather Base Budget	600	600	600	600	600
Waste PFI credit fall out	0	0	3,200	3,200	3,200
Schools Transport Pressure	1,200	1,200	1,200	1,200	1,200
Travel Assessment Unit - New posts	250	250	250	250	250
Public Protection Capacity	250	250	250	250	250
ENVIRONMENT AND CLIMATE CHANGE TOTAL	2,300	2,300	5,500	5,500	5,500
GROWTH AND REGENERATION					
Business Skills	200	200	200	200	200
GROWTH AND REGENERATION TOTAL	200	200	200	200	200
CORPORATE STRATEGY, COMMISSIONING AND PUBLIC HEALTH					
Family Bereavement Counselling	45	45	45	45	45
Employee Health Care Budget Pressure	316	316	316	316	316
Group Health and Safety Advisors	150	150	150	150	150
Governance Budget Pressure - Staffing	112	112	112	112	112
Office of Chief Executive Budget Pressure - Project Officers	276	276	276	276	276
Assurance and Other Governance Pressures	116	116	116	116	116
Local Welfare Provision	115	115	115	115	115
TOTAL CORPORATE STRATEGY, COMMISSIONING AND PUBLIC HEALTH	1,130	1,130	1,130	1,130	1,130
CENTRAL BUDGETS					
Review of Employers Superannuation Rate	0	0	1,600	1,600	1,600
Realignment of Place Infrastructure Capacity Budget to Services	(565)	(565)	(565)	(565)	(565)
Fees and charges, sales and commercial rents	5,000	4,000	3,000	2,000	1,000

GENERAL FUND SUMMARY - BASELINE					
FUNDING AND SPEND CHANGES	2021-22	2022-23	2023-24	2024-25	2025-26
	£K	£K	£K	£K	£K
Targeted Support to CTR Claimants	1,500	0	0	0	0
Pay award (unfunded element of 20/21 award)	1,400	1,400	1,400	1,400	1,400
Pay Differentials 2022/23		1,400	1,400	1,400	1,400
Income Inflation reduced to 1.5%	450	900	900	900	900
Inflation requirement yrs 3 to 5	0	0	4,550	9,100	13,650
IT Inflation - mobile and agile	230	230	230	230	230
Release of MRP Flexibility	(13,700)	(13,700)	(13,600)	0	0
Joint Committees Levy Uplifts	150	550	950	1,350	1,750
TOTAL CENTRAL	(5,535)	(5,785)	(135)	17,415	21,365
TOTAL NET BUDGET CHANGES	(2,383)	(9,618)	(668)	17,182	21,432
UPDATED NET BUDGET	319,925	328,083	337,033	354,883	359,133
BUDGET GAP	23,283	16,564	17,123	24,261	21,020
Transfer from Reserves - s31 Unringfenced Grant (Business Rates Deficit Offset)	(23,520)	0	0	0	0
Transfer from Reserves - Waste Strategy	(2,000)	(2,000)			
Transfer to Reserves - set aside for Local Welfare Provision Initiatives	2,237				
REVISED GAP	(0)	14,564	17,123	24,261	21,020

GENERAL FUND RESERVES

APPENDIX Bii

General Fund Reserves	Reserves at 1 April 2020 £000	Estimated Balance 1 April 2021 £000	Estimated Balance 1 April 2022 £000	Estimated Balance 1 April 2023 £000	Estimated Balance 1 April 2024 £000	Estimated Balance 1 April 2025 £000	Estimated Balance 1 April 2026 £000
Schools Reserves	(9,967)	(9,967)	(9,967)	(9,967)	(9,967)	(9,967)	(9,967)
DSG	14,396	21,996	28,896	34,796	39,696	43,596	46,496
Earmarked Reserves							
Demand Reserve	(15,706)	(19,306)	(19,306)	(19,306)	(19,306)	(19,306)	(19,306)
Financial Resilience	(37,146)	(37,146)	(37,146)	(37,146)	(37,146)	(37,146)	(37,146)
Rollover	(656)	(301)	-	-	-	-	-
Revenue Grants	(9,095)	(7,720)	(5,720)	(3,720)	(1,720)	(104)	(104)
Public Health	(1,150)	(1,045)	(1,045)	(1,045)	(1,045)	(1,045)	(1,045)
Stronger Families	(1,011)	(1,011)	(511)	-	-	-	-
Insurance	(1,900)	(1,900)	(1,900)	(1,900)	(1,900)	(1,900)	(1,900)
Ward Based Activity	(1,199)	(1,165)	(915)	(665)	(415)	(165)	-
Property and Other Loans	(3,000)	(3,000)	(3,000)	(3,000)	(3,000)	(3,000)	(3,000)
Adverse Weather	(2,432)	-	-	-	-	-	-
Strategic Investment Support	(4,229)	(3,402)	(1,402)	-	-	-	-
Social Care	(2,196)	(2,039)	(1,539)	(1,039)	(539)	(39)	-
Mental Health	(1,400)	(1,377)	(677)	(677)	(677)	(677)	(677)
Inclusive Investment Reserve	(2,000)	(3,000)	(3,000)	(3,000)	(3,000)	(3,000)	(3,000)
Waste Management	(5,684)	(3,684)	(1,684)	-	-	-	-
Place Partnership Theme	(2,000)	(1,500)	(1,000)	(500)	-	-	-
COVID 19 Risk Reserve	(11,099)	(4,320)	-	-	-	-	-
Transformation Reserve	0	(1,000)	(3,000)	(1,500)	-	-	-
Other	(8,220)	(8,435)	(7,985)	(7,129)	(6,829)	(6,529)	(6,229)
	(110,123)	(101,351)	(89,830)	(80,627)	(75,577)	(72,911)	(72,407)
General Balances	(9,998)	(9,998)	(9,998)	(9,998)	(9,998)	(9,998)	(9,998)
Grand Total	(115,692)	(99,320)	(80,899)	(65,796)	(55,846)	(49,280)	(45,876)
Reserves excluding schools and public health	(104,575)	(88,308)	(69,887)	(54,784)	(44,834)	(38,268)	(34,864)
% of 2021 net revenue budget	35%	29%	23%	18%	15%	13%	12%

GLOSSARY OF RESERVES

RESERVE	DESCRIPTION
School Reserves / DSG	Statutory reserves relating to both individual school balances/deficits carried forwards, and Dedicated Schools Grant (ring-fenced for schools related expenditure; surpluses/deficits carried forward).
Demand Reserve	Set aside to mitigate the impact/volatility of a range of potential demand risks on statutorily provided service activity.
Financial Resilience	Covers a range of potential costs highlighted in the Council's corporate risk assessment, including budget risks as set out in the sensitivity analysis within this report.
Rollover	To fund deferred spend commitments against approved rollover.
Revenue Grants	Represents grants and contributions recognised in the Comprehensive Income and Expenditure Statement before expenditure has been occurred.
Public Health	Timing issues on Public Health grant spend commitments (Public health grant is statutorily ring-fenced).
Stronger Families	Set aside reflecting timing issues on expenditure commitments supporting a range of Stronger Families activity, funded from external grant.
Insurance	Mitigates against risk from increased liabilities and insurance claims.
Ward Based Activity	Set aside reflecting timing issues on ward-based activity spend commitments.
Property and Other Loans	Set aside in part against the potential risk of future loan defaults; in part to offset potential unfunded technical accounting entries on general fund revenue arising purely arising from the introduction of a new local government accounting code intended to strengthen balance sheet transparency.
Adverse Weather	Mitigates against budget risk arising from severe weather events in the District (replaced by base budget provision from 2021/22 onwards)
Strategic Investment Support	To address the scale of development costs required to support the upscaling of capital investment activity and major project activity over the MTFP.
Social Care	Set aside to cover a range of social care expenditure commitments as agreed at Cabinet, August 2018.
Mental Health	To support a number of local area-based mental health initiatives.
Inclusive Investment Reserve	Set aside for a range of targeted development activity that supports the Council's inclusive investment ambition.
Waste Management	To support the implementation of the Council's waste management strategy, including phased release over the MTFP to manage current PFI contract transition in light of the current Council PFI Waste Contract ending in 2022-23.

RESERVE	DESCRIPTION
Place Partnership Theme	To encourage Place specific local initiatives.
COVID 19 Risk Reserve	Specific reserve set aside to cover the costs of the Council's COVID-19 response.
Transformation Reserve	Set aside for strategic transformation developments over the next 12 to 24 months.
Other	A range of smaller reserves earmarked for specific purposes.
General Balances	General reserve set at £10m to support general working capital and cashflow requirements.

UNRINGFENCED GRANTS 2021-26	2021/22	2022/23	2023/24	2024/25	2025/26
	£K	£K	£K	£K	£K
New Homes Bonus	(2,780)	(2,780)	(2,780)	(2,780)	(2,780)
Housing Admin Grant	(877)	(727)	(576)	(426)	(276)
Council Tax Admin Grant	(571)	(571)	(571)	(571)	(571)
Independent Living Fund	(810)	(810)	(810)	(810)	(810)
Lead Local Flooding	(29)	(29)	(29)	(29)	(29)
Extended Rights to Free Travel	(93)	(93)	(93)	(93)	(93)
General COVID Grant Funding for 2021/22	(12,220)	0	0	0	0
Council Tax Grant to offset CTR claims	(5,373)	0	0	0	0
Tax Loss Compensation Scheme for Collection Fund Losses	(1,900)	(1,900)	(1,900)	0	0
Lower Tier Services Grant	(534)	0	0	0	0
Total Unringfenced Grants	(25,187)	(6,910)	(6,759)	(4,709)	(4,559)

Collection Fund Forecast (Council Share)

	Council Tax	Business Rates	Total
	£000	£000	£000
(Surplus)/Deficit at 1st April 2020	1,180	(3,685)	(2,505)
Re-payments to/(from) General Fund	58	3,377	3,435
In year Financial Performance	2,635	27,480	30,115
(Surplus)/Deficit at 31st March 2021	3,873	27,172	31,045
Adjustment for 3 year spread	(1,756)	(2,559)	(4,315)
Revised (Surplus)/Deficit at 31st March 2021	2,117	24,613	26,730
Planned Repayments to/(from) general fund in 2021-22	(2,117)	(24,613)	(26,730)
Adjusted (Surplus)/Deficit	-	-	-

HRA Reserves Forecast



	21/22	22/23	23/24	24/25	25/26
	£000	£000	£000	£000	£000
As at 1 April	(60,118)	(45,223)	(39,050)	(32,074)	(31,438)
Interest	(172)	(143)	(123)	(112)	(110)
In-year capital funding	9,567	6,316	7,099	748	419
Earmarked - business risk	4,000				
Earmarked – working balance	1,500				
As at 31 March (capital sinking fund rolled forward)	(45,223)	(39,050)	(32,074)	(31,438)	(31,129)




SENSITIVITY ANALYSIS


OPTIMISTIC SCENARIO	2021/22 £m	2022/23 £m	2023/24 £m	2024/25 £m	2025/26 £m
Baseline Scenario – Budget Gap	0.0	14.6	17.1	24.3	21.0
<u>Changes from baseline</u>					
Council Tax Housing Growth - 1k p.a.	(0.8)	(0.8)	(0.8)	(0.8)	(0.9)
CTR Claimant Numbers – 3000 increase year 1	(0.5)	(0.5)	(0.5)	(0.5)	0.0
Council Tax Collection Rate - 98.6% all years	(1.5)	(1.5)	(0.8)	0.0	0.0
Net Impact on Council Tax Base	(2.8)	(2.8)	(2.1)	(1.3)	(0.9)
Economic Impact on Council Share of Business Rates - 3% reduction year 1, recover by year 2	(1.2)	(1.5)	(1.5)	(0.1)	(0.1)
Business Rates Collection Rate - 96% year 1, recover by year 3	(0.5)	(0.5)	(0.5)	0.0	0.0
Net Impact on Business Rates	(1.7)	(2.0)	(2.0)	(0.1)	(0.1)
Service Income Reduction	(1.0)	(1.0)	(1.0)	(1.0)	(1.0)
COVID pressures not funded by Government	0.0	0.0	0.0	0.0	0.0
Total Changes from Baseline	(5.5)	(5.8)	(5.1)	(2.4)	(2.0)
Optimistic Scenario – Updated Budget Gap	(5.5)	8.8	12.0	21.9	19.0





<u>PESSIMISTIC SCENARIO</u>	2021/22 £m	2022/23 £m	2023/24 £m	2024/25 £m	2025/26 £m
Baseline Scenario – Budget Gap	0.0	14.6	17.1	24.3	21.0
<u>Changes from baseline</u>					
Council Tax Housing Growth - 0.5k reduction year 1, 1k growth p.a. re-established by year 3	1.6	2.4	2.5	2.6	2.6
CTR Claimant Numbers - 5000 increase year 1	0.5	0.5	0.5	0.5	0.5
Council Tax Collection Rate - 97.6% year 1, recover by year 3	1.4	1.5	1.0	0.5	0.0
Net Impact on Council Tax Base	3.5	4.4	4.0	3.6	3.1
Economic Impact on Council Share of Business Rates - 10% reduction year 1, recover by year 5	3.0	3.1	1.7	1.7	0.3
Business Rates Collection Rate - 96.6% year 1, recover by year 3	0.4	0.4	0.5	0.5	0.0
Net Impact on Business Rates	3.4	3.5	2.2	2.2	0.3
Service Income Reduction	2.0	2.0	2.0	2.0	2.0
COVID pressures not funded by Government	8.0	0.0	0.0	0.0	0.0
Total Changes from Baseline	16.9	9.9	8.2	7.8	5.4
Worst Case Scenario – Updated Budget Gap	16.9	24.5	25.3	32.1	26.4


Risk No	Risk – Description of the risk	Management actions already in place to mitigate the risk	Control Optntny	Trend
	Emergency & Immediate Risk			
0	The current national emergency as result of the Covid 19 coronavirus has huge implications on the Kirklees community, and the Council.	There are additional risks and impacts on the council (and community) in the short and medium term, which relate to community, operational and financial matters This is an ever-changing position, which requires regular reconsideration until the current crisis is declared under control/has passed, with a substantial number of areas of uncertainty.	L	↑
	Community Impacts & Risks	The current national emergency has a serious and significant risk to the community citizens and services users, with particulalr concerns about the impact on specific user groups.		
1	The council does not adequately safeguard children and vulnerable adults, as a result of increased complexity, referral volumes and a lack of service capacity to respond to the assessed need. This risk may have worsened as a result of the full and partial coronavirus lockdown, with reduced referrals, an unwillingness of third parties to make referrals and a reduced ability to investigate. the basic controls described above remain valid	<ul style="list-style-type: none"> • Disclosure & Barring Service (DBS) checking, staff training, supervision, protection policies kept up to date and communicated. • Effective management of social work (and related services); rapid response to any issues identified and from any Safeguarding Practice Reviews (Children), Safeguarding adults reviews and Domestic Homicide Reviews • Active management of cases with media interest • Review of current practices following the child sexual exploitation in other authorities and the emerging requirements. • Ensure that workloads are balanced to resources. • Staff and skill development to minimise dependence on key individuals. • Use of agency staff and or contractors when necessary • Ideal manager training • Development of market sufficiency strategy; consider approaches to support the development of the available service offer both locally and regionally. • Ensure competence of the Safeguarding Boards and that they are adequately resourced to challenge and improve outcomes • Ensure routine internal quality assessment 	H	↑ (Covid related- otherwise probably neutral)

		<ul style="list-style-type: none"> Take effective action after Safeguarding Practice Reviews (Children), Safeguarding adults reviews and Domestic Homicide Reviews Effective listening to messages about threats from other parts of the council and partner agencies Proactive recognition of Members role as “corporate parent” Childrens Improvement Board to assist governance and quality improvement Ensure effective record keeping <p><i>Responsible for this risk – R Parry and M Meggs</i></p>		4x5=20
2	Legacy issues of historical childcare management practices, and particularly, the heightened national attention to Child Sexual Exploitation and historical abuse cases leads to reputational issues, and resource demands to address consequential matters.	<ul style="list-style-type: none"> Additional resources and expertise allocated to new and historical Child Sex Exploitation (CSE) and other legacy work, as required. Risk matrix and risk management approach implemented with the police and partners. Understand relationship with the Prevent strategy, and issues linked to counter terrorism Take steps per risk 7 to seek to avoid ongoing issues Ensure effective record keeping <p><i>Responsible for this risk –M Meggs</i></p>	LM	 4x4=16
3	Failure to address matters of violent extremism and related safer stronger community factors, including criminal exploitation, create significant community tension, (and with the potential of safeguarding consequences for vulnerable individuals).	<ul style="list-style-type: none"> Prevent Partnership Action Plan. Community cohesion work programme Local intelligence sharing and networks. Status as a Prevent Priority Area provides funding for a Prevent Coordinator Post and enables the development of bids for additional funding. Counter terrorism local profile. Awareness that campaigns such as black lives matter may give cause to action and reaction. Global events can create ongoing potential issues and tensions, (national risk status raised recently) which the council needs awareness and mitigations strategies West Yorkshire Violence Reduction Unit will assist Anti-Lockdown protest risks or may create social tensions <p><i>Responsible for this risk – R Parry and M Meggs (& J Greenfield)</i></p>	M	 4x5=20




4	Significant environmental events such as severe weather impact on the Council's ability to continue to deliver services.	<ul style="list-style-type: none"> • Effective business continuity and emergency planning (including mutual aid) investment in flood management, gritting deployment plans. • Winter maintenance budgets are supported by a bad weather contingency. • Operational plans and response plans designed to minimise impacts (e.g. gully cleansing for those areas which are prone to flooding.) • Emergency Planning risks for current year reflect risks of (e.g.) staff sickness for both services such as gritting and meeting home care commitments-. This is always difficult, but more fragility than normal due to covid. <p style="text-align: center;"><i>Responsible for this risk – C Parr</i></p>	M	 4x5=20
5	Risk of infection with a high consequence infectious disease (HCIDs airborne) with the consequent impacts of pressure on services through demand, and a reduced ability to deliver services resultant from staff absences and similar. International transmission of HCIDs issues can also affect supply chains with the consequence of availability of products	<ul style="list-style-type: none"> • National mitigation actions controlled through UK Government and devolved administrations. • Advice/instruction to/from, Chief Medical Officer, PHE, Health and Social care system. and schools (from DfE). •—More local mitigations controlled through Public Health, Health protection. •—Local lockdown processes in line with statutory positions • Business continuity planning and arrangements invoked. • Preparations for risk of recurrence • Understanding supply change and alternatives, and mitigations to retain essential existing suppliers where appropriate • Appropriate advice and Information cascaded to Kirklees citizens and staff <p style="text-align: center;"><i>Responsible for this risk –Rachel Spencer Henshall & all of ET</i></p>	L	 5x5=25
The UKs relationship with the EU				
6	The process of establishing new relationships between the UK and the EU lead to the following consequences and impacts: <ul style="list-style-type: none"> • Supply chain issues (probably only a short term risk) 	These risks are largely addressed elsewhere in the Matrix. Local businesses may consider that coronavirus related risk is a more severe threat now and impacts from the revised trading arrangement are likely to emerge over time; <ul style="list-style-type: none"> • Monitor government proposals and actions, and their impact on council, partner services and local businesses • Working with the WY Combined Authority, and other WY local authorities and partners 	LM	



	<ul style="list-style-type: none"> • The economic outlook (with a lack of clarity) impacting on levels of trade and investment. • Impacting on business rates and housing growth, • Imports attract tariffs, which leads to increased costs -and inflation • Uncertainty about migration impacting on labour markets, particularly in key sectors like health and social care • The general uncertainty affecting the financial markets could lead exacerbate recessionary tendencies. • The potential for increased cuts in core government funding (as a result of economic pressures) in the context of ongoing increases in demand for council services. 	<ul style="list-style-type: none"> • Continue to lobby, through appropriate mechanisms, for additional resources and flexibilities in the use of existing funding streams to e.g. Local Government Association (LGA) • Be aware of underlying issues through effective communication with partners, service providers and suppliers and other businesses about likely impact on prices and resources. • Ensure that budgets anticipate likely cost impacts • Local intelligence sharing and networks. • Continue to work with local employer representative bodies e.g. FSB, MYCCI to make best use of existing resources and lobby for additional resources to support businesses in the post EU period • Service and financial strategies kept under review to keep track of developments related to the UKs changed trading relationship with the EU. • Utilise supplementary resources to cushion impact of any cuts and invest to save. • Ensure (to the extent possible) adequacy of financial revenue reserves to protect the council financial exposure and that they are managed effectively not to impact on the council essential services • Working Group continues to monitor implications. <p><i>Responsible for this risk –all ET</i></p>		4x4=16
	The finances of the Council	The current national emergency has a serious and significant risk to the councils financial position-		
7	A failure to achieve the Councils savings plan impacts more generally on the councils finances with the necessity for unintended savings	<ul style="list-style-type: none"> • Significant impacts on incomes (as a result of coronavirus impacts and similar), and cost pressures on certain service areas • Established governance arrangements are in place to achieve planned outcomes at Cabinet and officer level • Escalation processes are in place and working effectively. 	M	

	impact on the ability of providers to deliver activities of the specified quality, and or impacting on the prices charged and impacting on the budgets of the Council.	<ul style="list-style-type: none"> Be aware of underlying issues through effective communication with service providers and suppliers about likely impact on prices Renegotiate or retender contracts as appropriate. Ensure that budgets anticipate likely cost impacts Seek additional funding as a consequence of government-imposed costs <p><i>Responsible for this risk - E Croston & R Parry</i></p>		 4x4=16
10	Making inappropriate choices in relation to lending or and borrowing decisions, leads to financial losses.	<ul style="list-style-type: none"> Effective due diligence prior to granting loans and careful monitoring of investment decisions. Effective challenge to treasury management proposals by both officers and members (Corporate Governance & Audit Committee) taking account of external advice <p><i>Responsible for this risk - E Croston</i></p>	MH	
11	Exposure to uninsured losses or significant unforeseen costs, leads to the necessity for unintended savings to balance the councils finances. Insurance market unwilling to cover certain risks.	<ul style="list-style-type: none"> Ensure adequacy of financial revenue reserves to protect the council financial exposure and managed effectively not to impact on the council essential services. Consider risks and most cost-effective appropriate approach to responding to these (internal or external insurance provision). Awareness of risk activity that is not insured or uninsurable. <p><i>Responsible for this risk - E Croston & J Muscroft</i></p>	H	 4x4=16
12	<p>The financial regime set by government causes a further loss of resources or increased and under-funded obligations (e.g. in relation to social care), with impact on the strategic plans.</p> <p>This relates to the essential dependence on initial and medium-term financial support from government as a consequence of impact on the council's finances from coronavirus.</p>	<p>The current crisis has resulted in some changes to national finance proposals- but major and fundamental changes to national government funding of crisis costs and implications (e.g. loss of tax and trading revenues) impact more heavily. The government has promised continuing resource to meet coronavirus consequence, but it is unclear if this will be adequate, if the government will seek to risk share, and the financial consequence in the medium term. In the longer- term risks remain.</p> <ul style="list-style-type: none"> Monitor government proposals and legislation, and their impact on council and partner services. Continue to lobby, through appropriate mechanisms, for additional resources e.g. Local Government Association (LGA) Be aware of underlying issues through effective communication with citizens, partners, service providers and suppliers about likely impact on resources 	L	 5x5=25

	Future national budget position and allocation of funding to local authorities.	<ul style="list-style-type: none"> • Ensure that budgets anticipate likely impacts • Ensure adequacy of financial revenue reserves to protect the council financial exposure and managed effectively not to impact on the council essential services. <p style="text-align: center;"><i>Responsible for this risk - E Croston & ET</i></p>		
	Other Resource & Partnership Risks	The current national emergency has a serious and significant risk to the councils position with regard to commercial and community suppliers, information management /technology/cyber, health and safety- addressed in more detail in the special report		
13	<p>Council supplier and market relationships, including contractor failure leads to;</p> <ul style="list-style-type: none"> • loss of service, • poor quality service • an inability to attract new suppliers (affecting competition, and to replace any incumbent contractors who have failed) • complexities and difficulties in making arrangements in respect of significant and long running major outsource contracts, and their extension and renewal. 	<ul style="list-style-type: none"> • Avoid, where possible, over dependence on single suppliers • More thorough financial assessment when a potential supplier failure could have a wide impact on the council's operations but take a more open approach where risks are few or have only limited impact. • Recognise that supplier failure is always a potential risk; those firms that derive large proportions of their business from the public sector are a particular risk. • Need to balance between only using suppliers who are financially sound but may be expensive and enabling lower cost or new entrants to the supplier market. • Consideration of social value, local markets and funds recirculating within the borough • Understanding supply chains and how this might impact on the availability of goods and services • Be realistic about expectation about what the market can deliver, taking into account matter such as national living wage, recruitment and retention issues etc. • Develop and publish in place market position statement and undertake regular dialogue with market. • Effective consultation with suppliers about proposals to deal with significant major external changes • Early consultation with existing suppliers about arrangements to be followed at the end of existing contractual arrangements • Realign budgets to reflect real costs 	MH	




5x4=20

	/personal liability)(and in particular issues of fire safety,)	<ul style="list-style-type: none"> • Monitor safety equipment • Improved employee training as to their responsibilities, as employees and (where appropriate) as supervisors. Improved employee work practices • Approval of additional resources to improve corporate monitoring regime. <p><i>Responsible for this risk – R Spencer Henshall</i></p>		3x5=15
16	Exposure to increased liabilities arising from property ownership and management, including dangerous structures and asbestos, with reputational and financial implications.	<ul style="list-style-type: none"> • Active site management • Routine servicing and cleansing regimes (including coronavirus compliance in both operational and managed tenanted commercial property) • Work practices to address risks from noxious substances • Property disposal strategy linked to service and budget strategy • Review of fire risks Develop management actions, categorised over the short to medium term and resource accordingly. • Prioritisation of funding to support reduction of backlog maintenance • Clarity on roles and responsibilities particularly where property management is outsourced <p><i>Responsible for this risk – C Parr</i></p>	H	 4x4=16
17	A funding shortfall in partner agencies) leads to increased pressure on community services with unforeseen costs.	<ul style="list-style-type: none"> • Engagement in resilience discussions with NHS partners • Secure funding as appropriate • Consider extension of pooled funds • Understanding potential impacts on demand for council services • Accept that this may lead to an increase in waiting times • Strengthen partnership arrangements to ascertain whether other funding or cost reduction solutions can be introduced. • Assess dependency on voluntary organising, and impacts that coronavirus has on their sustainability, and consider actions. <p><i>Responsible for this risk – R Parry & all ET</i></p>	L	 4x4=16
18	The risk of retaining a sustainable, diverse, workforce, including <ul style="list-style-type: none"> • aging and age profile • encouraging people to enter hard to recruit roles (which 	<ul style="list-style-type: none"> • Effective Workforce Planning (including recruitment and retention issues) • Modernise Human Resources policies and processes • Increased accessibility to online training managers/ employees. • Selective use of interim managers and others to ensure continuity of progress regarding complex issues 	H	

	<p>often have low pay, or challenging hours or tasks)</p> <ul style="list-style-type: none"> encouraging entrants to professional roles where pay is often below market levels. and ensuring that the workforce is broadly content, without whom the council is unable to deliver its service obligations. 	<ul style="list-style-type: none"> Ensure robust change processes including Equality Impact Assessments (EIA's) and consultation. Understand market pay challenges Promote the advantages of LG employment Emphasise the satisfaction factors from service employment Engage and encourage younger people through targeted apprenticeships, training, and career development (and recognising that young peoples skills, knowledge, and expectations may be impacted by coronavirus) Ensuring awareness to ensure employees safety and health (including stress) Consider issues about a workforce reflective of the community, inclusion, diversity and coronavirus issues <p><i>Responsible for this risk – R Spencer Henshall</i></p>		4x4=16
19	<p>National legislative or policy changes have unforeseen consequences with the consequence of affecting resource utilisation or budgets.</p>	<ul style="list-style-type: none"> Reprioritise activities Deploy additional resources Use of agency staff or contractors where necessary Development of horizon scanning service <p><i>Responsible for this risk – all ET</i></p>	L	
20	<p>Compliance with the councils own climate change commitments, and or statutory climate change obligations fails to achieve objectives and ambitions, and or causes unanticipated costs or operational consequences</p>	<ul style="list-style-type: none"> Reconsideration of priorities and potential achievability within timescales Monitoring of achievements Effective project planning and costing Awareness of local consequences Awareness of local consequences of national commitments and obligations Lobbying for financial and other government support in relation to the costs of meeting obligations WYCA related projects will require assessment of carbon impacts <p><i>Responsible for this risk – C Parr</i></p>	M	 4x4=16

All risks shown on this corporate matrix are considered to have a potentially high probability, or impact, which may be in the short or medium horizon

TREND ARROWS

Worsening	
Broadly unchanged	
Improving	

CONTROL OPPORTUNITIES

H	This risk is substantially in the control of the council
M	This risk has features that are controllable, although there are external influences
L	This risk is largely uncontrollable by the council

Risk Factor Probability Likelihood, where 5 is very likely and 1 is very unlikely Impact The consequence in financial or reputational Risk Probability x Impact

Introduction

This capital strategy report gives a high-level overview of how capital expenditure, capital financing and treasury management activity contribute to the provision of local public services along with an overview of how associated risk is managed and the implications for future financial sustainability. It has been written in an accessible style to enhance members' understanding of these sometimes technical areas.

Decisions made this year on capital and treasury management will have financial consequences for the Council for many years into the future. They are therefore subject to both a national regulatory framework and to local policy framework, summarised in this report.

Capital Expenditure and Financing

Capital expenditure is where the Council spends money on assets, such as property or vehicles that will be used for more than one year. In local government this includes spending on assets owned by other bodies, and loans and grants to other bodies enabling them to buy assets. The Council has some limited discretion on what counts as capital expenditure, for example assets costing below £10,000 are not capitalised and are charged to revenue in year.

In 2021/22, the Council is planning capital expenditure of £218.3 million as summarised below:

Prudential Indicator: Estimates of Capital Expenditure across years

	2020/21 forecast £m	2021/22 budget £m	2022/23 budget £m	2023/24 budget £m	2024/25 budget £m	2025/26 budget £m
General Fund services	109.4	172.8	191.1	98.8	87.2	71.6
Council housing (HRA)	19.9	33.6	35.3	35.1	36.2	32.7
Capital Investments	6.1	11.9	15.0	4.0	0.0	0.0
TOTAL	135.4	218.3	241.4	137.9	123.4	104.3

The Housing Revenue Account (HRA) is a ring-fenced account which ensures that Council housing does not subsidise, or is itself subsidised, by other local services paid for from the general fund. HRA capital expenditure is therefore recorded separately.

Capital investments include loans and shares made for service purposes in line with the definition in the CIPFA Treasury Management Code.

Governance: The Council's annual planning cycle fully integrates the timetabling and consideration of revenue and capital resource requirements over the Council's medium term financial plan. This includes provision for Strategic Directors to submit outline bids for inclusion in the Council's capital plan. Bids are collated by corporate finance, who advise Strategic Directors on both the financing costs (which can be nil if the project is fully externally financed) and service revenue implications.

The Capital Governance Board appraises bids based on an assessment of Council priority outcomes, funding availability and affordability, and makes recommendations to Executive Team. There are a number of sub-officer groups with relevant specialist expertise that are also involved in shaping capital proposals for submission to the Capital Governance Board. These include the children's services capital board, the adult's services capital board, the major projects board, the town centre management board and the housing growth board.

The final multi-year capital plan is then considered in the corporate member arena to Cabinet in January and to Council in February each year.

Council Financial Procedure Rules also set out the specific financial governance requirements for consideration with regards the Council's capital investment. This includes the requirement for any schemes approved by Council at Programme level, to be considered subsequently for Cabinet approval through submission of a more detailed business case as required. Full details of the Council's multi-year capital plan is set out in the Council's annual 2021-26 budget report.

All capital expenditure must be financed, either from external sources (government grants and other contributions), the Council's own resources (revenue contributions including reserves and capital receipts) or debt (borrowing, leasing and Private Finance Initiative). The planned financing of the above expenditure is as follows:

Capital financing

	2020/21 forecast £m	2021/22 budget £m	2022/23 budget £m	2023/24 budget £m	2024/25 budget £m	2025/26 budget £m
External sources	52.2	85.9	83.0	35.3	51.0	52.8
Capital resources	6.5	9.2	18.1	14.2	11.5	8.8
Revenue resources	17.2	25.0	25.9	24.2	24.8	25.5
Debt	59.5	98.2	114.4	64.2	36.1	17.2
TOTAL	135.4	218.3	241.4	137.9	123.4	104.3

Debt is only a temporary source of finance, since loans and leases must be repaid, and this is therefore replaced over time by other financing, usually from revenue which is known as minimum revenue provision (MRP). The Council's minimum revenue provision (MRP) policy is set out in the Council's Treasury Management Strategy which is appended at Appendix I to the Council's 2021-26 Annual budget report.

Alternatively, proceeds from selling capital assets (known as capital receipts) may be used to replace debt finance. Planned MRP and use of capital receipts are as follows:

Replacement of debt finance

	2020/21 forecast £m	2021/22 budget £m	2022/23 budget £m	2023/24 budget £m
Revenue resource MRP (underlying cost)	13.7	14.8	16.5	18.5
Revenue resources MRP (unwind of over-provision)	(13.7)	(13.7)	(13.6)	(0.1)
Total	0.0	1.1	2.9	18.4

The Council's cumulative outstanding amount of debt finance is measured by the capital financing requirement (CFR). This increases with new debt-financed capital expenditure and reduces with MRP repayments and capital receipts used to replace debt. Based on the above figures for expenditure and financing, the Council's estimated CFR is as follows:

Prudential Indicator: Estimates of Capital Financing Requirement

	2020/21 forecast £m	2021/22 budget £m	2022/23 budget £m	2023/24 budget £m
General Fund CFR- Non PFI	504.4	577.2	661.0	703.2
General Fund CFR- PFI	42.5	39.4	35.5	33.6
HRA CFR- Non PFI	171.6	173.8	176.8	176.3
HRA CFR- PFI	48.1	45.2	42.7	40.6
Total CFR	766.6	835.6	916.0	953.7
Less: PFI debt liabilities	90.6	84.6	78.2	74.2
TOTAL Borrowing CFR	676.0	751.0	837.8	879.5

Asset management: To ensure that capital assets continue to be of long-term use, the Council utilises an electronic database, the 'Council Corporate Asset Management Plan (K2)' which contains detailed information about all of its assets. The Council also has in place a Disposals and Acquisition Policy, which sets out the principals, internal procedures and legal framework for asset disposals, please see the link below:

[Disposals & Acquisitions Policy](#)

Assets which are surplus to requirements are highlighted for potential disposal. These are reviewed at the Asset Governance Board to consider potential alternative corporate use prior to disposal.

Asset disposals: When a capital asset is no longer needed, it may be sold so that the proceeds, known as capital receipts, can be spent on new assets or to repay debt. Repayments of capital grants, loans and investments also generate capital receipts. The Council plans to receive £3 million each year over the period of the Capital Plan (2021-26) from the sale of assets.

Treasury Management

Treasury management is concerned with keeping sufficient but not excessive cash available to meet the Council's spending needs, while managing the risks involved. Surplus cash is invested until required, while a shortage of cash will be met by borrowing, to avoid excessive credit balances or overdrafts in the bank current account. The Council is typically cash rich in the short-term as revenue income is received before it is spent, but cash poor in the long-term as capital expenditure is incurred before being financed. The revenue cash surpluses are offset against capital cash shortfalls to reduce overall borrowing.

Borrowing strategy: The Council's main objectives when borrowing are to achieve a low but certain cost of finance while retaining flexibility should plans change in future. These objectives are often conflicting, and the Council therefore seeks to strike a balance between cheap short-term loans (currently available at around 0.10%) and long-term fixed rate loans where the future cost is known but higher (currently 1.5 to 2.5%).

Projected levels of the Council's total outstanding debt (which comprises borrowing, PFI liabilities, leases and transferred debt) are shown below, compared with the capital financing requirement (see above). The estimated debt cost in 2020/21 is £19.5 million.

Prudential Indicator: Gross Debt and the Capital Financing Requirement

	2020/21 forecast £m	2021/22 budget £m	2022/23 budget £m	2023/24 budget £m
Debt (incl. PFI & leases)	560.5	622.5	695.4	735.4
Capital Financing Requirement	766.6	835.6	916.0	953.7

Statutory guidance is that debt should remain below the capital financing requirement, except in the short-term. As can be seen from the table above, the Council expects to comply with this in the medium term.

Liability benchmark: To compare the Council's actual borrowing against an alternative strategy, a liability benchmark has been calculated showing the lowest risk level of borrowing. This assumes that cash and investment balances are kept to a minimum level of £30 million at each year-end. This benchmark is currently forecast at £477.3 million and is projected to rise to £745.1 million over the next three years.

Prudential Indicator: Borrowing and the Liability Benchmark

	2020/21 forecast £m	2021/22 budget £m	2022/23 budget £m	2023/24 budget £m
Outstanding borrowing	466.2	534.2	613.6	657.6
Liability benchmark	477.3	590.0	683.6	745.1

The table shows that the Council expects to remain borrowed below its liability benchmark. The liability benchmark takes into account reduction in reserves which is not offset with borrowing.

Affordable borrowing limit: The Council is legally obliged to set an affordable borrowing limit (also termed the authorised limit for external debt) each year. In line with statutory guidance, a lower “operational boundary” is also set as a warning level should debt approach the limit

The Operational Boundary is based on the probable external debt during the course of the year. It is not a limit and actual borrowing could vary around this boundary for short times during this year.

Prudential Indicators: Authorised limit and operational boundary for external debt

	2020/21 limit	2021/22 limit	2022/23 limit	2023/24 limit
<i>Authorised limit – borrowing</i>	692.3	767.3	854.2	895.9
<i>Authorised limit – other long term liabilities</i>	99.3	93.3	86.8	82.8
<i>Authorised limit – Total</i>	791.6	860.6	941.0	978.7
<i>Operational boundary – borrowing</i>	672.3	747.3	834.2	875.9
<i>Operational boundary – other long term liabilities</i>	94.3	88.3	81.8	77.8
<i>Operational boundary – Total</i>	766.6	835.6	916.0	953.7

As part of HRA self-financing reform, the Council is now required to report the limit on HRA indebtedness. The limit was set by the Ministry of Housing, Communities and Local Government (MHCLG) at £247.6 million. It is the HRA CFR excluding PFI liabilities which is compared to this limit and the HRA is over £70 million below the limit.

Further details on borrowing are highlighted in the Treasury Management Strategy appended at Appendix I to the Council’s annual 2021-26 budget report.

Treasury investment strategy: Treasury investments arise from receiving cash before it is paid out again. Investments made for service reasons or for pure financial gain are not generally considered to be part of treasury management.

The Council’s policy on treasury investments is to prioritise security and liquidity over yield that is to focus on minimising risk rather than maximising returns. Cash that is likely to be spent in the near term is invested securely, for example with the government, other local authorities or selected high-quality banks, to minimise the risk of loss. Money that will be held for longer terms is invested more widely, including in bonds, shares and property, to balance the risk of loss against the risk of receiving returns below inflation. Both near-term and longer-term investments may be held in pooled funds, where an external fund manager makes decisions on which particular investments to buy and the Council may request its money back at short notice.

Treasury management investments

	2020/21 forecast £m	2021/22 budget £m	2022/23 budget £m	2023/24 budget £m
Near-term investments	20	20	20	20
Longer-term investments	10	10	10	10
TOTAL	30	30	30	30

Further details on treasury investments are highlighted in the Treasury Management Strategy appended at Appendix I to the Council's annual 2021-26 budget report.

Risk management: The effective management and control of risk are prime objectives of the Council's treasury management activities. The treasury management strategy therefore sets out various indicators and limits to constrain the risk of unexpected losses and details to which financial derivatives may be used to manage treasury risks.

Governance: Decisions on treasury management investment and borrowing are made daily and are therefore delegated to the Service Director Finance and staff, who must act in line with the treasury management strategy approved by Council/Corporate Governance and Audit Committee. Reports on treasury management activity are presented every 6 months to Council/ Corporate Governance and Audit Committee. The Corporate Governance and Audit Committee is responsible for scrutinising treasury management decisions.

Investments for Service Purposes

The Council makes investments to assist local public services, including making loans to a variety of organisations, mainly local businesses, the local education college and local residents to support local public services and stimulate local economic growth.

In light of the public service objective, the Council is willing to take more risk than with treasury investments, however it still plans for such investments to break even after all costs.

Governance: Decisions on service investments are made by the Strategic Director - Growth and Regeneration, in consultation with the Service Director Finance, and must meet the criteria and limits laid down in the Investment Strategy. Most loans and shares are capital expenditure and purchases will therefore also be approved as part of the capital programme.

Further details on service investments are shown in the Investment Strategy appended to the Treasury Management Strategy (Appendix I in the Council's annual 2021-26 budget report).

Revenue Budget Implications

Although capital expenditure is not charged directly to the revenue budget, interest payable on loans and MRP repayments are charged to revenue, offset by any investment income receivable. The net annual charge is known as financing costs; this is compared to the net revenue stream i.e. the amount funded from Council Tax, business rates and general government grants.

Prudential Indicator: Proportion of financing costs to net revenue stream

	2020/21 forecast £m	2021/22 budget £m	2022/23 budget £m	2023/24 budget £m	2024/25 budget £m	2025/26 budget £m
Financing costs (£m)	30.5	32.2	34.6	35.0	37.0	38.3
Proportion of net revenue stream	9.1%	9.5%	9.9%	9.6%	10.1%	10.3%
General Fund (excl PFI)	7.6%	8.0%	8.5%	9.0%	9.1%	9.3%
HRA	30.7%	29.9%	29.1%	28.5%	27.5%	27.6%
HRA (excl PFI)	29.4%	28.7%	28.1%	27.6%	26.7%	26.9%

Further details on the revenue implications of capital expenditure are detailed in the Council's annual 2021-26 budget report.

Sustainability: Due to the very long-term nature of capital expenditure and financing, the revenue budget implications of expenditure incurred in the next few years will extend for up to 50 years into the future. The Service Director Finance and Council s151 Officer is satisfied that the proposed multi-year capital plan and borrowing affordability remains prudent, affordable and sustainable. The context for this current judgement is also reflected in the s151 Officer's statutory Positive Assurance statement as part of the 2021-26 annual budget report.

Liabilities

In addition to debt detailed above, the Council is committed to making future payments to cover its pension fund deficit (valued at £825 million) and its PFI finance lease obligation (total liability of all schemes £96 million, offset by a net book value of assets of £75 million). It has also set aside provisions of £13 million to cover risks associated with Business Rates Appeals and the Council's Insurance Fund. The Council is also at risk of having to pay for a number of contingent liabilities (which are separately disclosed each year in the Statement of Accounts) and is satisfied that any potential future liabilities are covered as part of its overall financial resilience reserves.

Governance: Decisions on incurring new discretionary liabilities are taken by Strategic Directors in consultation with the Service Director Finance and in conjunction with the Council's Financial Procedure Rules. The risk of liabilities crystallising and requiring payment is monitored by central finance and any new liabilities would be reported appropriately.

Knowledge and Skills

The Council employs professionally qualified and experienced staff in senior positions with responsibility for making capital expenditure, borrowing and investment decisions. For example, the Service Director Finance is a qualified accountant with extensive local government experience, the Strategic Director – Growth and Regeneration has extensive experience of major Council regeneration schemes and partnerships with major business and

third party partners, as do key Service Directors. The Council pays for junior staff to study towards relevant professional qualifications including CIPFA and AAT.

Where Council staff do not have the knowledge and skills required, use is made of external advisers and consultants that are specialists in their field. The Council currently employs Arlingclose Limited as treasury management advisers. This approach is more cost effective than employing such staff directly and ensures that the Council has access to knowledge and skills commensurate with its risk appetite.

KIRKLEES COUNCIL - FLEXIBLE USE OF CAPITAL RECEIPTS STRATEGY

1. Government guidance allows the capitalisation of certain types of qualifying revenue expenditure in-year, funded from the flexible use of 'in-year' generated capital receipts. It covers in-year capital receipts generated in-year, from 2016-17 to 2021-22 inclusive.
2. In-year generated capital receipts includes general fund receipts from the sale of general fund land and buildings. It also includes 'right to buy' (RTB) receipts from the sale of Council houses. These are remaining receipts that are also available to the Council, after taking account of the Council's other obligations in relation to RTB receipts generated in-year.
3. It is proposed that consideration be given to applying 'in-year' capital receipts generated, to fund the following qualifying capitalised revenue expenditure, in line with original DCLG guidance issued in March 2016, as follows :
 - i) *funding the cost of service reconfiguration, restructuring or rationalisation (staff or non-staff), where this leads to ongoing efficiency savings or service transformation;*
 - ii) *driving a digital approach to the delivery of more efficient public services and how the public interacts with constituent authorities where possible;*
4. The time period relating to the above qualifying expenditure covers 2018-19 and the following 3 years. The original DCLG guidance covered the 2016-19 period, but this was subsequently extended by a further 3 years, to 2021-22, following the Autumn Statement announcement on November 17th, 2017.
5. The extent to which capital receipts will actually be applied in-year will take into account the following factors :
 - i) the amount of capital receipts actually generated in-year;
 - ii) the amount of qualifying capitalisable revenue expenditure in-year;
 - iii) the affordability of borrowing to fund the capital plan in-year, where current funding assumptions include use of in-year capital receipts to part fund the Council's annual general fund capital plan
6. The proposals set out in 3. above are 'in principle', and allow officers the 'flexibility' to consider a range of funding options in-year that meet the intended objectives set out in the Council's budget strategy update.
7. It is intended that officers will update members as part of the annual budget report to full Council each February, and finalised proposals for the flexible use of capital receipts to be incorporated into an annual early closedown review report for Cabinet consideration early April.

**Including estimated precepts from the West Yorkshire Fire & Police Authorities
and Parish Councils**

KIRKLEES METROPOLITAN COUNCIL
COUNCIL MEETING - 10 FEBRUARY 2021
COUNCIL TAX

1. That the Revenue Budget for the year 2021-2022, as submitted, be approved.
2. That it be noted that at its meeting on 26 January 2021 the Council calculated the following amounts for the year 2020-2021 in accordance with regulations made under Section 31B of the Local Government Finance Act 1992, as amended (the "Act") and subject to the calculation of any consequential changes to the Council Tax Base delegated to the Service Director - Finance:-

(a) 119,177.54 being the amount calculated by the Council, in accordance with regulation 3 of the Local Authorities (Calculation of Council Tax Base) Regulations 1992, as its council tax base for the year

(b) Part of the Council's area

Parish of Denby Dale	5,784.34
Parish of Holme Valley	10,092.94
Parish of Kirkburton	8,936.65
Parish of Meltham	2,834.30
Parish of Mirfield	6,611.24

being the amounts calculated by the Council, in accordance with regulation 6 of the Regulations, as the amounts of its council tax base for the year for dwellings in those parts of its area to which one or more special items relate.

3. Calculate that the Council Tax Requirement for the Council's own purposes for 2021-22 (excluding parish precepts) is £196,420,000
4. That the following amounts be now calculated by the Council for the year 2021-2022 in accordance with Sections 31 to 36 of the Act:-
 - (a) £ 879,056,089 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.
 - (b) £ 681,834,582 being the aggregate of the amounts which

Including estimated precepts from the West Yorkshire Fire & Police Authorities and Parish Councils

the Council estimates for the items set out in Section 31A(3) of the Act

- (c) £ 197,221,507 being the amount by which the aggregate at 4(a) exceeds the aggregate at 4(b) above, calculated by the Council, in accordance with Section 31A(4) of the Act, as its Council Tax requirement for the year. (Item R in the formula in Section 31B of the Act)
- (d) £ 1,654.85 being the amount at 4(c) above (Item R), all divided by Item T (2(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish precepts).
- (e) £ 801,507 being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act.
- (f) £ 1,648.13 being the amount at 4(d) above, less the result given by dividing the amount at 4(e) above by Item T (1(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its council tax for the year for dwellings in those parts of its area to which no Parish precept relates.

g)

<u>Part of the Council's area</u>	Base Council Tax £	Parish Precept £	Resultant Council Tax £
Parish of Denby Dale	1648.13	25.62	1673.75
Parish of Holme Valley	1648.13	27.18	1675.31
Parish of Kirkburton	1648.13	15.72	1663.85
Parish of Meltham	1648.13	48.25	1696.38
Parish of Mirfield	1648.13	15.39	1663.52
Other Kirklees areas	1648.13	0.00	1648.13

being the amounts to be added to the amount at 4(g) (and the resultant council tax amounts), as the amounts of the special item or items relating to dwellings in those parts of the Council's area mentioned above divided in each case by the amount at 2(b), calculated by the Council, in accordance with Section 34(3) of the Act, as the basic amounts of its council tax for the year for dwellings in those parts of its area to which one or more special items relate.

**Including estimated precepts from the West Yorkshire Fire & Police Authorities
and Parish Councils**

(h) Kirklees Valuation Bands

Part of the Council's area	<u>A</u> £	<u>B</u> £	<u>C</u> £	<u>D</u> £	<u>E</u> £	<u>F</u> £	<u>G</u> £	<u>H</u> £
Denby Dale	1,115.83	1,301.81	1,487.77	1,673.75	2,045.69	2,417.64	2,789.58	3,347.50
Holme Valley	1,116.87	1,303.02	1,489.16	1,675.31	2,047.60	2,419.89	2,792.18	3,350.62
Kirkburton	1,109.23	1,294.11	1,478.97	1,663.85	2,033.59	2,403.34	2,773.08	3,327.70
Meltham	1,130.92	1,319.41	1,507.89	1,696.38	2,073.35	2,450.32	2,827.30	3,392.76
Mirfield	1,109.01	1,293.85	1,478.68	1,663.52	2,033.19	2,402.86	2,772.53	3,327.04
All other parts	1,098.75	1,281.88	1,465.00	1,648.13	2,014.38	2,380.63	2,746.88	3,296.26

Being the amounts given by multiplying the amounts at 4(g) by the number which, in the proportion set out in Section 5(1) of the Act, is applicable to dwellings listed in a particular valuation band divided by the number which in that proportion is applicable to dwellings listed in valuation Band D, calculated by the Council, in accordance with Section 36(1) of the Act, as the amounts to be taken into account for the year in respect of categories of dwellings listed in different valuation bands.

5. That it be noted that for the year 2021-2022 the major precepting authorities have stated the following amounts in precepts issued to the Council, in accordance with Section 40 of the Local Government Finance Act 1992, for each of the categories of dwellings in the Council's area as shown below:-

Precepting Authority	<u>A</u> £	<u>B</u> £	<u>C</u> £	<u>D</u> £	<u>E</u> £	<u>F</u> £	<u>G</u> £	<u>H</u> £
West Yorkshire Fire & Civil Defence Authority	44.79	52.25	59.72	67.18	82.11	97.04	111.97	134.36
West Yorkshire Police Authority	140.85	164.33	187.80	211.28	258.23	305.18	352.13	422.56

**Including estimated precepts from the West Yorkshire Fire & Police Authorities
and Parish Councils**

6. That, having calculated the aggregate in each case of the amounts at 4(g) and 5, the Council, in accordance with Sections 30(2) of the Local Government Finance Act 1992, hereby sets the following amounts as the amounts of council tax for the year 2021-2022 for each of the categories of dwelling shown below:-

Part of the Council's area	<u>Valuation Bands</u>							
	<u>A</u> £	<u>B</u> £	<u>C</u> £	<u>D</u> £	<u>E</u> £	<u>F</u> £	<u>G</u> £	<u>H</u> £
Denby Dale	1,301.47	1,518.39	1,735.29	1,952.21	2,386.03	2,819.86	3,253.68	3,904.42
Holme Valley	1,302.51	1,519.60	1,736.68	1,953.77	2,387.94	2,822.11	3,256.28	3,907.54
Kirkburton	1,294.87	1,510.69	1,726.49	1,942.31	2,373.93	2,805.56	3,237.18	3,884.62
Meltham	1,316.56	1,535.99	1,755.41	1,974.84	2,413.69	2,852.54	3,291.40	3,949.68
Mirfield	1,294.65	1,510.43	1,726.20	1,941.98	2,373.53	2,805.08	3,236.63	3,883.96
All other parts	1,284.39	1,498.46	1,712.52	1,926.59	2,354.72	2,782.85	3,210.98	3,853.18

7. The Council has determined that its relevant basic amount of Council Tax for 2021-2022 is **not** excessive in accordance with principles approved under section 52ZB Local Government Finance Act 1992.

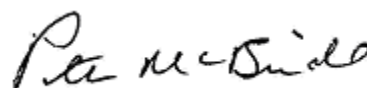
As the billing authority, the Council has **not** been notified by a major precepting authority that its relevant basic amount of Council Tax for 2021-2022 is excessive and that the billing authority is not required to hold a referendum in accordance with Section 52ZK Local Government Finance Act 1992.

8. That notice of the amounts set by the Council in accordance with Section 30 of the Local Government Finance Act 1992 be published in at least one newspaper circulating in the Council's area, in accordance with Section 38(2) of the Act.

Motion to be presented by Cllr Shabir Pandor and Cllr Peter McBride



Cllr Shabir Pandor



Cllr Peter McBride

**Budget Consultation
2021-2022**

APPENDIX H

Report on the findings from feedback received during a 6-week consultation on the proposed Inclusive Involvement Priority 2021-2022

Background

Every year Kirklees Council carries out engagement with its residents in order to aid with the development of the Budget plans for the following year.

Last year's budget we prioritised climate change, Place Based Working (developing services and approaches which differ according to the things that matter to people in their individual Kirklees communities) and improving services to support children.

Whilst the council will continue its work to deliver on these priorities, we know that ongoing Covid-19 pandemic also creates significant financial challenges for the budgets next year.

The impact of COVID -19 has sharpened the need for the council to invest in the economy to promote recovery, in a way that gives everyone an opportunity to benefit from our investment. This focus is called inclusive investment.

Aims and Objectives:

The overall aim of the consultation was to provide a resident perspective on the focus on inclusive investment and understand which areas residents feel should be prioritised in the council's budget 2021-2022.

Within this wider aim, the specific objectives of the consultation were to:

- Explore residents' views on the Inclusive investment approach proposed by the council.
- Gather residents' views and suggestions on any other areas they feel should be included within the focus of inclusive investment

Methodology

A consultation was carried out using an online survey made available to the public for a period of 6 weeks between 18th November and 30th December 2020.

216 responses were received.

The survey asked residents to rate the priority from high to low of a number of key areas proposed within the inclusive investment focus:

- Jobs for local people

- Increased opportunities for local businesses
- Bringing regeneration to the community
- Employment package to support jobs for young people in Kirklees
- Investment from partners in town centres
- Support for Businesses to benefit from grants, loans and other support

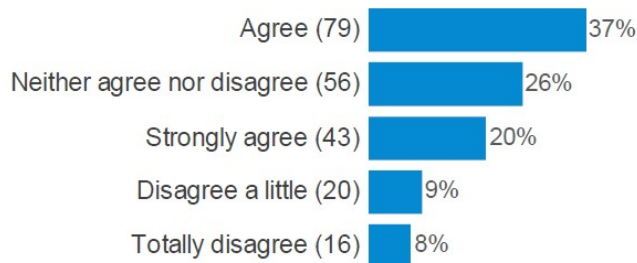
The residents were asked how much they agreed or disagreed with the council's focus of inclusive investment.

Residents were also asked to provide any other areas they feel should be included within the focus of inclusive investment along with providing comments on the overall approach proposed by the council.

A summary of the results is included in this report.

Summary of results

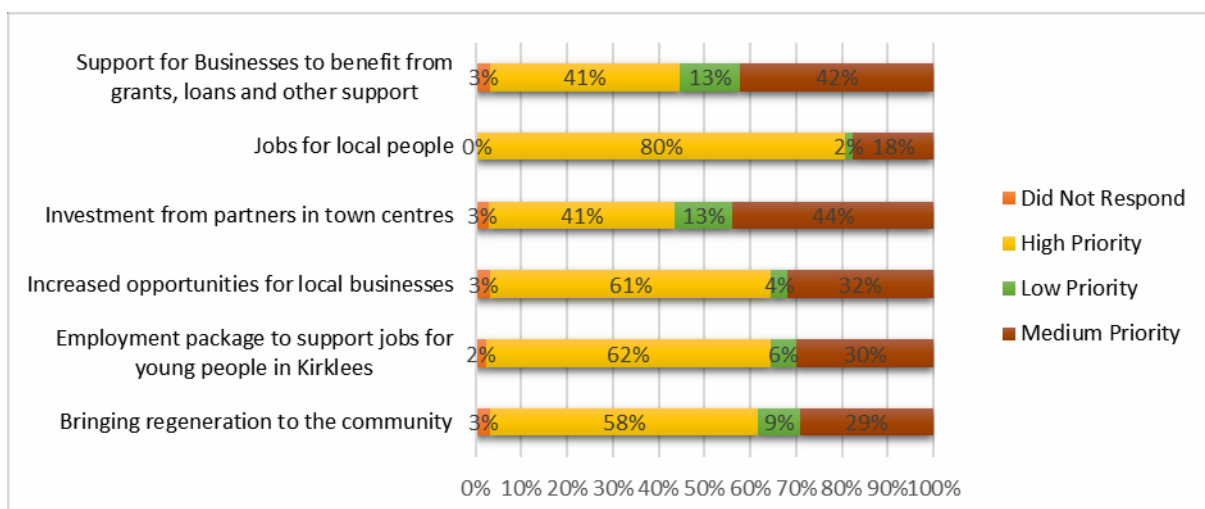
Respondents were asked how much they agreed or disagreed with the councils focus on inclusive investment:



- 57% of respondents felt they agreed or strongly agreed with the focus on inclusive investment
- 26% neither agreed nor disagreed
- 17% disagreed a little or a lot

Respondents were shown several key areas within the inclusive investment focus and asked to rate these with their views on priority level, either low, medium, or high.

The chart below shows how each of the individual areas were rated in terms of **priority from high to low** by all respondents.



The areas of focus that were rated as **highest priority** by all respondents can be seen in the following table.

Priority Areas	% of Total Highest priority area
Jobs for local people	80%
Employment package to support jobs for young people in Kirklees	62%
Increased opportunities for local businesses	61%
Bringing regeneration to the community	58%
Support for Businesses to benefit from grants, loans and other support	41%
Investment from partners in town centres	41%

Respondents were asked to discuss any other areas that they felt **should be included** within the focus of Inclusive Investment; 72 comments were received.

Many comments received fall under the broad areas for prioritisation in the survey:

- Jobs for local people
- Increased opportunities for local businesses
- Bringing regeneration to the community
- Employment package to support jobs for young people in Kirklees
- Investment from partners in town centres
- Support for businesses to benefit from grants, loans and other support

Other comments fall under the three areas that were also set out as receiving continued support:

- Climate Change
- Place Based Working
- Improving Services to Support Children

Jobs for local people

Most of the comments under this theme centred around providing education or training for people to be supported into jobs and had a focus on supporting adults with additional needs, such as SEND or social care needs, to help people into employment. Some comments were around inequalities and targeting work at those who need it most including those from deprived communities and those on zero hours contracts.

One comment was around working with neighbouring areas to support jobs growth as people do not always both live and work in Kirklees.

Increased opportunities for local businesses

There were a few ideas for increasing opportunities for local businesses in Kirklees through the council's procurement processes including bringing outsourced services back in-house and commissioning for social value which would, in turn, create more local jobs.

Two comments mentioned supporting local businesses through improving infrastructure projects to make it easier for people to travel to town centres. Infrastructure projects included travel by bus, train and active travel.

One respondent wanted to see more support for local arts/artisan shops and manufacturers to grow and develop their reputation. Another felt investment in local producers would encourage people to buy local and therefore support the clean and green agenda.

Bringing regeneration to the community

Within this theme there was a focus on making areas more attractive with the feeling that this would discourage anti-social behaviour, make people and places feel safer and would bring people into town with opportunities naturally following.

Examples included rubbish and fly tipping removal, repairs including roads, flowers and hanging baskets, modernising town centres, community events such as carnivals and creating more social spaces.

Some comments focussed on the redevelopment of existing, empty buildings for housing or business.

Employment package to support jobs for young people in Kirklees

There was concern from respondents for young people in the wake of the pandemic following disruptions to education and job losses. Some respondents felt that support should focus on those furthest away from the labour market including those from deprived areas and those with SEND.

Types of support included volunteering programmes and a focus on employability skills and experience. One comment felt that support was required for new graduates entering the labour market.

One comment felt there were enough support programmes for young people and support should instead be directed to the elderly and town centres.

Investment from partners in town centres

There was only one comment under this theme and this was around the importance of the third sector as a contributor to regeneration.

Climate change

Commenters in this theme were largely concerned about creating a green recovery that focussed on creating jobs in recycling, renewables, housing upgrades, parks and recreation. There was a comment about incentivising businesses to be greener and two that mentioned improvements to infrastructure that supported walking, cycling and public transport.

Some commenters were concerned about recycling and there was the suggestion of a recycling strategy to support recycling as a resource and to increase education around recycling.

Place based working

Many comments in this theme focussed on moving investment and development away from Huddersfield and Dewsbury and creating alternative hubs in other areas. Two comments were around creating inclusive spaces for people to share unique and diverse local stories, heritage and culture, to exercise and make physical activity part of daily life, and centres to support the needs that particular communities have including mental health, loneliness, finance classes.

Some commenters concerned their response with ensuring a variety of businesses within an area to avoid over-saturation of one type and so that people do not have to travel to other areas as often.

There were comments around ensuring we understand individual areas, so investment can be better focussed on the right things in the right areas.

Improving services to support children

There were only a few comments under this theme. One focussed on providing early support and advice for parents. Others focussed on investing in activities for young people including sports and leisure and play areas.

There were also new areas that respondents felt needed investment and some respondents commented that it was difficult to respond without more detail on investment plans.

Additional areas for investment

Some new areas for investment, not mentioned under the existing themes, were noted.

Inequalities

Some respondents were keen that tackling inequalities is a golden thread through all the work that we do. Suggested areas of focus included enabling vulnerable people, reducing health inequalities and digital inclusion.

Housing and homelessness

Several respondents felt that investment should include a focus on helping the homeless including using empty council buildings.

Other household related comments were around redeveloping industrial buildings for additional housing, a housing programme that helps lift people out of poverty by preventing landlords charging excessive rents and one comment that did not want more house building.

Using town centres differently

There were a couple of comments about town centres moving away from retail and instead being promoted as cultural hubs with the assumption that people would spend money on hospitality instead.

Using council funds carefully

A few respondents made comments about evidence-based decision making around investment to be sure that the Council invests where it will have the greatest long-term and community impact. One comment concerned itself with building up reserves to ensure local taxes don't need to increase following the pandemic. One final comment was around the collection of outstanding debt.

Another open question was also asked to gather any further comments respondents had on the focus of inclusive investment; 48 comments were received.

Several respondents **spoke positively** about what could be achieved with the focus of inclusive investment:

"All the areas do look important and vital to help local businesses as much as possible generate jobs and wealth to feed back into the community."

Respondents highlighted the **importance of inclusivity** to ensure no further disparities are created.

"There are many sectors of the community which are at increasing risk of being disadvantaged. It is vital that the way in which Kirklees spends money does not increase disparities."

"When I hear the word inclusive it makes me think that there is a skew towards people who have learning difficulties, disabilities and other issues. Investment should be made into viable enterprises regardless of who presents the case. In a rush to prove you are including everyone you are inadvertently excluding others."

Ensuring that the **green recovery** was considered was a theme seen across a number of respondents.

“Need to consider investment in green businesses. Need to think about economy in towns and villages and small local enterprises as well as town centres”

“I see no mention of the Green Recovery. I believe we are all 'sunk' if you shift the focus from mitigating the effects of Climate Change. I think that simply promoting 'Economic Recovery' is not enough.”

“I'm worried about the climate, and believe the local authority can play a leadership role by investing in green opportunities”

Further Clarification of what inclusive investment means was highlighted as with the first open question by several people.

“I'm not really sure what this means, or why it is being highlighted as something special. Surely this is what the council should be doing for its residents and businesses anyway?”

“This is a soundbite. What does it mean Inclusive of what and who With limited funds there have to be certain things excluded as cannot do all that is actually needed. Inclusive of place? People? Certain economic sectors? Which And which are left out?”

Working together in a **joined-up** approach was suggested as an opportunity within the Inclusive investment approach.

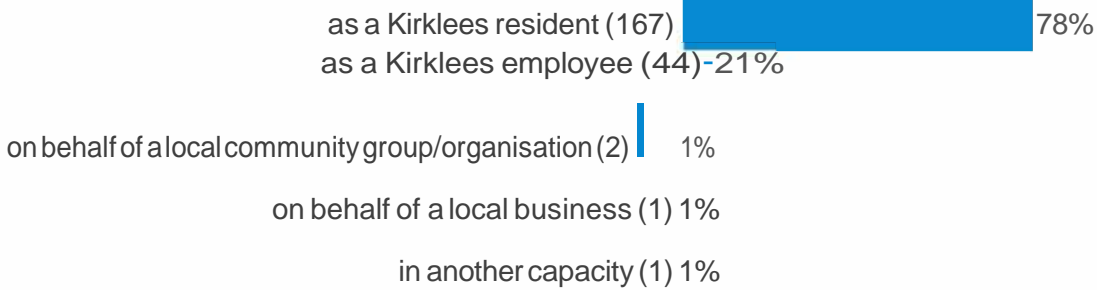
“Use the opportunity provided by this approach to build strategic industries and develop a working relationship with the university to explore/ exploit opportunities derived from the efforts of students.”

“More truly joined up working”

Next Steps

The findings from this consultation will be taken to Full Council in January 2020 and considered alongside other sources, as part of the decision-making process to inform the council priorities and budget decisions going forward.

Are you completing this questionnaire:



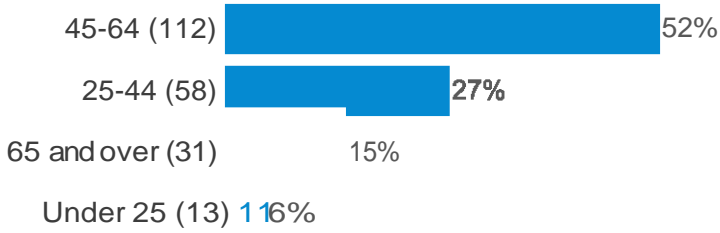
Please tell us the first part of your postcode (this will be 3 or 4 characters)

HD8	HD8	HD9	HD?	Hd9	Hd3	Hd47
HD9	hd9	HD5	HD9	HD80EH	HD8	HD1
HD4	hd6	WF176EA	wf14 9au	HD80EH	HD?	HD3
Wf15	HD3	wf16	HD4 ?BP	HD3	HD9	hd7
HD9	hd5	HD5	wf1	WF17	HD4	HD2
wf12	HG5	WF14	HD9	Hd5	WF16	Hd3
hd9	HD2	BD11	BD6	HD8	WF14	HD8
HD4	hd5	HD3	WF12	BD11	HD3	HD3
HD5	HD1	hd3	HD9	HD8	HD1	HD9
HD8	HD3	HD9	HD5	WF178DR	M24	WF16
WF12	HD8	HD9	Hd3	HD3	DN5	HD?
HD5	HD?	HD3	Hd4	Wf14	HD3	HD5
Wf17	HD1	HD3	HD3	HD1	BD11	hd21yw
HD9	HD3	HD4	Hd9	Hd4	wf14	WF17
WF17	HD9					

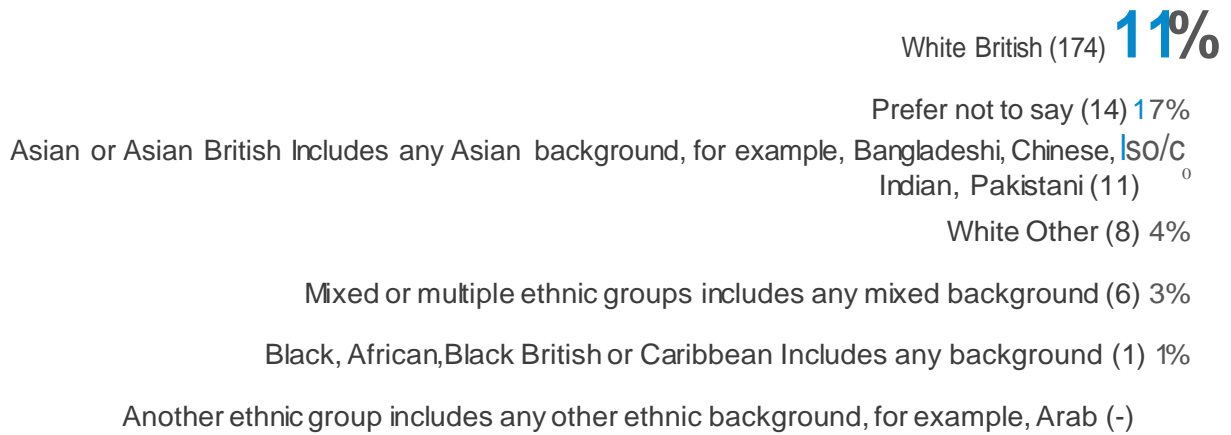
Are you:



Are you:



How would you describe your ethnic origin?



Do you consider yourself to have a disability?





**Name and date of meeting: Corporate Governance and Audit Committee
20 January 2021**

**Cabinet
26 January 2021**

**Council
10 February 2021**

Title of report: Treasury Management Strategy 2021/22

Purpose of report

Under the CIPFA Code of Practice on Treasury Management (2017) and accompanying Prudential Code 2017 the Council must present a Treasury Management Strategy at the start of each financial year. Alongside the Treasury Management Strategy an Annual Investment Strategy must also be approved by Council.

Key Decision - Is it likely to result in spending or saving £250k or more, or to have a significant effect on two or more electoral wards?	Yes
Key Decision - Is it in the Council's Forward Plan (key decisions and private reports?)	Key Decision: Yes Private Report/Private Appendix: N/A
The Decision - Is it eligible for call in by Scrutiny?	No
Date signed off by Strategic Director and name Is it also signed off by Service Director Is it also signed off by the Service Director Legal, Governance and Commissioning	N/A Eamonn Croston – 12 January 2021 Julie Muscroft – 12 January 2021
Cabinet member portfolio	Corporate Graham Turner

Electoral wards affected: N/A
Ward councillors consulted: N/A
Public or Private: Public

GDPR: This report contains no information that falls within the scope of General Data Protection Regulations.

1 Summary

- 1.1 The Council has adopted CIPFA's Code of Practice on Treasury Management (2017 Edition), and accompanying Prudential Code 2017, and is thereby required to approve a treasury management strategy before the start of each financial year. In addition, the Ministry for Housing, Communities and Local Government (MHCLG) issued guidance on local authority investments in February 2018, which requires the Council to approve an annual Investment Strategy before the start of each financial year.
- 1.2 This report meets the requirements of the current CIPFA Codes and current MHCLG Guidance (2017 Edition).
- 1.3 Cabinet is responsible for the implementation and monitoring of the treasury management policies. The Corporate Governance and Audit Committee undertake a scrutiny role with regard to treasury management. The last training for members of this Committee was provided in November 2019 by the Council's treasury management advisors/consultants, Arlingclose. Further training is to be provided following the Committee meeting in January 2021.
- 1.4 This report will:
- (i) outline the outlook for interest rates and credit risk, and in light of this, recommend an investment strategy (Treasury Management Investments) for the Council to follow in 2021/22;
 - (ii) outline the current and estimated future levels of Council borrowing (internal and external) and recommend a borrowing strategy for 2021/22;
 - (iii) review the methodologies adopted for providing for the repayment of debt and recommend a policy for calculating the Minimum Revenue Provision;
 - (iv) review other treasury management matters including the policy on the use of financial derivatives, prudential indicators, the use of consultants, and the policy on charging interest to the Housing Revenue Account;
 - (v) recommend an annual Investment Strategy (Non-Treasury Investments) for the Council in 2021/22 in line with MHCLG (2017) guidance.

2 Information required to take a decision

The following paragraphs 2.1 to 2.4 have been provided by our Treasury Management external advisors, Arlingclose:

Economic Background

- 2.1 The impact on the UK from coronavirus, lockdown measures, the rollout of vaccines, as well as the new trading arrangements with the European Union (EU),

will remain major influences on the Council's treasury management strategy for 2021/22.

- 2.2 The Bank of England (BoE) maintained Bank Rate at 0.10% in December 2020 and Quantitative Easing programme at £895 billion having extended it by £150 billion in the previous month. The Monetary Policy Committee (MPC) voted unanimously for both, but no mention was made of the potential future use of negative interest rates. In the November Monetary Policy Report (MPR) forecasts, the Bank expects the UK economy to shrink -2% in Q4 2020 before growing by 7.25% in 2021, lower than the previous forecast of 9%. The BoE also forecasts the economy will now take until Q1 2022 to reach its pre-pandemic level rather than the end of 2021 as previously forecast.
- 2.3 UK Consumer Price Inflation (CPI) for November 2020 registered 0.3% year on year, down from 0.7% in the previous month. Core inflation, which excludes the more volatile components, fell to 1.1% from 1.5%. The most recent labour market data for the three months to October 2020 showed the unemployment rate rose to 4.9% while the employment rate fell to 75.2%. Both measures are expected to deteriorate further due to the ongoing impact of coronavirus on the jobs market.
- 2.4 GDP growth rebounded by 16.0% in Q3 2020 having fallen by -18.8% in the second quarter, with the annual rate rising to -8.6% from -20.8%. All sectors rose quarter-on-quarter, with dramatic gains in construction (41.2%), followed by services and production (both 14.7%). Monthly GDP estimates have shown the economic recovery slowing and remains well below its pre-pandemic peak. Looking ahead, the BoE's November MPR forecasts economic growth will rise in 2021 with GDP reaching 11% in Q4 2021, 3.1% in Q4 2022 and 1.6% in Q4 2023.

Interest Rate Forecast

- 2.5 The Council's treasury management adviser Arlingclose is forecasting that BoE Bank Rate will remain at 0.1% until at least the end of 2024. The risks to this forecast are judged to be to the downside as the BoE and UK government continue to react to the coronavirus pandemic and the new EU trading deal. The BoE extended its asset purchase programme to £895 billion in November while keeping Bank Rate on hold and maintained this position in December. However, further interest rate cuts to zero, or possibly negative, cannot yet be ruled out but this is not part of the Arlingclose central forecast.

Borrowing and Investment – General Strategy for 2021/22

- 2.6 The Capital Financing Requirement (CFR) represents the Council's underlying need to finance capital expenditure by borrowing or other long-term liability arrangements. A Council can choose to borrow externally to fund its CFR. If it does this, it is likely that it would be investing externally an amount equivalent to its total reserves, balances and net creditors. Alternatively, a Council can choose not to invest externally but instead use these balances to effectively "borrow internally" and minimise external borrowing. In between these two extremes, a Council may have a mixture of external and internal investments / external and internal borrowing.

Table 1 below sets out the forecast CFR position for the Council as at 31 March 2021 and forecast CFR and borrowing requirements over the following 5 years:

Table 1: Balance Sheet Forecast

	2020/21 £m	2021/22 £m	2022/23 £m	2023/24 £m	2024/25 £m	2025/26 £m
General Fund CFR						
- Non PFI	504.4	577.2	661.0	703.2	717.7	730.6
- PFI	42.5	39.4	35.5	33.6	31.3	28.8
HRA CFR - Non PFI	171.6	173.8	176.8	176.3	180.5	182.7
- PFI	48.1	45.2	42.7	40.6	38.0	35.3
Total CFR	766.6	835.6	916.0	953.7	967.5	977.4
Less: PFI debt liabilities*	90.6	84.6	78.2	74.2	69.3	64.1
Borrowing CFR	676.0	751.0	837.8	879.5	898.2	913.3
Financed by:						
Deferred Liabilities *	3.7	3.7	3.6	3.6	3.5	3.5
Internal Borrowing	206.2	213.1	220.5	218.3	212.3	215.6
External Borrowing	466.1	534.2	613.6	657.6	682.4	694.2
Total	676.0	751.0	837.8	879.5	898.2	913.3
Treasury investments	30.0	30.0	30.0	30.0	30.0	30.0

* £94.3m other debt liabilities, incl leases and PFI (£6.1m falling due in 2020/21)

- 2.7 Prior to 2009/10 the Council's policy had been to borrow up to its CFR, investing externally the majority of its balances. With the onset of instabilities in the financial markets and the economic downturn, the policy changed to one of ensuring the security of the Council's balances. This coincided with significant falls in investment returns, making the budgetary benefit of maximising external borrowing more marginal. Thus, the Council has chosen to steadily reduce monies invested externally and instead has used internal balances to offset new borrowing requirements.
- 2.8 The Council has increasing CFR due to the capital programme. The external borrowing necessary to fund the projected rise in CFR will be a mixture of long and short-term borrowing. The cost of borrowing has been historically low over the past decade and short term borrowing rates remain extremely low. Longer term PWLB rates were reduced by 1% in November 2020 following a wide ranging consultation by HM Treasury. The rates are now back down to similar levels before the overnight increase in October 2019.
- 2.9 Table 1 above also reflects a fairly consistent level of internal borrowing forecast over the next 3 years. However as usable reserves start to diminish the internal borrowing will also reduce resulting in further external borrowing that will need to be required to fund the CFR.
- 2.10 The relative mix of future internal and external borrowing will be considered in conjunction with advice from the Council's external treasury management advisor,

noting that provision has been made in the updated Council budget plan revenue resource assumptions to accommodate a continued future mix of internal and external borrowing.

- 2.11 The Service Director Finance, supports the approach that the borrowing and investment strategy for 2021/22 continues to place emphasis on the security of the Council's balances. The credit ratings for many UK institutions were downgraded on the back of downgrades to the sovereign rating. Although credit conditions generally on banks and building societies have tended to be relatively benign despite the impact of the pandemic, the global economy is fragile. Looking forward credit will remain a risk suggesting the Council needs to take a cautious approach to bank deposits in 2021/22.
- 2.12 It is recommended that balances should continue to be invested to a level which is perceived to be reasonably secure and which is needed to meet the day-to-day cash flow requirements of the Council (around £20 million). The remainder of the balances will be effectively invested internally, that is used to offset borrowing requirements. As Covid impacts through 2021/22 expectations that Government will continue to deliver upfront COVID related grant funding, to ensure Councils can continue to manage their daily cashflow requirements effectively and efficiently, as has been the case throughout 2020/21.
- 2.13 In order to increase investment returns, the Council has invested £10 million in the Local Authorities Pooled Investment Fund (LAPF) as per the approved Council 2019/20 Treasury Management Strategy. The Council will not make any further investment in the property fund or similar investments.
- 2.14 Average current Council cashflow balances remain consistent at about £30 million (including the LAPF), with the investment in the LAPF leaving about £20 million for day-to-day cashflow requirement as noted above.

Borrowing Strategy

- 2.15 The Council is forecast to hold around £556.7 million of external borrowing and other long-term liabilities as at 31 March 2021. This is analysed at Table 2 below:

Table 2 – year end estimate – 31 March 2021

	£m	%
PWLB loans (fixed rate)	263.3	47
LOBOs	60.0	11
Loan stock (fixed rate)	7.0	1
Other long term loans (fixed rate)	43.6	8
Temporary borrowing	92.2	17
Total external borrowing	466.1	
Other Long Term Liabilities (mainly PFI)	90.6	16
Total external debt liabilities	556.7	

- 2.16 The approved sources of borrowing are:

- HM Treasury's PWLB lending facility

- Any bank or building society authorised to operate in the UK
- Other local authorities
- Capital market bond investors
- Local Capital Finance Company and other special purpose companies created to enable local authority bond issues
- UK public and private sector pension funds
- Salix Finance Limited

2.17 The Council has previously raised the majority of its long-term borrowing from the PWLB, however will consider long-term loans from other sources including banks, pensions and local authorities, in order to lower interest. PWLB loans are no longer available to local authorities planning to buy investment assets primarily for yield. The Council intends to avoid this activity in order to retain its access to PWLB loans.

2.18 The Council also has LOBO (Lender's Option, Borrower's Option) loans, where the lender has the option to propose an increase in the interest rate at set dates, following which the Council has the option to either accept the new rate or to repay the loan at no additional cost. The Council will take the option to repay at no cost, if it has the opportunity to do so. The Council's current limit on LOBO borrowing is set at 11% of long-term debt.

2.19 The Council's current approach is to borrow short term, although will be looking to fund the capital plan longer-term. This will be subject to ongoing review, in consultation with Arlingclose, as to when it may be more appropriate to borrow longer term with the PWLB or via an alternative source.

2.20 One example of an alternative source of funding is the Local Capital Finance Company established in 2014 by the Local Government Association. It plans to issue bonds on the capital markets and lend the proceeds to local authorities. This will be a more complicated source of finance than the PWLB for two reasons: borrowing authorities may be required to provide bond investors with a joint and several guarantee over the very small risk that other local authority borrowers default on their loans; and there will be a lead time of several months between committing to borrow and knowing the interest rate payable.

2.21 The PWLB allows authorities to repay loans before maturity and either pay a premium or receive a discount according to a set formula based on current interest rates. At the present time, the Council is not in a position to undertake early repayments due to the current prohibitive early repayment rates.

2.22 Salix Finance Limited provides interest free Government funding to the public sector to improve their energy efficiency, reduce carbon emissions and lower energy bills. The Council to date has taken the opportunity to secure £6.8 million interest free loans to part fund the £11.0 million approved street lighting replacement scheme in the Council's approved capital plan.

2.23 Borrowing policy and performance are monitored throughout the year and are reported to Members via a Half Yearly Report and also an Outturn Report in line with approved guidance.

Treasury Investment Strategy

- 2.24 Investment guidance issued by MHCLG requires that an investment strategy, outlining the Council's policies for managing investments in terms of risk, liquidity and yield, should be approved by full Council or equivalent level, before the start of the financial year. This strategy can then only be varied during the year by the same executive body.
- 2.25 The Council will not place direct investments in companies as defined by the Carbon Underground 200 on 1 February each year.
- 2.26 A new regulatory update came into force from 3rd January 2018; the second Markets in Financial Instruments Directive (MiFID II), which meant that the Council had to formally apply to renew its status as a 'professional client' (also referred to as the 'opt up' option), but subject to certain criteria being met.
- 2.27 Following full Council approval on 13th December 2017, officers have now successfully 'opted up' the Council to professional client status, effective from 3rd January 2018. Given the size and range of the Council's treasury management activities, the Service Director Finance believes this to continue to be the most appropriate status.
- 2.28 The Council's investment criteria are detailed in Appendix A. The Council will continue to maintain a relatively low risk strategy giving priority to security and liquidity, and as such invest an average of around £20 million externally in relatively short-term, liquid investments through the money markets, for the purpose of managing day-to-day cash flow requirements. Any remaining balances, net of investment in the local authority property fund, will be used internally, offsetting borrowing requirements.
- 2.29 The Council uses credit ratings from the three main rating agencies - Fitch, Moody's and Standard & Poor's to assess the risk of investment defaults (Appendix B). The lowest credit rating of an organisation will be used to help determine credit quality. Long term ratings are expressed on a scale from AAA (the highest quality) through to D (indicating default). Ratings of BBB- and above are described as investment grade, while ratings of BB+ and below are described as speculative grade.
- 2.30 Where an entity has its credit rating downgraded so that it fails to meet the approved investment criteria:
- No new investments will be made;
 - Any existing investments that can be recalled at no cost will be recalled;
 - Full consideration will be given to the recall or sale of all other existing investments with the affected counterparty.

Where a credit rating agency announces that a rating is on review for possible downgrade ("negative watch") so that it is likely to fall below the required criteria, then no further investments will be made in that organisation until the outcome is announced. This policy will not apply to negative outlooks.

- 2.31 Full regard will be given to other available information on the credit quality of banks and building societies, including credit default swap prices, financial statements and rating agency reports. No investments will be made with an organisation if there are substantive doubts about its credit quality, even though it may meet the approved criteria.
- 2.32 If the UK enters into a recession in 2021/22, there is a small chance that the Bank of England could set its Base Rate at or below zero, which is likely to feed through to negative interest rates on all low risk, short term investment options. This situation already exists in many other countries. In this event, security will be measured as receiving the contractually agreed amount at maturity, even though this may be less than the amount originally invested.
- 2.33 Annual cash flow forecasts are prepared which are continuously updated. Investment policy and performance will be monitored continuously and will be reported to Members during the year and as part of the annual report on Treasury Management.

Statement of Policy on the Minimum Revenue Provision (MRP)

- 2.34 MRP is the statutory requirement for local authorities to set aside some of their revenue resources as provision for reducing the underlying need to borrow (Capital Financing Requirement – CFR), ie the borrowing taken out in order to finance capital expenditure.
- 2.35 Prior to the Local Authorities (Capital Finance and Accounting) (England) Regulations 2008, which came into force on 31 March 2008, the set aside was specified as a percentage of a Council's CFR (2% for HRA debt, 4% for General Fund). The current Regulations are less prescriptive with a requirement to ensure the amount set aside is deemed to be **prudent**, although there is accompanying current MHCLG guidance which sets out possible methods a Council might wish to follow.
- 2.36 Current MHCLG guidance recommends that Council's prepare a statement of policy on making MRP in respect of the forthcoming year, with approval by full Council before the start of the financial year. If these proposals subsequently need to be varied, a revised statement should be put to full Council. Appendix C details the Council's policy for the provision of MRP. Within the revised MRP policy approved by Council last year, the unwinding of the previous over-provision was profiled equally over 10 years.
- 2.37 The maximum amount of un-wind in any one year cannot be more than the overall annual MRP calculation, as otherwise the Council would end up in a negative MRP position, which is not allowable under accounting rules. The current unwinding of the previous under-provision has been factored into the Council's CFR calculations set out earlier at Table 1.
- 2.38 Officer recommendation is that the impact of the additional unwind, will be transferred to Council financial resilience reserves as part of the Council's broader risk strategy set out in the overall annual budget report to Cabinet on 26 January and Budget Council on 10 February 2021.

Policy on the Use of Financial Derivatives

- 2.39 Local authorities (including this Council) have in the past made use of financial derivatives embedded into loans and investments both to reduce interest rate risk (e.g. interest rate collars and forward deals) and to reduce costs or increase income at the expense of greater risk (e.g. LOBO loans). The Localism Act 2011 includes a general power of competence that appears to remove the uncertain legal position over local authorities' use of standalone financial derivatives (i.e. those that are not embedded into a loan or investment). The latest CIPFA Code requires authorities to clearly detail their policy on the use of derivatives in the annual strategy.
- 2.40 The Council will only use standalone financial derivatives (such as swaps, forwards, futures and options) where it is confident it has the powers to enter into such transactions. They will only be used for the prudent management of its financial affairs and never for speculative purposes and where it can be clearly demonstrated to reduce the overall level of the financial risks that the Council is exposed to.
- 2.41 Additional risks presented, such as credit exposure to derivative counterparties, will be taken into account when determining the overall level of risk. Embedded derivatives will not be subject to this policy, although the risks they present will be managed in line with the overall treasury risk management strategy.

Non-Treasury Investments

- 2.42 The Authority may also purchase property for investment purposes and may also make loans and investments for service purposes, for example in shared ownership housing, loans to local businesses and landlords, or as equity investments and loans to the Authority's subsidiaries. Such loans and investments will be subject to the Authority's normal approval processes for revenue and capital expenditure and need not comply with this treasury management strategy. They are however covered by the Council's Investment Strategy (see Appendix E).

Treasury Management Indicators

- 2.43 The Council is asked to approve certain treasury management indicators, the purpose of which is to contain the activity of the treasury function within certain limits, thereby reducing the risk or likelihood of an adverse movement in interest rates or borrowing decision impacting negatively on the Council's overall financial position. However, if these are set to be too restrictive, they will impair the opportunities to reduce costs. The proposed indicators are set out in Appendix D.

Other Matters

- 2.44 The CIPFA Code also requires the Council to note the following matters each year as part of the treasury management strategy:

- (i) Investment Consultants

The Council's adviser is Arlingclose Limited. The services received include:

- Advice and guidance on relevant policies, strategies and reports;
- Advice on investment and debt management;
- Notification of credit ratings and other information on credit quality;
- Reports on treasury performance;
- Forecasts of interest rates and economic activity; and
- Training courses.

The quality of the service is monitored on a continuous basis by the Council's treasury management team.

(ii) Investment Training

As part of the MiFID II requirements, the needs of the Council's treasury management staff for training in investment management are assessed on a continuous basis, and formally on a 6-monthly basis as part of the staff appraisal process. Additionally training requirements are assessed when the responsibilities of individual members of staff change. Staff attend training courses and seminars as appropriate.

(iii) Investment of money borrowed in advance of need

The Council may, from time to time, borrow in advance of need, where this is expected to provide the best long term value for money. However, as this would involve externally investing such sums until required and thus increasing exposures to both interest rate and principal risks, it is not believed appropriate to undertake such a policy at this time.

(iv) Policy on charging interest to the Housing Revenue Account (HRA)

Following the reform of housing finance, the Council is free to adopt its own policy on sharing interest costs and income between General Fund and the HRA. The CIPFA code recommends that authorities state their policy each year in the strategy report.

On 1 April 2012, the Council notionally split each of its existing long term loans into General Fund and HRA pools. New long term loans borrowed will be assigned in their entirety to one pool or the other. Differences between the value of the HRA loans pool and the HRA's underlying need to borrow (adjusted for HRA balance sheet resources available for investment) will result in a notional cash balance which may be positive or negative. Interest will be applied to this balance using the Council's average investment rate.

3 Implications for the Council

3.1 **Working with People**
N/A

3.2 **Working with Partners**
N/A

- 3.3 **Placed based working**
N/A
- 3.4 **Climate Change and Air Quality**
N/A
- 3.5 **Improving Outcomes for Children**
N/A
- 3.6 **Other (e.g. Legal/Financial or Human Resources)**

The revenue implications of the strategies outlined have been reflected in the Council's annual budget report 2021-26.

4 **Consultees and their opinions**

Arlingclose, the treasury management advisors to the Council, have provided the economic context commentary contained in this report.

5 **Next steps**

Treasury management performance will be monitored and reported to members during the year.

Following consideration at Corporate Governance & Audit Committee, this report will be presented to Cabinet on 26 January 2021 and then full Council on 10 February 2021.

6 **Officer recommendations and reasons**

That Corporate Governance & Audit Committee recommend the following for approval by Cabinet and then Council:

- (i) the borrowing strategy outlined in paragraphs 2.15 to 2.23;
- (ii) the investment strategy (treasury management investments) outlined in paragraphs 2.24 to 2.33 and Appendices A and B;
- (iii) the policy for provision of repayment of debt (MRP) outlined in paragraphs 2.34 to 2.38 and at Appendix C;
- (iv) the treasury management indicators in Appendix D;
- (v) the Investment Strategy (Non-Treasury Investments) at Appendix E.

7 **Cabinet Portfolio Holder recommendation**

The report and recommendations be submitted to Cabinet on 26 January 2021 and Council on 10 February 2021.

8 **Contact officer**

James Anderson	Head of Accountancy	01484 221000
Rachel Firth	Finance Manager	01484 221000

9 **Background Papers and History of Decisions**

CIPFA's Code of Practice on Treasury Management in the Public Services; CIPFA's Prudential Code for Capital Finance in Local Authorities; Guidance on Local Government Investments (MHCLG 2018); The Local Authorities (Capital Finance and Accounting) (England) Regulations 2008; Localism Act 2011. CIPFA Treasury Management Code and Prudential Code 2017

10 **Service Director responsible**

Eamonn Croston 01484 221000

Investment Policy for 2021/22

Investment Limits:

- The Council is able to invest an unlimited amount with the UK Government for up to 6 months.
- The Council is able to invest up to £10 million and up to three months with UK banks and building societies with a “high to upper medium grade” credit rating.
- The Council is able to invest up to £10 million and up to two months with foreign banks with a “high to upper medium grade” credit rating.
- The Council is able to invest up to £10 million and up to three months with individual local authorities.
- The Council is able to invest up to £10 million in individual MMFs (instant access or up to 2 day notice). There will be an overall limit of £40 million for MMFs (non-government funds), plus up to £10 million invested in a fund backed by government securities.
- The Council is able to invest up to £10million in Local Authority Pooled Investment Funds.

The maximum limits apply to any one counter-party and to a banking group rather than each individual bank within a group.

Note:

The limits set out above exclude any amounts held on the Council’s behalf by the Yorkshire Purchasing Organisation (YPO). The YPO (a consortium in which the Council has an interest) invest funds as part of their treasury management processes. For the avoidance of doubt, this element does not form part of the limits set above. For context, the Council’s proportion of YPO’s maximum investment with any given counterparty is approximately £155k.

The Council will not place direct investments in companies as defined by the Carbon Underground 200 on 1 February each year.

Liquidity management:

The Council uses purpose-built cash flow forecasting models to determine the maximum period for which funds may prudently be committed. The forecast is compiled on a prudent basis to minimise the risk of the Council being forced to borrow on unfavourable terms to meet its financial commitments. Limits on long-term investments are set by reference to the Council’s medium-term financial plan and cash flow forecast.

	Short-term Credit Ratings / Long-term Credit Ratings			Investment Limits per Counterparty		Counterparties falling into category as at Dec 2020	
	Fitch	Moody's	S & P	£m	Period (2)		
UK Banks / Building Societies (Deposit accounts, fixed term deposits and REPOs)	F1	P-1	A-1	10	<3mth	HSBC Lloyds Group Santander UK Barclays Coventry BS	Bank of Scotland Handelsbanken Nationwide BS
	AAA,AA+,AA,AA-,A+,A,A-	Aaa,Aa1,Aa2,Aa3,A1,A2,A3	AAA,AA+,AA,AA-,A+,A,A-				
Foreign Banks (Deposit accounts, fixed term deposits and REPOs)	F1	P-1	A-1	10	<2mth	Various	
	AAA,AA+,AA,AA-,A+,A,A-	Aaa,Aa1,Aa2,Aa3,A1,A2,A3	AAA,AA+,AA,AA-,A+,A,A-				
MMF (1)	-	-	-	10	Instant access/ up to 2 day notice	Aberdeen Standard Deutsche Bank	Aviva Goldman Sachs
UK Government (Fixed term deposits)	-	-	-	Unlimited	<6mth		
UK local authorities (Fixed term deposits)	-	-	-	10	<2mth		
Local Authority Pooled Investment Funds	-	-	-	10	>6mth		

- (1) Overall limit for investments in MMFs of £50 million – the assets the funds invest in are securities and structures secured on government securities
- (2) The investment period begins from the commitment to invest, rather than the date on which funds are paid over.

Credit ratings

Moody's		S&P		Fitch		
Long-term	Short-term	Long-term	Short-term	Long-term	Short-term	
Aaa	P-1	AAA	A-1+	AAA	F1+	Prime
Aa1		AA+		AA+		High grade
Aa2		AA		AA		
Aa3	P-2	AA-	A-1	AA-	F1	Upper medium grade
A1		A+		A+		
A2		A		A		
A3	P-3	A-	A-2	A-	F2	Lower medium grade
Baa1		BBB+		BBB+		
Baa2		BBB		BBB		
Baa3	Not prime	BBB-	A-3	BBB-	F3	Non-investment grade speculative
Ba1		BB+		BB+		
Ba2		BB		BB		
Ba3	B	BB-	B	BB-	B	Highly speculative
B1		B+		B+		
B2		B		B		
B3	CCC+	B-	C	B-	C	Substantial risks Extremely speculative
Caa1		CCC+		CCC		
Caa2		CCC		CCC		
Caa3	C	CCC-	C	CCC	C	In default with little prospect for recovery
Ca		CC		CC		
C		C		C		
/	/	D	/	DDD	/	In default
/		DD		DD		

CURRENT MINIMUM REVENUE PROVISION POLICY

1. Background

- 1.1 The Local Authorities (Capital Finance and Accounting) (England) Regulations 2008 requires authorities to make an amount of MRP which the authority considers "prudent".
- 1.2 The regulation does not itself define "prudent provision". However, guidance issued alongside the regulations makes recommendations on the interpretation of that term.

2 Policy for 2018/19 onwards

- 2.1 The Service Director Finance recommends the following policy for making prudent provision for MRP:
- (i) General Fund Borrowing (pre 1st April 2008) - Provision to be made over the estimated average life of the asset (as at 1 April 2008) for which borrowing was taken - deemed to be 50 years (annuity calculation).
 - (ii) Calculations to compare this to the previous MRP charge indicated that between 2007/08 and 2015/16 the Council provided an additional £91.2 million with which it will "un-wind" over 9 years from 2017/18.
 - (iii) General Fund Prudential Borrowing – Provision to be made over the estimated life of the asset for which borrowing is undertaken. Provision to commence in the year following purchase (annuity calculation). Where large loans are made to other bodies for their capital expenditure, no MRP will be charged. However, the capital receipts generated by the annual repayments on those loans will be put aside to repay debt instead.
 - (iv) HRA Borrowing - Provision to be made for debt repayments equal to its share of any scheduled external debt repayments.
 - (v) PFI schemes - Provision to equal the part of the unitary payment that writes down the balance sheet liability, together with amounts relating to lifecycle costs incurred in the year.

TREASURY MANAGEMENT INDICATORS

Gross Debt and the Capital Financing Requirement (CFR)

The Code requires that where gross debt is greater than the CFR, the reasons for this should be clearly stated in the annual strategy. This does not apply to this Council as its gross debt will not exceed the CFR over the forecast period (see the 'Gross Debt and the Capital Financing Requirement table within the Capital Strategy).

Interest Rate Exposures

While fixed rate borrowing can contribute significantly to reducing the uncertainty surrounding future interest rate scenarios, the pursuit of optimum performance justifies retaining a degree of flexibility through the use of variable interest rates on at least part of the treasury management portfolio.

It is recommended that the Council sets an upper limit on its fixed interest rate exposures for 2021/22, 2022/23 and 2023/24 of £836 million, £916 million, £953 million of its net principal. It is further recommended that the Council sets an upper limit on its variable interest rate exposures for 2021/22, 2022/23 and 2023/24 of £200 million of its net principal.

Maturity Structure of Borrowing

This indicator is designed to prevent the Council having large concentrations of fixed rate debt* needing to be replaced at times of uncertainty over interest rates. It is recommended that the Council sets upper and lower limits for the maturity structure of its borrowings as follows:

Amount of projected borrowing that is fixed rate maturing in each period as percentage of total projected borrowing that is fixed rate		
	Upper Limit (%)	Lower Limit (%)
Under 12 months	20	0
Between 1 and 2 years	20	0
Between 2 and 5 years	60	0
Between 5 and 10 years	80	0
More than 10 years	100	20

*LOBOs are classed as fixed rate debt unless it is considered probable that the loan option will be exercised.

Total principal sums invested for periods longer than 364 days

The Council is not intending to invest sums for periods longer than 364 days.

Investment Strategy 2021/22

Introduction

The Council invests its money for three broad purposes:

- because it has surplus cash as a result of its day-to-day activities, for example when income is received in advance of expenditure (known as **treasury management investments**),
- to support local public services by lending to or buying shares in other organisations (**service investments**), and
- to earn investment income (known as **commercial investments** where this is the main purpose).

This investment strategy meets the requirements of statutory guidance issued by the government in January 2018 and focuses on the second and third of these categories.

Treasury Management Investments

The Council typically receives its income in cash (eg. from taxes and grants) before it pays for its expenditure in cash (eg. through payroll and invoices). It also holds reserves for future expenditure. These activities, plus the timing of borrowing decisions, lead to a cash surplus which is invested in accordance with guidance from the Chartered Institute of Public Finance and Accountancy. The balance of treasury management investments is expected to average £30 million with fluctuations between £20 million and £50 million during the 2021/22 financial year.

Contribution: The contribution that these investments make to the objectives of the Authority is to support effective treasury management activities.

Further details: Full details of the Council's policies and its plan for 2021/22 for treasury management investments are covered in the treasury management strategy report 2021/22 to which this Investment Strategy is appended.

Service Investments: Loans

Contribution: The Council makes investments to assist local public services, including making loans to a variety of organisations, mainly local businesses, the local education college and local residents to support local public services and stimulate local economic growth.

The Council provided a significant loan to Kirklees College to help facilitate a new campus in Huddersfield and the delivery of a successful further education provision for post 16 students and adults across the District.

Smaller loans have also been provided to local residents to be able to provide energy efficient heating within their own homes. The Council is part of the Leeds City Region Investment Fund where all local authorities contribute to the fund which provides individual loans to support infrastructure and construction projects which help deliver economic growth and job creation.

The Council is planning on providing significant development finance loans to support major town centre regeneration and economic growth, up to a Council approved £37 million (per the 5 year Capital Plan 2020/21 to 2024/25), through a combination of Property Investment Fund (£24 million) and HD-One Fund (£13 million). Amounts have been set aside in the capital plan for this type of investment.

From 2021/22 the Council is earmarking (up to £1 million) to provide financial loans to support 3rd sector partners and anchor organisations. A further element (up to £1 million) will be provided for loans and/or match funding in support of community asset transfers. The Council is underwriting this provision from within the existing earmarked property and other loan reserve.

Security: The main risk when making loans is that the borrower will be unable to repay the principal lent and/or the interest due. Investment Strategy guidance states that in order to limit this risk, and ensure that total Council exposure to loans remains proportionate to the size of the Council, upper limits on the outstanding loans to each category of borrower have to be set, and approved annually by Council. The proposed upper limits for Council loans are set out at Table 1 below:

Table 1: Loans for service purposes in £ millions

Category of borrower	31.03.2020 actual			2021/22
	Balance owing	Loss allowance	Net figure in accounts	Approved Limit
Further education college	15.1	-0.8	14.3	14.3
Leeds City Region revolving investment fund	3.1	0.0	3.1	4.3
Local businesses and charities	1.6*	-0.1	1.5*	38.0
Local residents	2.2	0.0	2.2	2.2
TOTAL	22.0	-0.9	21.1	58.8

* This is made up of numerous small investments, the largest of which are £0.8 million for 103 New Street, £0.2 million for the Media Centre and £0.2 million for KSDL.

Accounting standards require the Council to set aside a loss allowance for loans, reflecting the likelihood of non-payment. The figures for loans in the Council's statement of accounts are shown net of this loss allowance. However, the Council

makes every reasonable effort to collect the full sum lent and has appropriate credit control arrangements in place to recover overdue repayments.

Risk assessment:

The Council assesses the risk of loss before entering into and whilst holding service loans. This will include the nature of the market/sector to which the loan relates, and loan security against business/sector assets. The single largest current loan relates to Kirklees College which is a public sector entity and considered to be a viable going concern. The strength of the Council's partnership with key anchor organisations in the district like the College, and ability to influence, support and monitor the College's ongoing financial position, are also key factors, including Council senior finance representation on the College's finance committee.

Development finance loans such as Property Investment Fund (PIF) and HD-One will allow the Council to offer loans to development projects which offer significant economic benefits to the Council and the wider Kirklees district.

Any funding offers made will be on the basis that the loan repayments made by the recipient will cover the Council's financing costs and allow for an appropriate margin on cost of funds reflecting the level of risk involved and consistent with State Aid principles. All funding offers made will be subject to appropriate due diligence, including external specialist advice where appropriate, availability of credit ratings in respect of any potential loanee where appropriate, and loan security arrangements. Each individual loan offer will be the subject of a further Cabinet report.

It would not be the intention for the Council to directly compete with existing providers of investment funding. The Council would only look to invest, at its discretion, when there was a clear and demonstrable added value case to be made in terms of local economic benefits for development finance involvement. In many instances the Council investment would be short term to cover the construction phase of development which is the most critical period for schemes to locate finance that is timely and on reasonable terms.

Once out of the development phase there is sufficient liquidity at an appropriate risk margin in the existing investment markets for schemes to be refinanced at which point the Council investment would be repaid. Any investment from the PIF would be on terms that allowed the Council to fully cover its costs, including the costs of borrowing to fund any advance, and creation of an appropriate risk contingency.

Service Investments: Shares

Contribution: The Council invests in the shares of local businesses to support local public services and stimulate local economic growth. The main share investment (£0.9 million) is a 9.9% holding in Kirklees School Services Ltd which operates 20 schools on our behalf on a 32 year contract under PFI. The Council also has a 40% shareholding in Kirklees Stadium Development Ltd, a 14% holding in QED KMC

Holdings Ltd (£0.2 million) and a 50% shareholding in Kirklees Henry Boot Partnership Ltd (£0.1 million).

Security: One of the risks of investing in shares is that they fall in value meaning that the initial outlay may not be recovered. In order to limit this risk, upper limits on the sum invested in each category of shares have been set as follows:

Table 2: Shares held for service purposes in £ millions

Category of company	31.03.2020 actual			2021/22
	Amounts invested	Gains or losses (-)	Value in accounts	Approved Limit
Local businesses	1.4	-0.1	1.3	3.8

Risk assessment: The Council entered into these shareholdings for the purposes of participating in the governance and control of organisations that it considered to be important for the purposes of securing economic benefits to the borough. The Council is also the sole client in respect of one of these investments. The Council assessed the risk of participation taking account of the financial and public benefits, including the opportunity to make a potential gain in the event of the business being successful, although this was not the core purpose for initial participation. The Council assesses the risk of loss before entering into and whilst holding shares by continued oversight and involvement in the strategic and operational aspects of the business, and participation in decision making, although the financial risk of the investment is perhaps lower than the operational and or reputational impacts of any failure by the companies in which the Council holds share based investments.

Liquidity: The Council has entered into these shareholdings for the purposes of delivery of its public service and community leadership obligations and the investments are considered to be long term. Viability of the investments in the long term is an important part of the strategy, but as the Councils share ownership and participation is strategic rather than financial the daily or periodic value is of less concern than the overall long term health of the organisation in which the investment is held.

Non-specified Investments: Shares are the only investment type that the Council has identified that meets the definition of a non-specified investment in the government guidance. The limits above on share investments are therefore also the Council's upper limits on non-specified investments. The Council has not adopted any procedures for determining further categories of non-specified investment since none are likely to meet the definition.

Commercial Investments: Property

Contribution: The Council invests in local commercial property such as retail town centre shops and buildings with the intention of making a profit that will be spent on local public services.

These assets fall under the definition of Investment Properties in the CIPFA Accounting Code and are valued at fair value in the accounts in accordance with IFRS13. Fair value is when an asset is valued at its highest and best use.

Table 3: Property held for investment purposes in £ millions

Property type	Actual	31.3.2020 actual		31.3.2021 expected	
	Purchase cost	Gains or losses (-)	Value in accounts	Gains or losses (-)	Value in accounts
Commercial Property	*See below	0.8	20.1	0.0	20.1

*The purchase cost cannot be ascertained as the majority of these assets have been owned by Kirklees for many years and purchased by Huddersfield Corporation during the 1920's from Ramsdens Estate. There is a signed legal document and a 'book of acquisition' which is a hard-backed ledger held in legal services.

Security: In accordance with government guidance, the Council considers a property investment to be secure if its accounting valuation is at or higher than its purchase cost including taxes and transaction costs.

A fair value assessment of the Council's investment property portfolio has been made within the past twelve months, and the underlying assets provide security for capital investment. Should the 2020/21 year end accounts preparation and audit process value these properties below their purchase cost, then an updated investment strategy will be presented to full Council detailing the impact of the loss on the security of investments and any revenue consequences arising there from.

Risk assessment: The Council's current commercial asset portfolio held for investment purposes is largely a historical portfolio. It is monitored and reviewed annually as part of the Council's wider asset strategy including potential future appreciation and potential receipt value.

It is not the Council's intention to invest in any new commercial portfolio investments at this time. If any new investments are identified a risk assessment would be performed.

Liquidity: Compared with other investment types, property is relatively difficult to sell and convert to cash at short notice and can take a considerable period to sell in certain

market conditions. To ensure that the invested funds can be accessed when they are needed, for example to repay capital borrowed, the Council will ensure it has adequate though not excessive cash resources, borrowing arrangements, overdraft or standby facilities to enable it at all times to have the level of funds available to which are necessary for the achievement of its business/service objectives. Cash flow projections are prepared on a regular and timely basis.

Loan Commitments and Financial Guarantees

Although not strictly counted as investments, since no money has exchanged hands yet, loan commitments and financial guarantees carry similar risks to the Council and are included here for completeness. The Council does not have any loan commitments, however there are some guarantees that the Council holds including a guarantee on outstanding contributions to Pension Fund in the event of a default by certain bodies and a guarantee to the Homes & Communities Agency (HCA) in the event of a default by Kirklees Community Association (KCA) on the redevelopment of the Fieldhead Estate. The Council also act as a guarantor to a loan of £1.2 million that KSDL hold in the event of default

Capacity, Skills and Culture

The Council employs professionally qualified and experienced staff in senior positions with responsibility for making capital expenditure, borrowing and investment decisions. For example, the Service Director Finance is a qualified accountant with extensive local government experience, the Strategic Director – Growth and Regeneration has extensive experience of major Council regeneration schemes and partnerships with major business and third party partners, as do key Service Directors. The Council pays for staff to study towards relevant professional qualifications including CIPFA and AAT.

Where Council staff do not have the knowledge and skills required, use is made of external advisers and consultants that are specialists in their field. The Council currently employs Arlingclose Limited as treasury management advisers. This approach is more cost effective than employing such staff directly and ensures that the Council has access to knowledge and skills commensurate with its risk appetite.

Cabinet is responsible for the implementation and monitoring of any Investment policy. The Corporate Governance and Audit Committee undertake a scrutiny role with regard to investment. Regular training for members of the Committee is provided by our treasury advisors to enable them to make decisions to ensure accountability and responsibility on investment decisions within the context of the Council's corporate values. Any new investment decisions are also approved at full Council.

Investment Indicators

The Council has set the following quantitative indicators to allow elected members and the public to assess the Council's total risk exposure as a result of its investment decisions.

Total risk exposure: The first indicator shows the Council's total exposure to potential investment losses. This includes amounts the Council is contractually committed to lend but have yet to be drawn down and guarantees the Council has issued over third-party loans.

Table 4: Total investment exposure in £ millions

Total investment exposure	31.03.2020 Actual	31.03.2021 Forecast	31.03.2022 Forecast
Treasury management investments	42.0	30.0	30.0
Service investments: Loans	21.1	28.3	39.8
Service investments: Shares	1.3	1.3	1.3
Commercial investments: Property	20.1	20.1	20.1
TOTAL INVESTMENTS	84.5	79.7	91.2
Commitments to lend	0.0	0.0	0.0
Guarantees issued on loans	1.3	5.8	5.8
TOTAL EXPOSURE	85.8	85.5	97.0

How investments are funded: Government guidance is that these indicators should include how investments are funded. Since the Council does not normally associate particular assets with particular liabilities, this guidance is difficult to comply with. However, the following investments could be described as being funded by borrowing. The remainder of the Council's investments are funded by usable reserves and income received in advance of expenditure

Table 5: Investments funded by borrowing in £ millions

Investments funded by borrowing	31.03.2020 Actual	31.03.2021 Forecast	31.03.2022 Forecast
Service investments: Loans	18.0	24.5	28.0

Rate of return received: This indicator shows the investment income received less the associated costs, including the cost of borrowing where appropriate, as a proportion of the sum initially invested. Note that due to the complex local government

accounting framework, not all recorded gains and losses affect the revenue account in the year they are incurred.

Table 6: Investment rate of return (net of all costs)

Investments net rate of return	2019/20 Actual	2020/21 Forecast	2021/22 Forecast
Treasury management investments	1.1%	0.8%	1.3%
Service investments: Loans	0.6%	0.6%	0.6%
Service investments: Shares	None	None	None
Commercial investments	4.7%	5.0%	5.0%
ALL INVESTMENTS	6.4%	6.4%	6.9%